1.0 INTRODUCTION

1.1 THIRD REICH maybe played by two to six players. (More than four cannot play the 1944 scenario; more than five cannot play the 1942 scenario.) Diplomacy (player interchange and dealing) is absent in a two player game, but may play an important role in multiplayer games. The rules are identical, regardless of the number of players.

1.2 Because of the complexity of THIRD REICH, each term peculiar to the game is not always defined at its first appearance in the rules. The new player is advised to first skim over the rules then read them, then be prepared for several readings. It takes several play sessions before a new player begins to become familiar with this game. New players might also find it helpful to begin play with the 1944 scenario which is the simplest of those provided.

1.3 One of the most important features of THIRD REICH is its Basic Resource Points (hereafter referred to, as BRPs), which represent the economic/industrial capacities of the nations involved and thus their war effort potential. Each nation begins a game with a base amount of BRPs, which it may increase by economic growth when it has unused BRPs remaining at year’s end, and which may be reduced by Strategic Warfare (bombers and submarines). This base amount is recreated at the start of each year. A nation may also increase the BRPs available to it in a given year (but not its base) by occupying conquered countries and colonies. A nation may spend BRPs to declare war, to conduct offensives, to construct combat units, to wage strategic warfare, and to grant BRPs to other nations. It may involuntarily lose BRPs by losing control of a country it occupied at Year Start, by the loss of an area vital to it, or by the results of Strategic Warfare.

1.4 THIRD REICH is played in game turns representing three months each. Each game turn contains two player turns, the side with the higher BRP total usually moving first within the game turn. Player turns are further subdivided into Movement, Combat, Construction, and Strategic Redeployment phases. There is a separate Year Start Sequence between each winter and spring game turn, during which Strategic Warfare resolution and construction take place and BRP levels are calculated and adjusted.

1.5 The mapboard is divided into three separate fronts by heavy red lines; Western, Eastern and Mediterranean. At the beginning of a player-turn each major power selects, for each of the three fronts separately, either an Offensive Option, an Attrition Option, or a Pass Option.

1.6 Victory is determined by either the number of red-printed objectives a player controls, or the number of turns a nation may survive in the game, or by the turn on which the last Axis major power falls to the Allies.

2.0 VICTORY CONDITIONS

2.1 The winner of most multi-player games, and of the two-player 1939 and 1942 scenarios, is determined by possession of the red-printed objective hexes at the end of play. Objectives in neutral and minor countries which have never become involved in the war are not credited to either side. If Russia surrenders during the game, any objective hexes remaining in Russian control are counted in the Allied total. The objective hexes are:


2.12 EASTERN FRONT: Astrakhan, Dnepropetrovsk, Grozny, Kharkov, Krakow, Leningrad, Lvov, Maikop, Moscow, Riga, Smolensk, Stalingrad, Stockholm, Warsaw. (14)


2.2 TWO-PLAYER VICTORY CONDITIONS:

2.211 Note that to fulfill their victory conditions the Allies must capture both Berlin and Rome (or force an Italian surrender; see 26.7). Conquest of a major country occurs in the game turn in which the conquered nation fails to recapture its occupied capital. (EXCEPTION: Russia; see 26.9).

2.212 If the Axis fulfills their victory conditions, the game does not necessarily end unless the Allied player wishes to concede. It is still possible (though unlikely) for the Allied player to attain an equal or higher victory level by rapid conquest of the Axis.
2.22 1944 SCENARIO:

<table>
<thead>
<tr>
<th>LEVEL</th>
<th>SUMMARY</th>
</tr>
</thead>
<tbody>
<tr>
<td>Allied Decisive</td>
<td>Conquer Germany in Winter 1944.</td>
</tr>
<tr>
<td>Allied Tactical</td>
<td>Conquer Germany in Spring 1945.</td>
</tr>
<tr>
<td>Allied Marginal</td>
<td>Conquer Axis by Summer 1945.</td>
</tr>
<tr>
<td>Stalemate</td>
<td>N/A</td>
</tr>
<tr>
<td>Axis Marginal</td>
<td>Conquer Axis by Fall 1945.</td>
</tr>
<tr>
<td>Axis Tactical</td>
<td>Conquer Axis by Winter 1945.</td>
</tr>
<tr>
<td>Axis Decisive</td>
<td>Conquer Axis by Spring 1946.</td>
</tr>
</tbody>
</table>

2.23 Victory conditions for the two-player 1939 and 1942 scenarios are found on the scenario cards.

2.3 MULTI-PLAYER VICTORY CONDITIONS:

Numerals show objectives which must be controlled to attain a given level of victory.

2.31 1939 SCENARIO:

<table>
<thead>
<tr>
<th>LEVEL</th>
<th>SUMMARY</th>
</tr>
</thead>
<tbody>
<tr>
<td>Stalemate</td>
<td>UK/US 7  Germany 20  France 8  Italy 5  USSR 6</td>
</tr>
<tr>
<td>Marginal</td>
<td>UK/US 7  Germany 20  France 8  Italy 5  USSR 6</td>
</tr>
<tr>
<td>Tactical</td>
<td>UK/US 7  Germany 20  France 8  Italy 5  USSR 6</td>
</tr>
<tr>
<td>Decisive</td>
<td>UK/US 7  Germany 20  France 8  Italy 5  USSR 6</td>
</tr>
</tbody>
</table>

2.32 1942 SCENARIO:

<table>
<thead>
<tr>
<th>LEVEL</th>
<th>SUMMARY</th>
</tr>
</thead>
<tbody>
<tr>
<td>Stalemate</td>
<td>UK/US 7  Germany 20  Italy 5  USSR 6</td>
</tr>
<tr>
<td>Marginal</td>
<td>UK/US 7  Germany 20  Italy 5  USSR 6</td>
</tr>
<tr>
<td>Tactical</td>
<td>UK/US 7  Germany 20  Italy 5  USSR 6</td>
</tr>
<tr>
<td>Decisive</td>
<td>UK/US 7  Germany 20  Italy 5  USSR 6</td>
</tr>
</tbody>
</table>

2.33 1944 SCENARIO:

<table>
<thead>
<tr>
<th>LEVEL</th>
<th>SUMMARY</th>
</tr>
</thead>
<tbody>
<tr>
<td>Stalemate</td>
<td>UK/US 20  USSR 17  Germany 20  N/A</td>
</tr>
<tr>
<td>Marginal</td>
<td>UK/US 20  USSR 17  Germany 20  Be conquered in F45</td>
</tr>
<tr>
<td>Tactical</td>
<td>UK/US 20  USSR 17  Germany 20  Be conquered in W45</td>
</tr>
<tr>
<td>Decisive</td>
<td>UK/US 20  USSR 17  Germany 20  Be conquered in S46</td>
</tr>
</tbody>
</table>

All non-neutral objectives are assigned to either Britain/US or to Russia at game end. A hex which has never been controlled by either goes to the nation which has forces closest to it; if tied in distance it goes to the side that captured Berlin. A “neutral” objective is one in a country that has not participated in the game-such as Stockholm if Sweden remains neutral throughout.

2.34 CAMPAIGN GAME:

<table>
<thead>
<tr>
<th>LEVEL</th>
<th>SUMMARY</th>
</tr>
</thead>
<tbody>
<tr>
<td>S</td>
<td>UK/US 18  France 5  Germany 18  W43  15</td>
</tr>
<tr>
<td>M</td>
<td>UK/US 19  France 6  Germany 19  S44  16</td>
</tr>
<tr>
<td>T</td>
<td>UK/US 20  France 7  Germany 20  7  17</td>
</tr>
<tr>
<td>D</td>
<td>UK/US 210  France 8  Germany 210  Suv  4  18</td>
</tr>
</tbody>
</table>

The Campaign Game ends with the Summer 1945 turn unless Germany and Italy are conquered sooner.

NOTE: the inclusion of dates or the word “survival” in any of the above victory conditions instead of a number of objectives indicates that the nation involved can attain that level of victory if they are not conquered during or prior to that Game turn or if they survive the scenario unconquered.

2.35 Note that in a multiplayer game a nation may win a “victory” yet fail to win the game. Example: France could win a tactical victory in the Campaign Game by surviving its Summer, 1941 turn, yet lose to an Italy that held four objectives and a decisive victory.

2.4 If Italy or Russia remains neutral, objective hexes under their control are still counted in Axis/Allied objective totals in a two-player game, and toward Italian/Russian victory levels in a multiplayer game.

2.5 In a multiplayer game, a player may withdraw from the game at any time by assigning play of his major power to another player participating in his alliance. As players withdraw, the game may ultimately become a two player game in which normal two-player victory conditions apply. However, in cases where one player controls two or more powers in a game still governed by multiplayer victory conditions that player must immediately abide by the victory conditions of the nation he controls which currently controls the most objective hexes (his choice in case of a tie). Although he continues to control the forces of the other powers under his command, that power no longer is considered for Victory determination purposes other than by its indirect influence on the victory criteria of the determinant powers.

3.0 THE SCENARIO CARDS

3.1 The scenario cards for Germany, Russia, Britain and Italy contain formation for the Campaign Game and for the 1939 scenario on one for the 1942 and 1944 scenarios on the other. The French and American cards have scenario information on one side, and frequently used charts the other. Information pertinent to the 1939 and 1942 scenarios is printed in black; that pertinent to the Campaign Game and the 1944 scenario red. The U.S. 1942 information is also used for the U.S. when playing Campaign Game or 1939 scenario.

3.2 Each card contains a BRP track which players may use to record BRP levels by moving each nation’s three BRP counters along the 100’s, and 10’s and 1’s lines. Players may find it more satisfactory to keep a written running record of BRP’s; such record is immune to table-jostling and is much more useful in providing reliable answers to “Did I subtract my BRP’ that Offensive Option yet?” and like questions.

3.3 CONTENT OF THE CARDS:

3.31 Each card shows the amount of BRP’s a nation begins each scenario with, and its BRP growth rate percentage. The latter is used to increase BRP’s during Year Start Sequences.

3.32 “Duration” defines the length of the scenario.

3.33 “Situation” shows what nations are at war at scenario start, and, whom. No BRPs are paid out to attain these states of war.

3.34 “Order of Deployment” indicates the sequence in which the various nations make their opening placement of their forces prior to play.

3.35 “Deployment Limits” may specify minimum forces which a nation must place in a given location or area. These minimum forces may be added to, subject to stacking limits where applicable, but they may not be altered: Britain could not place a 5-4 air unit in Malta instead of the 1-4 that is specified.
but Britain could place a second ground unit (in Malta to augment the required 1-3 infantry). Britain, if she started a 4-5 armor in Egypt, could not use the 2-5 armor elsewhere. With the exception of certain Russian units which must stay in place until approached by Axis forces at war with Russia, Deployment Limits apply only to opening setup, forces may move freely thereafter.

3.36 “Control” shows those geographical areas, if any, that a nation controls in addition to its homeland. Its opening setup of units may be in those controlled areas: Britain could not open Fall 1939 with units already in France, nor Italy with units in Hungary, etc. But Britain could move units into France; and Italy, if actively allied with Germany, could in units into Hungary on the opening turn, with the permission of the French German players respectively.

3.37 “Two Player Victory Conditions” provide a ready reference to victory conditions of the scenario for a two-player game. Lastly, additional notes pertinent to the nation/scenario may appear at the bottom.

3.38 The “Force Pool” shows the “At Start” units which a player place during initial setup, and “Allowable Builds” which he may spend BRP construct during his Unit Construction phases. Units eliminated during game are returned to the Force Pool, where they immediately become Allowable Builds. (Note that France, for instance, has no air units shown as Allowable Builds, but eliminated French air units would return to Force Pool and automatically become Allowable Builds.) EXCEPTIONS: Under some circumstances (31.4) airborne units are eliminated permanently and not returned to their Force Pool. Special restrictions (24 govern the reconstruction of naval losses.

3.39 “Surplus SW” appears only on the 1942 and 1944 scenario card: Germany, Britain, and the U.S. This is the amount of Strategic Wart factors which that nation already has to start that scenario with. This amount can be increased by Strategic Warfare builds during that Year Start Sequence. “Foreign Aid” appears only on the 1939 and Campaign Game scenario cards of powers eligible to give foreign aid (33.6). The countries listed the scenario card are those which that power is eligible to give aid to.

3.4 When beginning a game, a player should place his Allowable Build, the Force Pool section of his scenario card. The BRP tracks, if not used to keep track of BRPs, are a handy place for substitute air/naval counters, base counters and bridgehead counters. Players will notice a few extra Italian ground units and American fleets in the counter mix; these are use in the event certain variant (33.4) counters are drawn.

Infantry | Armor | Replacement | Airborne
--- | --- | --- | ---
3-4 | 5-6 | 1 | 3-3

4.0 COUNTERS

4.1 Ground and air unit counters show a combat factor as the first (left) number on the counter, followed by a movement factor. EXCEPTION: replacement counters, which cannot move, show only a combat factor.

4.2 Naval unit counters show only a combat factor; their range is unlimited within their front.

4.3 Strategic Warfare counters (submarines, ASW, SAC bombers, and interceptors) show only a number representing the amount of strength.

4.4 Ten numbered variant counters are provided for use in the variant draw (33). Counters “6” & “9” should be underlined before use; they are indistinguishable otherwise.

4.5 BRP counters are markers for use with each nation’s BRP tracks on their scenario cards (France and the U.S. share the white BRP counters). Year and season counters are provided for the Time Track on the mapboard. Airbase and bridgehead counters are explained later.

5.0 TERRAIN & THE MAPBOARD

5.1 GRID COORDINATES: Each hex of the hexgrid superimposed over the mapboard may be located by a specific grid coordinate reference. Each row of hexes running East-West has been given a specific letter designation which has been printed on both the East-West map edges. For example, the third row from the top is row C and contains both Oslo and Bergen. A second reference is composed of numbered rows running diagonally NWSE. Examples: Lisbon is V8, Marrakech is EE2, Dublin H22, Rome Y22, Berlin L31, Helsinki D41, Moscow H47, and Perma D61.

5.2 PLAYABLE HEXES: National borders (thick black lines) and geographic features have been rationalized to conform to the hexagonal grid. Solid gray hexes are not playable. Switzerland, for example, is impassable to all units, both ground and air. All other hexes not printed in gray are playable.

5.3 LAND-SEA HEXES: Land terrain is defined as the white area inside the black coastal shoreline bordering all bodies of water. The black shoreline is not considered sufficient area in...
itself to allow ground movement or combat across a hexside. Hexsides must contain white land area on both sides to allow normal ground movement or combat across them. Similarly, sea or lake hexsides are defined as any hexside containing blue on both sides of the hexside, provided that “blue” is not solely attributable to a river. Naval movement is allowed only across sea hexsides. (EXCEPTION: 47.1). Where the red front boundary follows a coastline it is treated as sea for purposes of this rule.

5.31 Hexsides which are partially sea and partially land may be considered both land and sea for any purposes.

5.32 Any completely black land mass is considered impassable to ground units. Thus, the islands east of Athens (DD28 & CC28) do not exist for game purposes. Similarly, the extended northernmost peninsula on the Caspian Sea in W52 is non-existent for game purposes and included on the map only for aesthetic purposes. Any ground unit in W52 would be considered on the southern most peninsula. F33 is not considered a one hex island (5.6) even though the G32 portion of the island is unplayable.

5.33 LAND MOVEMENT- Terrain never slows ground units, however, all water hexsides (ocean or lake) may not be crossed except at a Crossing Arrow or with naval assistance.

5.34 Units are not “adjacent” for purposes of Pass Option movement and Strategic Redeployment when they are separated by all-water (non-river) hexsides including those containing Crossing Arrows.

5.35 The Zones of Control (hereafter referred to as ZOC, see 8.2) of armor units do not extend into all-water hexsides including those containing Crossing Arrows. These ZOC do extend across rivers.

5.36 CROSSING ARROWS: Red Crossing Arrows permit ground units to cross or have combat (either Offensive or Attrition) in either direction. They occur only in Denmark (3), Scotland (1), the Turkish Straits (2), the strait of Kerch (1), and the strait of Messina (1).

5.37 At a number of points, the coastline is considered to pass exactly over the intersection of three hexes. **EXAMPLES:** J30/K29/K30; direct land movement is not possible between J30 and K29, but the North Sea does not extend into K30. GG33/HH32/HH33; direct naval movement is not possible between GG33 and HH33, but there is no land in HH32. Such differentiation should be obvious in most cases, but for those who insist on being specific other instances are listed below.

- C35/D34/D35
- E26/E27/F26
- C27/C28/D27
- K23/K24/L23
- K24/I23/I24
- MM36/MM33/MMN30
- G42/H41/H42
- U18/V17/V18
- U21/V20/V21
- I22/I23/J22
- M23/N22/N23
- EE30/EE31/FF30
- I37/J36/J37

5.4 CITIES:

5.41 Capitals (any city designated by a star, including those in colonies) may not be selected for Attrition occupation. The capitals of countries serve as supply sources if their country has combat units represented in the game.

5.42 Objectives (any city printed in red) may not be selected for Attrition occupation.

5.43 Ports (any city designated by an open, non-solid black or red circle) may base naval units. Capital-ports (Athens & Stockholm) function as both a port and a capital. Brindisi is on the east coast of AA25; fleets may traverse it only via the easternmost of the two water areas within the hex. Similarly, Plymouth is on the southern coast of its peninsula, (K21).

5.44 All other cities, designated by black dots, have no special significance except for their ability to base air units. Cities have no effect on defensive combat strength; doubling, etc. is determined by the other terrain in the hex. The term “city”, wherever used in the rules, always includes ports and capitals.

5.5 FORTRESSES:

5.51 Malta and Gibraltar are always fortress hexes. All other fortress hexes lose their fortress status permanently as soon as occupied by an enemy unit. Additionally, Maginot Line fortresses lose their status upon the fall of France.

5.52 Maginot Line hexes are not treated as fortress hexes in the 1942 and 1944 scenarios.

5.53 The West Wall (Stuttgart, Frankfurt, Bonn, and Essen) is shown with gray fortress symbols on the board. West Wall hexes do not become actual fortress hexes until the start of 1944, and then only if under Axis control.

5.54 Fortress hexes are quadrupled against attack from any direction, even where all hexsides do not show fortification symbols.

5.55 Fortress hexes serve as limited supply sources. (EXCEPTION: 27.13). They supply all units which begin their turn on the fortress hex.

5.56 Fortress hexes may not be selected for occupation during an Attrition Option.

5.57 The ZOC (8.2) of armor units do not extend into fortress hexes, but they do extend out of fortress hexes.
5.58 Leningrad and Sevastopol are under Russian control at the start of the 1942 and 1944 scenario, but Sevastopol is considered a fortress only so long as the Russian player controls another port on the Black Sea, or can trace a line of supply from Sevastopol to the East edge of the board (across the Kerch Strait, U40-U41, if necessary) at the start of his player turn.

5.6 ISLANDS: Islands which have beach hexes may be invaded only at those beach hexes. Islands so small that they show no white terrain, only black, are not invadable or playable. One hex, white islands (and Gibraltar) can be invaded provided they do not have a port containing a 9 factor enemy fleet. See also 27.24 and 29.67.

5.7 TERRAIN EFFECTS ON LAND COMBAT: The various terrain features on the map are illustrated in the Terrain Effects Chart.

<table>
<thead>
<tr>
<th>Terrain</th>
<th>Effect on Combat</th>
<th>Effect on Movement</th>
</tr>
</thead>
<tbody>
<tr>
<td>Beach</td>
<td>Defenders tripled against Seaborne Invasion. Otherwise doubled.</td>
<td>Ground units can be landed using Seaborne Invasion</td>
</tr>
<tr>
<td>Capitals</td>
<td>Can’t be selected for Attrition advance combat.</td>
<td>None, other than use as an air base</td>
</tr>
<tr>
<td>Capital-Port</td>
<td>Can’t be selected for Attrition advance combat.</td>
<td>None, other than use as an air &amp; naval base</td>
</tr>
<tr>
<td>City</td>
<td>None</td>
<td>Can be used as air base.</td>
</tr>
<tr>
<td>Coastline</td>
<td>Crossing Arrow</td>
<td>DEFENDERS ARE QUADRULED VERSUS ATTACKERS ACROSS A CROSSING ARROW HEXSIDE. GROUND UNITS MAY CROSS HEXSIDES INDICATED IN BOTH DIRECTIONS.</td>
</tr>
<tr>
<td>Fortress</td>
<td>Defense is quadrupled. Can't be taken by Attrition or Isolation.</td>
<td>None, ZOC have no effect on Fortress hexes.</td>
</tr>
<tr>
<td>Front Boundary</td>
<td>Units crossing or attacking across must abide by restrictions of Option chosen on Front moved into or attacked.</td>
<td></td>
</tr>
<tr>
<td>Lake</td>
<td>Not allowed across all-water hexes.</td>
<td></td>
</tr>
<tr>
<td>Swamp</td>
<td>Defense tripled for Attrition advance after combat.</td>
<td>None.</td>
</tr>
<tr>
<td>Mountains</td>
<td>Defense tripled for Attrition advance after combat.</td>
<td>None.</td>
</tr>
<tr>
<td>National Boundary Line</td>
<td>Cannot attack or move across while country is neutral. If neutral, a Declaration of War must be declared before crossing or attacking into it. If already at war or conquered there is no effect.</td>
<td></td>
</tr>
<tr>
<td>Objective</td>
<td>Can’t be selected for Attrition advance after combat.</td>
<td>Can be used as base.</td>
</tr>
<tr>
<td>Ocean</td>
<td>Only special naval &amp; air combat allowed. Can be crossed only by fleets, and air units which can stage 8 hexes or less over it to another base.</td>
<td></td>
</tr>
</tbody>
</table>

5.71 Defending ground units have their combat factor at least doubled in any terrain (see 44.1 for the only exception). They are quadrupled when in a fortress hex.

5.72 Defending ground units have their combat factor tripled when behind a river, or a hexside crossing arrow and all attackers are on the opposite side. A partisan unit cannot untriple such an attack, but any other ground unit (including airborne) can. Defenders are also tripled when on a mountainain or swamp hex, or on a beach hex when defending against seat invasion.

5.73 Beach hexes are not tripled if attacked by land only, but if seaborne invasion is being attempted, whether or not in conjunction with attack, nothing will untriple them.

5.74 Defensive benefits are not cumulative; a unit on a mountain bet river is only tripled. Terrain effects on movement and combat are summarized on the Terrain Effects Chart.

5.75 Neither combat or movement is allowed across an all Quattara hexside (NN25-NN26, NN26-NN27, MM26-NN26, and MM27-NN26).

5.8 Solid red front boundaries separate the mapboard into three fronts: Eastern, Western and Mediterranean. These boundaries are of significance to the choice of options by a player and to naval capabilities.

6.0 STACKING

6.1 The basic stacking limit is two ground units per hex, regardless of combat strength. EXCEPTIONS:

6.11 Three ground units may stack in London, but only if all three are British.

6.12 Airborne units are never counted for stacking limit purposes and may be added to any legal stack. This is true even if the unit moves like normal infantry, not making a parapod (EXCEPTION: 31.5; Seaborne Invasion).

6.13 The defender may temporarily overstack if forced to do so when retreating during an Attrition Option. He must remedy the overstacking his own next movement phase; if unable to do so he must eliminate the excess units of his choice.

6.14 Armor units may stack on a Breakthrough (14.31) hex. Such overstack must be remedied by the end of the attacker’s Strategic Redeployment phase, or excess units of his choice must be eliminated.

6.15 Five grounds units may stack on a Bridgehead (9.5) counter. There is no increase in the stacking capacity of a Bridgehead for being in London (6.11).

6.2 Stackimg of naval and air units is unlimited while at sea/in the air. (EXCEPTION: 34.32). (See 28.1 and 29.11 for stacking capacities of naw air bases.) The presence of naval or air units in a hex does not redm number of ground units that may stack in that hex (EXCEPTION:...
6.3 Stacking limits do not apply to ground units while moving; nor embarked on naval units, but no unit may end its Combat phase or rit so embarked.

6.4 There are some restrictions on units of allied nations stacking tog in the same hex. (See 34.3, 36. 1, and 45. 1).

7.0 HEX CONTROL

7.1 Each land hex is controlled by the last nation to have ground unit! or to pass ground units through it. EXCEPTION: (24.2), initial con of a major or minor country. A unit which traverses hexes con control( major power ally does not change the control of those hexes.

7.2 Each nation automatically controls its own hexes, as well as the of all areas listed as under its control on the scenario card, at the start of each scenario.

7.3 When “EX” occurs in combat and attacker loses his entire gr force, or for any other reason fails to occupy the attacked hex with gy units, the attacked hex remains in the control of the defender. T capital or objective hex, or any other, does not necessarily pass to th( holder of the attacker when its defenders are eliminated. The attacker also advance a ground unit into the hex in order to control it. I f an airl unit drops atop enemy defenders and both sides are eliminated exchange, the defender still controls the hex.

7.4 Placing an enemy-controlled hex in the ZOC of a friendly armor does not affect its status. A ground unit must physically pass over it main on it in order to effect control.

8.0 ZONES OF CONTROL (ZOCS)

8.1 Every ground unit exerts a zone of control (hereafter referred to as ZOC) on the hex it occupies.

8.2 Armor units, only, exert an additional ZOC on the six hexes adjacent to the hex they occupy, with some qualifications:

8.21 Armor ZOCs do not extend across all-water (not river) hexsides, across hexsides containing crossing arrows, nor into fortress hexes.

8.22 Armor units inside a fortress hex do exert a ZOC outside their fortress hex. Armor ZOC do extend across rivers and across the Suez Canal.

8.3 Zones of control adversely affect enemy movement and supply. See 13.3 and 27.22.

9.0 BRIDGEHEADS

9.1 A Bridgehead counter may, at attacker’s option, be placed on:

9.11 A hex successfully occupied by airborne invasion. The hex need not have contained a defending unit, but it must have been controlled by a hostile major or minor power when invaded, and must have been occupied by a surviving, attacking, airborne invading unit (or a just dropped airborne unit attacking in conjunction with the airborne invasion; see 29.432).

9.12 A tripled river hex or crossing arrow hex successfully occupied by Offensive Option attack. Bridgehead counters may be placed on Maginot/West Wall hexes even though the defender was quadrupled rather than tripled, provided that the attack was entirely cross-river. They may also be placed when an airborne drop untriples defenders who would otherwise have been tripled against cross-river attack.

9.2 Attacker places the Bridgehead counter, if he wishes, immediately upon the post-combat advance of his first ground unit into an eligible hex. He may then continue post-combat advance with other eligible units, up to the Bridgehead stacking limit. An attacker who chooses not to place a Bridgehead counter in an eligible hex may not later change his mind and place one there.

9.3 Bridgehead counters in play are limited to those provided with the game: five Allied, three Axis.

9.4 A Bridgehead counter may be removed whenever the player who placed it desires; even if it is to switch that counter for use in another invasion. The player could even await the outcome of the impending invasion before deciding whether to remove an existing Bridgehead in order to accommodate the new invasion. It must be removed when solely occupied by the enemy. It also must be removed at the end of the owner’s player turn if it is both no longer required to provide supply (i.e. any units previously supplied through the Bridgehead could trace supply by other means) and no enemy ground units are within four hexes by land. Any units left overstacked at the end of the owner’s player turn by the removal of a Bridgehead are eliminated (owner’s choice of units to be eliminated).

9.5 Five ground units (plus, of course, airborne) may occupy a Bridgehead. Only two may attack during an Offensive Option (EXCEPTION: three if all three are British in London). All five are counted if in contact with the enemy during an Attrition Option. All five defend against opponent’s Offensive Option; all five counterattack when required.

9.6 Bridgeheads may not be selected for occupation during an Attrition Option.

9.7 In a multi-player game, any player may place a Bridgehead counter, provided his side has unused ones, with or without the concurrence of his allies. Neutral Russia and Italy before active alliance with the Allies/Axis may not use more than one Bridgehead counter without permission from their future ally(s).

10.0 THE YEAR START SEQUENCE (YSS)

10.1 The Year Start Sequence consists of Strategic Warfare (hereafter referred to as SW) resolution, BRP calculations; and SW construction. It takes place between the end of each Winter turn and the start of each Spring turn. No Year Start Sequence (hereafter referred to as YSS) precedes the start of either the Campaign Game or the 1939 scenario. The 1942 and 1944 scenarios are preceded by Strategic Warfare Construction (10.4)
only. In the 1942 scenario the Axis may play variant 6, if held, before Strategic Warfare construction.

10.2 STRATEGIC WARFARE (SW) RESOLUTION:

10.21 Both sides reveal their SW counters in the SW box. Factors are mutually eliminated in an even one for one exchange (ASW for submarines; interceptors for SAC) until only one type of each pair of SW counters remains; i.e. either ASW or submarines-or interceptors or SAC. In the 1943 YSS each ASW factor can be exchanged for 11/2 submarine factors. In the 1944 and '45 YSS, each ASW factor can be exchanged for two submarine factors. Fractional losses are resolved in favor of the Axis player. The excess factors surviving these mutual eliminations remain in play, determine BRP losses, and are returned to the SW box to await the next YSS.

10.22 Each surviving submarine factor eliminates three BRPs from the remaining British and/or American BRPs. (German player decides which or both, but he cannot choose to eliminate American BRPs before he 1943 YSS.)

10.23 Each surviving SAC factor eliminates two BRPs from the remaining German BRPs. In addition during any YSS in which SAC inflicts BRP losses, the German player must remove one of his 5-4 air units from the board in exchange for an additional five interceptor factors for use in Strategic Warfare. These interceptor factors are in addition to any constructed using the 10076 BRP SW limit. The 5-4 air unit which is removed may not be rebuilt (in essence it is subtracted from the Force Pool Allowable Builds). If no 5-4 air unit is available to be removed it must be built during the Spring Construction phase and immediately transformed into interceptor factors for the SW box. In any subsequent YSS that Germany again suffers SAC inflicted BRP losses, yet another 5-4 air unit is removed and exchanged in similar fashion. On the other hand, in any subsequent YSS in which Germany suffers no SAC inflicted BRP losses, one 5-4 air unit may be returned to the German Force Pool. However, the German Force Pool can never be expanded beyond the six units with which it starts the game.

10.24 If Britain is conquered, her SW counters remain in play if America has entered the war. If America has not entered, British SW counters are reduced prior to SW resolution as follows: if conquered on a Fall turn, 1/4 (rounded down) of the British SW factors are removed; Summer, V2; Spring 3/4; on a Winter turn there is no reduction. If both ASW and SAC counters are involved, the fractional reduction is applied separately to each. The turn of conquest is the game turn in which Britain fails to recapture London. Should any British SW factors survive the subsequent SW resolution, they are nevertheless removed from the game (after inflicting BRP and/or submarine losses).

10.3 BASIC RESOURCE POINT (BRP) CALCULATIONS:

10.31 BRPs are calculated separately for each major power. Begin with a nation's Base determined in the previous YSS, or from the start of the scenario as appropriate. If a nation has unused BRPs remaining from the previous year, multiply them by the nation's growth rate, drop fractions, and add the result to the Base. EXCEPTION: No BRP Base growth occurs in 1939. Omit this calculation from the 1940 YSS.

10.32 If, on the other hand, SW reduced a nation's BRPs below zero, subtract the deficit from the Base. (If the nation was already below zero before SW losses, subtract only that part of its deficit that resulted from SW.) SW losses below 0 are the only way to reduce a BRP Base.

EXAMPLE: If the BRP level is -3 and SW losses are -6, the nation would forfeit 9 BRPs from its BRP start this coming year, and 6 BRPs every year [hereafter (although this ongoing loss may be reversed by subsequent growth).

10.33 The resulting figure is the nation's new BRP Base for the coming year. (The 1940 figure will always be the same as the 1939 Campaign Game starting Base, because neither growth nor SW losses can occur.) Record this figure on scrap paper for reference in the next YSS.

10.34 To the new BRP Base, add the BRP value of all active Minor Allies, attacked but unconquered Minors for which the country has intervened, and all conquered countries and colonies not already controlled by the nation at the start of the scenario.

10.341 A conquered major power yields only half (rounded down) of the BRPs it began the scenario with to the conquering nation.

10.342 If a previously-controlled country or colony was just captured from the nation during the last half of the Winter turn, add it on also. These BRPs must be immediately subtracted if the nation does not regain control during its coming Spring turn.

10.343 Never include a territory controlled by the nation at the beginning of the game/scenario, not even if lost and reconquered. EXCEPTIONS: Minor Allies (25.3). A major power that has been conquered during the scenario being played does, if later reconquered by its own side, yield BRPs to the controlling power.

EXAMPLE: Germany conquers France in a Campaign Game. During the 1944 YSS, the US controls Paris and therefore receives 42 BRPs for the reconquest.

10.344 BRPs are not gained by conquest (EXCEPTION: 10.37, although control of Leningrad and Moscow do not constitute a conquest) between YSS. For example, if Germany captures Denmark during the Spring 1940 turn Germany does not receive the 10 BRPs for its conquest until the 1941 YSS, and then only if it still controls Denmark.

10.345 BRP totals are always derived by adding conquests since the start of the scenario and allied minor country BRP totals to an existing BRP base. BRPs are never subtracted for loss of a country or colony if the nation started the scenario with that country or colony in its control; they are just added as per step 10.34.

10.35 In the 1940 YSS only; multiply any unused 1939 BRPs by the nation's growth rate, drop fractions and add to the 1940 BRP starting inventory. This does not change the nation's BRP Base which remains identical to the 1939 BRP Base.

10.36 If the nation ended the previous year with a BRP deficit due to involuntary losses, subtract that part of the deficit
not caused by SW from the coming year’s available BRPs. (No growth rate multiplication of deficits is performed.)

10.43 Germany may build only submarine and interceptor counters; the Allies may build only anti-submarine (ASW) and strategic bomber (SAC) counters.

10.44 New counters join counters surviving from the previous year’s resolution in the SW box, face down, where they await SW resolution during the next YSS. (During the year, submarine and ASW counters may be moved to the Murmansk box. If desired, they could be initially placed in the Murmansk box when constructed.)

10.45 Instead of placing counters in the box, players may wish to record their mix of SW factors on a shee of paper in order to prevent an opponent from making any deductions from the number of counters placed. The number of BRPs spent must be revealed in order to keep an accurate BRP record.

10.46 If BRP totals are close enough that SW expenditures could have an effect on which side plays first in the coming Spring turn, each side must write their spending decisions on a sheet of paper, revealing them to each other simultaneously.

10.47 SW construction occurs before the start of the Spring turn; BRPs spent hereon do not count toward the Spring turn spending limit (11.1).

10.48 1945 SW: The rules regarding the resolution of SW for the year 1945 are altered after the resolution of 1944 SW in the 1945 YSS and subsequent III.P.lr–cl calculation.

10.49 At the end of the Spring 1945 game turn both sides reveal their SW likelihood, and resolve SW as if it were a normal YSS. Any BRP losses that exceed the limits of BRPs (fractions rounded down) and deducted immediately from the respective BRP inventories. These same BRP losses are in addition to the end of each game turn until the 1946 YSS or the end game.

10.50 Should the German player suffer BRP losses due to SW in the 1945 turn, he must remove one 5–6 air unit from the board as per 11.2. Except that the German gains no interceptor units for use in SW as a queue until the next YSS. The German player need not remove an units due to SW resolution during the remainder of 1945.

11.0 BRP SPENDING LIMIT

11.1 After SW construction BRPs have been subtracted, divided nation’s total remaining BRPs by two, dropping any fraction, and re for reference. This figure is the maximum amount of BRPs that may spend during any one player turn in the forthcoming year.

11.2 This half-of-total spending limit also applies from the start c scenario. If a player holds a variant counter (33.4) which increases nation’s BRPs at the start of a scenario, he must play the counter opening setup if he wishes to increase his spending limit during the year of the scenario.

EXAMPLE: During the two 1939 turns (assuming no variant counters affecting BRPs at Britain could spend no more than 62 BRPs each turn, France no more than 42, Russia no n 45, Germany no more than 75 and Italy no more than 37.

11.3 Involuntary losses of BRPs are disregarded in connection with limit.

EXAMPLE, Britain’s limit is 62; the Axis move first in the game turn and capture C immediately costing Britain 25 BRPs.

10.37 Germany may gain an additional 15 BRPs for control of Leningrad and/or Moscow during each YSS. Similarly, Russia loses 15 BRPs each during any YSS in which it does not control these cities. These additions are valid only if Russia has not surrendered to the Axis.

EXAMPLE: Assume that in the 1940 YSS Germany has 50 BRPs remaining from 1939 and has also overrun Poland. The unused BRPs are multiplied by the German growth rate of 5011c, yielding an additional 25 BRPs for 1940; the other 25 being lost. When added to the Scenario BRP base for Germany, a total of 175 BRPs for the 1940 YSS is obtained. In addition, the 20 conquered Polish BRPs are added directly to the German BRP total giving the German player 195 BRPs for 1940. Germany’s BRP inventory counters are moved to this figure and play resumes.

Assume that in the 1941 YSS Germany has 30 unused BRPs left and has conquered an additional 40 BRPs through conquest of Denmark, Belgium, the Netherlands, and Luxembourg. The unused BRPs are lost but provide a growth of 15 BRPs in this and any following YSS. Germany’s new BRP base is 165. In addition, 40 BRPs are added to this total due to the recent conquests, plus 20 BRPs for Poland which Germany still controls. The German 1941 BRP total will be 225.

Assume that in the 1942 YSS Germany has no unused BRPs left and has managed to conquer only 25 additional BRPs by taking Eastern Europe from Russia. There will be no BRP growth in 1942. Furthermore, because the German player has lost ten BRPs to British Strategic Warfare success during this YSS, Germany’s new yearly BRP base drops to 155 in addition to the effects of rule 10.23 on the German Force Pool. To this base the German player may now add the 85 “Conquest” BRPs it now controls for a total of 240. To this, the German can add the 45 BRPs of Germany’s Active Minor Allies which became active in the preceding year. Germany will have a total 1942 YSS BRP allocation of 285, although her base BRP figure will remain at 155.

Assume that in the 1943 YSS Germany has ten unused BRPs remaining and has conquered Leningrad and Moscow for an additional 30 BRPs by way of territorial conquest without losing any of her prior acquisitions. However, her SW losses have increased to 20 BRPs due to Allied bombing. The SW losses negate the German 10 BRP surplus and also reduces the German’s yearly BRP Base to 145 (155 -10 = 145). To figure the German player can add 115 conquest BRPs and 45 BRPs for Germany’s Active Minor Allies to derive a total 1943 YSS BRP allocation of 305.

10.4 STRATEGIC WARFARE CONSTRUCTION

10.41 Germany, Britain and (commencing in the 1942 YSS) the United States may now each spend up to 100% of their total BRP allotment (fractions rounded down) to construct SW counters. (The U.S. uses the British SW counters.)

10.42 BRP costs per constructed factor are shown on the BRP Costs Chart on the right side of the mapboard.
Britain may still spend up to 62 BRPs in her own play she has that many remaining.

11.4 A player may never take voluntary action which would exci limit or which would reduce his BRPs below zero. But note the folli Britain, with 15 BRPs remaining, has just lost a Free French colc which she had received 5 BRPs at Year Start. Reconquest is impossi units are in position to attempt it; the BRPs are certain to be los Britain may elect to pay BRPs for an Offensive Option, because the loss, although inevitable, will not occur until the end of the British C phase. After her Combat phase, when the loss of the colony bt official Britain would incur a 5 BRP deficit towards the start of it YSS.

12.0 SEQUENCE OF PLAY

12.1 BRP LEVEL DETERMINATION AND ORDER OF PLAY

12.11 Allied and Axis sides each total their remaining BRPs at the end of each game turn. The side with the higher total is considered the Initiative and plays first in the coming game turn. Should BRP v equal, the order of play from the previous turn prevails. EXCEPTION: Axis always moves first in the first turn of the 1939, 1942, and Ca Game scenarios.

12.12 The side which played last in a game turn may be able to I BRP expenditures as so as to be able to play first in the coming garr thus getting what amounts to two turns in a row. This develop known as a turn “flip-flop” and offers exceptional opportunities as hazards to the side obtaining it.

12.13 Italian BRPs are always included in the Axis total and GermE Italy conduct their turn together whether or not Italy has entered tl Russian and American BRPs are not included in the Allied total un are at war with Germany. However, Russia and the western Allies c their turn together throughout the game, even if a neutral Russi; larger BRP total than the Axis.

12.14 American BRPs are included in the Allied total beginning v summer 1942 turn (although U.S. declares war in the Spring, she 1 yet done so at the beginning of the Spring 1942 turn). EXCEPTIONS:

12.15 Minor Ally BRPs are included in the BRP level of the coni major power from the beginning of the player turn in which tl activated (Summer 1941 or thereafter per 33.63) or activated by counter 5. When activated by Allied attack plus Axis Intervention BRPs are added when Intervention occurs-but this will not be beginning of a turn.

12.16 Minor countries, if attacked but not yet conquered, and attacker’s opponents have not yet Intervened (23), take a separat turn of their own (Movement and Combat phases only) immediate the invader’s turn. Even if a turn flip-flop occurs, the minor does ge separate turn between the attacker’s turns.

12.2 DECLARATIONS OF WAR & OPTION DECLARATION

12.21 Each major power must, at the start of its player turn, annou Declarations of War (hereafter referred to as Do W) it is making it and pay their cost (10 BRPs on a minor country, 35 BRPs on a power). (See also rule 21.) Forces of a neutral minor country which has had a DOW made against it are set up at this time by an opponent of the aggressor. See 22. 1.

12.22 Each major power must next announce whether it is undertaking Offensive, Attrition, or Pass Options on each of the three fronts, and pay the 15 BRP cost for each front on which it announces Offensive Options. Each major power must select one, and only one, Option on each front.

12.23 A power may take an Attrition Option even though it will not engage in Attrition combat on that front. Contact with adjacent enemy ground units at the end of movement is necessary to engage in Attrition combat, but is not necessary to enter uncontrolled hexes. Therefore, a power may use an Attrition Option provided no allied major power is engaging in an Offensive Option on the same front.

12.24 A player selecting an Offensive Option must either make at least one ground combat attack, or conduct one offensive air or naval mission against the enemy. Undertaking any offensive air (28.41) or naval (29.312) mission satisfies this rule even if interception prevents the mission from being completed.

12.25 If a nation selects an Offensive or Attrition Option on a given front, its allies must either join in that Offensive or Attrition Option, or else pass. A nation may not select an Attrition Option while an ally selects an Offensive Option on the same front. In multi-player games, if allies cannot agree on the option to be used on a front, the player desiring an Offensive Option prevails providing he can meet the provisions of 12.24. His allies must either join in the Offensive Option or Pass on that front (EXCEPTION: Russia always determines the Allied option to be used on the Eastern Front once actively allied against the Axis). When allies join in conducting an Offensive Option, each ally participating must pay 15 BRPs. This restriction does not apply until an alliance is activated.

EXAMPLE: If Italy is not yet at war with the Allies she could take an Attrition vs a minor on the same front where Germany takes an Offensive vs the British, and vice versa.

12.26 Options must also be announced at this time for any minor countries which have been attacked by the opposing side but are not yet conquered.

12.261 If Intervention has taken place the minor country automatically conforms to the option chosen by its major power allies on that front.

12.262 If Intervention has not occurred the minor country may select any option. No one pays any BRPs if it takes an Offensive Option. The minor country immediately proceeds to its Movement and Combat phases before the major powers proceed further. If two or more minors are to play at this time, the one with higher BRP value proceeds first with ties resolved by a roll of the die.

12.263 Option selection by the minor country, as well as movement and combat by its forces, are controlled by the opposing major power nearest to the minor country as determined by the number of hexes between the major and minor capitals except in the case of Poland whose forces are deployed by the British player.
12.3 An Offensive or Attrition Option turn contains Movement, Combat, Unit Construction, and Strategic Redeployment phases in that order. A Pass Option differs in having no Combat phase.

12.4 All allied nations conduct their turn simultaneously, first performing all of that side’s movement on all three fronts, etc.

12.5 Before beginning his Movement phase, a player may voluntarily destroy any of his own units and return them to his Force Pool. EXCEPTIONS: French players before 1942, and airbase counters. An airborne unit destroyed under this rule is not eligible to be rebuilt unless it meets the criteria of 31.4. Any unit which is voluntarily destroyed may not be reconstructed during the same game turn.

13.9 THE OFFENSIVE OPTION-MOVEMENT PHASE

13.1 A player may move all, some, or none of his units. Ground units may move up to the limit of their movement factor. Naval units may change base (but may not move to another front in so doing) and air units may stage. (See 28.2 & 29.2) German Naval units may change base (but may not move to another front they enter. If being moved up to a frontal boundary, they are moved according to the Option on the front they attack.

13.2 Terrain does not affect movement except for certain impassable hexsides (see 5.2 & 5.32). Otherwise, all land movement costs one movement factor per unit per hex traversed.

13.3 The ZOC of hostile armor units does affect movement. It costs two extra movement factors, for a total of three, to leave a hex in the ZOC of hostile armor, or to move from one such hex to another. There is no extra cost to enter a ZOC. ZOC has no effect on movement of air and naval units.

13.4 Ground units may never move onto or through hexes occupied by hostile ground units, only around them. Airborne units may drop atop hostile ground units, however.

13.5 Movement factors are not transferable from one unit to another nor may they be accumulated from one turn to the next.

13.6 Ground and air units moving from one front to another must abide by all rules pertaining to the Option being employed on the front they enter. If being moved up to a frontal boundary to attack (by Offensive or Attrition combat) a hostile unit across the front boundary, they are moved according to the Option employed on the front they attack.

13.7 Naval units which change base during the Movement Phase are subject to possible Interception. Attacker must indicate all base changes he will attempt before defender makes Interception decisions. Base changes are made before any movement of air and ground units.

13.8 At the end of the Movement Phase, the moving player announces which, if any, of his fleets are committed to providing supply during that game turn (see 27.23) and inverts their counters. Note that if it is the second player turn of the game turn, any fleets so designated must not have been Interceived during the opponent’s turn. Any inverted fleets are placed face up again at the end of the game turn.

14.0 OFFENSIVE OPTION; COMBAT PHASE

14.1 During the Combat phase the following sequence is followed:

14.11 Attacker announces all naval and air missions (less interceptions and missions which may take place during exploitation) he is performing and places naval and air units accordingly. All Counterair missions (28.43) are resolved. Attacker need not commit himself to any specific attacks at this time.

14.12 Defender announces any allocations of Defensive Air Support (hereafter referred to as DAS), any air attacks on naval forces at sea, and any naval Interception attempts.

14.13 Attacker announces any air Interception missions and any air attacks on, or naval Interceptions of, defender’s naval interceptors. These are resolved. Defender’s naval Interceptions are then resolved.

14.14 Successful Sea Transport missions (29.42) are concluded and the naval units returned to their base.

14.15 Attacker may make airborne drops.

14.16 Attacker announces and resolves on the Combat Results Table (hereafter referred to as CRT) located on the mapboard all ground attacks he desires to make, in whatever order he chooses. He may resolve each attack he announces before he announces his next attack. Exploiting units are moved to breakthrough hexes. Further details follow in 14.3.

14.17 Air attacks on naval forces in port are resolved.

14.18 Exploitation (14.32) movement is made. Airborne drops and offensive and defensive air (but not naval) activity by uncommitted units may again take place at this time. Exploitation attacks are resolved. See 14.2 and 14.3.

14.19 See the Naval (29) and Air Warfare (28) sections and the Airborne rules (31) for further details on their combat.

14.2 DETAILS OF GROUND COMBAT:

14.21 Attacker may attack with all, some, or none of his ground units which are adjacent to (or on top of in the case of airborne units) enemy ground units. EXCEPTION: Replacement counters, even when adjacent to the enemy, may not attack except as a part of a CA result. An attacker is never forced to attack except when he has made an airborne drop on top of enemy ground units or has received a CA result from a defender’s counterattack.

14.22 Combat factors of attacking units are always basic. Defending unit combat factors are generally doubled, tripled, or quadrupled. (See 5.7.)

14.23 All defending ground units in a hex must be attacked collectively, combat factors added together, as if they were one unit. Attacker may not attack them separately. Conversely, attacker’s units in a given hex need not all attack the same hex; one unit could attack in a northeasterly direction for example while another attacked to the southeast or did not attack at all. Attacker’s units in one hex may attack units in two or more adjacent hexes, treating it as one attack. All attacking units must be adjacent to (or on top of ) all the defending units they are attacking. In such an attack, any air units conducting Ground
Support or DAS may be placed on any of the hexes being attacked. No ground unit may ever “split” its combat factors, all must be applied to one attack. Aside from CRT dictated CAs, a unit may not be attacked more than once per player turn except as a result of a subsequent exploitation (including airborne landings) combat. The sole exception is 45.3.

14.24 If, because of an Attrition Option retreat followed by a turn flipflop, defender has more than two units stacked in an attacked hex, only two of those units may defend. (Defender determines which two.) The excess units are eliminated along with the defending ones on a “D” result and, unless attacker had the smaller force, eliminated by an “EX” result. Attacker would disregard the excess units in determining his own exchange losses. The excess units would share the fate of units forced to counterattack, but are not used to determine those counterattack odds. Normally only two ground units may attack from any one hex. There are three EXCEPTIONS:

A. armor units on a breakthrough hex (see 14.37);
B. up to three British units may attack from London;
C. airborne units (see 31.5).

14.25 When all preparations for attack and defense are complete, each attack is resolved as follows: the attacker totals the factors of his attacking force, including any factors from Ground Support air missions and naval Shore Bombardment. Defender totals his own factor strength, including DAS and any multiplicative value from terrain. The total attacker strength and defender strength are expressed as a ratio (fractions ignored), the die is rolled and the appropriate odds column on the CRT is consulted. Attacks stronger than 5-1 use the 5-1 column; attacks weaker than 1-4 automatically result in the elimination of the attacker.

EXAMPLES: 20 factors attacking 10 would be a 2-1 attack; 19 factors attacking 10 would be only a 1-1 attack; 5 factors attacking 13 would be a 1-3 attack.

14.26 Combat Results Table (CRT) outcomes:

A. A: All attacking units, including air but not naval, are eliminated and returned to the Force Pool on their scenario card.
B. D: All defending units including air are eliminated and returned to the Force Pool on their scenario card.
C. EX: Exchange. The side with fewer combat factors loses its entire force. The larger side removes at least an equal number of factors. Attacker must match the doubled, tripled or quadrupled value of defender’s units, unless it is the defender who rolls the EX while counterattacking.

EXAMPLE: The defending force is a doubled 3-3 infantry with one factor of DAS. Attacker attacks (with seven or more factors) and rolls EX. Attacker must remove at least seven factors to match defender’s loss. But if the defender rolls EX while counterattacking, the attacker need remove only four factors. If the attacker cannot exactly match the defender’s factor loss, he must remove additional factors until he has lost at least as many factors as his opponent; he can also voluntarily choose to lose more factors than required.

A. CA: Counterattack. All of the defender’s units must immediately attack all units which originally attacked them. Factors involved are checked, the die is rolled and the proper odds column consulted. All factors are basic when defender counterattacks; neither side’s units are doubled, tripled or quadrupled, but if the defender rolls CA and the original attacker must attack again, defender’s units resume their original value and attacker’s die roll is at the original odds. Note, too, that when defender counterattacks, an A result eliminates the original defender while a D result eliminates the original attacker. If defender’s counterattack would be at worse than 14 odds he is automatically eliminated without a die roll.
B. CAI: Defender must counterattack as above; he rolls on the 1-1 odds column regardless of factors involved.
C. CA2, CA3: Identical to CAI, using the 1-2 and 1-3 odds column respectively.

14.27 No battle may end with a counterattack result. Each battle must ultimately end with an A, D or EX result.

14.28 Neither side may bring additional forces to bear during counterattacks, not even when such forces are adjacent to the attacked hex.

14.29 Whenever combat results in elimination of the original defender’s ground units, the original attacker’s surviving attacking ground units may advance into defender’s vacated hex, up to the stacking limit, immediately after combat. EXCEPTIONS: units which were unsupplied at the start of their turn and airborne units which dropped during their turn may not so advance; exploiting units may not be able to advance, see 14.36. Attacker may place a bridgehead counter if allowed (see rule 9, Bridgeheads). Where two or more allies have ground forces participating in an attack, they must agree on which one of them will control the vacated hex, prior to occupying it; if unable to agree neither one may advance. The defender may never advance, not even when he wins a counterattack.

14.3 DETAILS OF BREAKTHROUGH AND EXPLOITATION:

14.31 Whenever attacker’s ground units include at least one armor unit, and any attacking ground unit survives and advances into the defender’s hex, a Breakthrough results. Defender’s hex becomes the “Breakthrough hex”.

14.32 Any or all armored units that made no attack during Combat, but that were adjacent to or stacked with any unit (including airborne) that did attack the Breakthrough hex, may now be placed on the Breakthrough hex. This placement is free; movement factors and stacking limits are ignored. Units so placed are “Exploiting units”. The unit(s) that survived original attack and occupied the Breakthrough hex is not an expediting L and may not move nor attack during Exploitation (even to participate defender generated CA).

14.33 After all normal ground combat has been resolved, movement I be made from each Breakthrough hex as follows: the first Exploiting may only move up to two hexes from the Breakthrough hex. Each subsequent Exploiting unit may either
move up to two hexes from Breakthrough hex, or duplicate exactly the move of a previous Exploit unit and then move up to two additional hexes of its own. In no case in; unit exceed its movement factor, which is counted from the Breakthrt hex and is limited normally by the ZOC of any enemy armor in the vicinity.

14.34 Exploiting units may not enter or attack neutral countries unless DoW was already made. They may cross a front boundary, in which ( their movement after crossing must conform to whatever Option atta( announced for the entered front: if entering a Pass Option front they cc do so only over already friendly hexes controlled at the start of the turn could not pass adjacent to any enemy unit. If entering an Attrition Opi front they could conceivably add their factors to the Attrition total th Whenever this situation could arise, it behooves the attacker to comp combat on the Offensive Option front before turning to the Attrition frt If Exploiting up to, but not across a front boundary, Exploiting units cc attack across the boundary only if an Offensive Option had been annour on the other front; they could also Attrition across the boundary if A tion had been announced for the other front. See 20.2.

14.35 Only Exploiting units, airborne units that dropped during Explo tion movement, and their air support may engage in Exploitation atta( All Exploitation movement must be completed before these attacks are nounced and resolved. No unit may ever attack (not CA) more than o during a player turn. After movement, the attacker may make any airba drops and fly any Ground Support missions he desires, in conjunction v his Exploitation attacks, but the air support must not have flown previol during the game turn, and the airborne must not have been drop previously in the turn, nor even moved, nor have engaged in coml Defender may commit defensive air, attacker may intercept it, and grol Exploitation combat is then resolved on the CRT. Counterair and off sive naval missions may never be undertaken during Exploitation.

14.36 Exploiting units that survive their Exploitation attacks may adva to occupy the defender’s hex, but not if such advance would break the quired two-hex chain of Exploiting units. Note that such an advance d not constitute a new Breakthrough hex, and that the intervening hex tween the last unit in the chain and the hex to which the attacker advar must be one through which the attacker advances as per 14.33.

14.37 Some or all Exploiting units could have remained on the Bre through hex, and all who so remained could have attacked therefrom, e if “overstacked”. But if, after casualties, post-Combat advance, and phase, the breakthrough hex should still be overstacked, the attacker rr. eliminate excess units of his choice. Overstacking is permitted on Breakthrough hex only, units that move off the Breakthrough hex r not be overstacked at the end of Exploitation movement.

14.38 Armor units must trace a normal supply line at the start of the pla turn in which they exploit. In the game turn following Exploitation, ∼ only in that game turn, they are automatically in supply and need not tr a supply line (EXCEPTION: see 27.34 and 35.3).

EXAMPLE: An armored unit exploits in the Spring turn. At the start of its Summer turn it is at trace a normal supply line (in addition to being automatically in supply). It can exploit again u Summer turn.

EXAMPLE: An armored unit exploits in the Spring turn. At the start of its Summer turn it is able to trace a normal supply line. It is automatically in supply and can move normally, but it ca exploit.

14.39 Units of a nation taking a Pass Option on the front of the Bre through hex can never exploit their ally’s Breakthrough, even if they cc do so by moving over controlled hexes without coming adjacent to ent units.

14.4 Breakthrough and Exploitation may occur without a defender bt eliminated from the Breakthrough hex anytime a player with a supp armor unit which has riot attacked during that player turn declares his tion to “attack” a vacant enemy controlled hex with that armor 1 (and any other units adjacent to the attacked hex which have not yet attac in that turn and wish to be included in the “attack”). The “attackii armor unit is moved into the “attacked” enemy hex and thereby creat Breakthrough hex from where other armor units may exploit as per 14 Units may “attack” a vacant hex in this manner so as to advance into it result of the non-contested “combat” only if an armor unit is involve, the “attack” and will occupy the “attacked” hex (EXCEPTION: 29.4. However, Exploitation from an udefended Breakthrough hex is allowed if the Breakthrough hex is adjacent to an enemy ground unit, or supply line cannot be traced to it at the moment of combat.

Figure 1: Attack Phase

Figure 2: Breakthrough

EXAMPLE:

Figure 1: The three black infantry units and the DAK armored unit are attacking the red 3rd Gds unit at 13-6 (2-1).

Figure 2: Black won the attack and eliminated the red 3rd Gds unit and has occupied the vacated hex with his victorious 1st Infantry. The three black armored units in adjacent hexes not participating in the attack have been moved onto the Breakthrough hex at no movement cost.

15. THE OFFENSIVE OPTION-UNIT CONSTRUCTION PHASE

15.1 Prior to beginning construction, a player should review BRPs he has already spent during the current turn, and compare them with the turn limit on BRPs he may spend. He may now spend remaining BRPs, up to this limit, on construction of units from his scenario card Force Pool and/or on BRP grants to other nations.

15.2 Construction costs in BRPs per combat factor are shown on the table on the right side of the mapboard.

15.3 See the Naval and Air Warfare and Partisan sections for special rules governing the construction of these units.
15.4 Constructed units must be initially placed in their home country, on any supplied, controlled hex not in enemy ZOC. Units may not be constructed on a hex which their country did not control at the beginning of the current game turn. Where not yet at war, units may be placed at a border despite the ZOC of a future enemy’s armor unit there. American units go in the U.S. box on the upper left of the mapboard. East Prussia is an integral part of Germany for this rule as is Ulster part of Britain, and Sicily part of Italy. But France may not place units in Corsica, nor Italy in Sardinia etc. Neither may Russia place units in East Europe after its occupation.

15.5 BRP grants to other nations are designated at this time and transferred to the recipient during SR. The following restrictions apply to BRP grants:

15.51 One nation may not grant more than 40 BRPs to another nation in one turn.
15.52 The western Allies together may not grant more than 40 BRPs to Russia in one turn.
15.53 No nation may spend more than half of its total yearly BRP allotment (after SW construction) on BRP grants to all other nations, during that year. BRPs count against this limit once granted, even if some are subsequently lost on the Murmansk run.
15.54 Once a nation grants BRPs to another nation, the recipient may not in the future grant BRPs to the granting nation for the remainder of the game.
15.55 Russia may not grant BRPs to major powers. Russia may not receive BRPs from the West until at war with Germany, and then only via Murmansk or Lend Lease routes (EXCEPTION: 40.5).
15.56 Neither France nor the U.S. may grant BRPs until Spring 1942.
15.57 Note that BRPs are deducted from the granting nation in the Construction phase but are not added to the total of the recipient until the SR phase. The recipient is unable to spend any of these BRPs on his own Construction phase until the following game turn.

15.6 FREE SIBERIAN TRANSFER: This is the only exception to the Unit Construction process. In the Winter 1941 turn the Russian player may designate any ground units currently in his Force Pool for placement on the board during the Construction Phase without any BRP construction costs. In the Spring 1942 turn he may so designate an additional three units without cost, plus two more units in Summer 1942, and one in Fall 1942. Note that much of Russia’s Force Pool may not be constructed until 1942-these units may not be designated in Winter 1941.

exploitation illustrations.

Figure 3: The three black armored units are exploiting but can’t get very far due to the ZOC of the red 5 TK unit. The first hex moved into costs one movement point, but it brought the black armor units into the red ZOC, forcing them to expend three movement points per hex to leave it. Thus, the black armor can exploit only two hexes, even though they have two movement factors remaining. Note that if the red 5th TK unit had been a non-armor unit, that the three black armored units could have penetrated all the way to hex Z creating a chain of armored units at hexes X, Y, and Z. As it is, black may attempt to attack the 5th Tank unit now after Exploitation movement or remain where it is, having already isolated the red 2nd Gds unit. Even if successful in its attack vs the red armor unit, black may move no further this turn other than occupying the defeated unit’s hex.

15.61 Only ground units are eligible for free placement in this manner. Airborne units may never be selected for free placement. The number of armor units selected for free placement can never exceed the number of infantry units taken for free placement in each turn. Free placement options cannot be accumulated from one turn to the next. They must be used during their scheduled turn or they are lost.
15.62 Units selected for Free Siberian Transfer must be placed initially in a friendly Russian city which can trace a line of supply to the east edge of the board. Normal stacking limits must be adhered to during such placement.
15.63 Use of the Free Siberian Transfer is not automatic; it is an option open to the Russian player. Such a withdrawal of forces from the Soviet Far Eastern defenses will have consequences of global proportions due to its effect on the grand strategy of Japan. If Russia opts to use the Free Siberian Transfer the Victory Conditions for certain game scenarios change as a result.

15.631 TWO PLAYER CAMPAIGN GAME. Shorten the Axis conquest dates by one game turn for each level of victory.
15.632 MULTI-PLAYER CAMPAIGN GAME: Increase USSR objective requirements by two objectives for each level of victory.
15.633 TWO PLAYER 1939 & 1942 SCENARIOS: Increase Allied objective requirements by one objective for each level of victory.
15.634 MULTI-PLAYER 1939 & 1942 SCENARIOS: Increase Russian objective requirements by one objective for each level of victory.

16.0 THE OFFENSIVE OPTION-STRATEGIC REDEPLOYMENT (SR) PHASE

16.1 Each nation whose player turn it is may now redeploy a number of its supplied units, moving them any distance, subject to the following limits on number of units moved: U.S. 10, Germany 9, Britain 7, Russia 6, Italy 5, France 5. Strategic Redeployment (hereafter referred to as SR) is not transferable from one nation to another and may not be accumulated from one turn to the next. Units redeployed by SR are not subject to interception in any manner.
16.2 Units SRed by land may move only over controlled, supplied hexes (including hexes controlled by an ally). Any SRed unit (ground, air, or naval) may not be adjacent to nor pass adjacent to any enemy unit including air, naval, airbase counter, and partisan at the start, end, or at any point of its SR. Note
however that a unit is not “adjacent to an enemy unit” if the enemy is a future enemy, not yet at war. (See also 5.34).

16.3 Ground units and BRP grants may not cross any all-water hexside (crossing arrows excepted) during SR without Sea Escort (See 29.6)

16.4 Naval units moving by SR may not cross more than one front boundary. (EXCEPTION: Fleets performing Sea Escort may not cross a front boundary.) They may pass through the strait of Gibraltar only if Gibraltar is controlled by their side. Hostile forces in any other hex adjacent to the strait (including AA9 & BB8) do not prevent SR through Gibraltar, so long as Gibraltar itself is controlled. Similarly, naval SR may not pass through the Turkish straits if any one of the four hexes adjacent to the Crossing Arrows is controlled by hostile or neutral forces.

16.5 Air units may SR over water only by use of Sea Escort or by tracing a path of no more than eight hexes from a controlled air base to another controlled air base on the far shore. They may cross more than eight water hexes total in this manner by using a chain of bases no more than eight hexes apart. They may SR over partial land-sea hexes if the land therein is friendly or neutral, but not if it is enemy-controlled.

16.6 Each grant of 20 BRPs or fraction thereof to another nation counts as one SR against the granting nation’s limit. BRPs travel from capital to capital and thus may not be SRed if the capital of either country is adjacent to an enemy unit. EXCEPTION: Russia may receive BRPs as long as she has not surrendered nor been conquered without regard to the status of Moscow. See 40 & 42.

16.7 Special rules apply to units in the U.S. box:

16.71 SRs from America to Britain (‘Initial Deployment”) are normally limited to 6 per turn, but may be raised to 7 or lowered to 5 by certain variant counters. Each 20 BRP grant (or fraction thereof) to an ally counts against this Initial Deployment limit, whether via Murmansk, Lend Lease (as applicable to the first turn of the two-turn Lend Lease process), or across the Atlantic; and whether granted to Britain or another ally. Once a U.S. fleet has been deployed to Europe and for any reason returns to the U.S. box, it is not counted as an initially deploying unit if it again SRs to Europe.

16.72 All Initially Deploying units must end their SR as follows:

A. If France has been conquered and Britain not: in Britain (including Ulster).

B. If Britain has been conquered and France not: in France through a western front port.

C. If neither Britain nor France has been conquered: in either one through a western front port.

D. If both Britain and France have been conquered: in any hex reachable through a friendly port in or bordering on the Western Front.

E. If no such friendly port exists, Initial Deployment may be made only by invading any invadable hex in or bordering on the Western Front (see also 29.171 & 29.438). Initial Deployment may be by Sea Transport in rare cases (See 29.171).

16.73 Units may not move farther than the areas specified by 16.72 in the same turn, not even at the cost of an additional SR.

EXAMPLE: Only France has been conquered; the U.S. and Britain have invaded occupied France. A U.S. unit deploys to Britain. It may not SR from Britain to France until the following turn.

16.74 Air and naval units may perform defensive missions in the game turn that they arrive in Britain if they were constructed in an earlier turn or were “At Start” units.

16.75 No Sea Escort is required for units which SR from America to Britain, but it is required for BRP grants to any ally. All such Sea Escort must be U.S. based.

16.76 If Britain is conquered, American Initial Deployments are limited to 4 per turn (and may be raised to 5 or lowered to 3 by the variant counters). Should the Allies recapture London, Initial Deployments would return to 6 (7 or 5).

16.77 In invasion Initial Deployment, only the units aboard the invasion fleet would count against the Deployment limit. The fleets themselves would not, since they do not deploy but rather perform a mission from their U.S. bases and then return there.

16.8 Either the U.S. or Britain may designate additional fleets to protect Sea Escorted BRPs in the Murmansk box by moving them to the Murmansk box. Each naval counter so designated counts as one SR; it may be based anywhere in the Atlantic including the U.S. Allied ASW counters may also move from the SW box to the Murmansk box during the Allied SR phase; but they may return there from only during a Spring turn SR phase. No SRs are charged for such ASW movement. See rule 42 for details.

16.9 Partisans may not SR. Minor country forces may, if they are allied with a major power; such SRs being charged against that major power.

17.0 REMOVAL OF UNSUPPLIED UNITS

17.1 Units which were unsupplied at the start of their turn and remain unsupplied at the end of it are now removed from the mapboard regardless of the Option employed and returned to their force pool. (Unlike units lost from other causes, they may not be reconstructed in the same turn they are lost.)

18.0 THE ATTRITION OPTION

18.1 Movement, Construction and SR phases of the Attrition Option are identical to those of Offensive Options. Only Attrition combat differs. After movement, the attacker totals the ground factors he has in contact (if any) with adjacent enemy ground units on the front. He may include units unable to trace supply. His units on another front, but in contact with enemy ground units on the Attritioned front, may be included provided they are not participating in Attrition or in Offensive Option combat on their own front. Units in contact only with enemy units on another front are not counted, nor are units in contact only across all-water hexides (unless a hexside crossing arrow is present). The attacker must count all eligible units in his total; he
may purposely omit an eligible unit only if that unit is participating in an Offensive option attack on an adjacent

**EXAMPLE:** If red turn, unit A could participate in Attrition combat on either front, but not both. If black turn, units B and C could participate in Attrition combat only on the Eastern Front.

18.2 Units of all allies participating in the Attrition are tallied together for one Attrition die roll.

**EXAMPLE:** Italy could not be subjected to one Attrition die roll in the Mediterranean from British forces and a second from French forces. However, Italy could be subjected to one die roll from combined Franco-British forces and another from an invaded but unconquered Greece if Allied Intervention and alliance had not yet occurred in Greece. If two non-allied minors are involved, they could each take a die roll; thus, to continue the example, Italy could be subjected to yet a third die roll from Yugoslavia should Italy have attacked both Greece and Yugoslavia but conquered neither.

18.3 Attacker finds the appropriate column on the Attrition Resolution Table on the mapboard and rolls the die. The result may indicate a number of unit counters (C) which the defender must lose and a number of hexes (H) which he must give up to the attacker.

18.31 Defender first chooses which unit counters he will lose and returns them to his scenario card Force Pool. He may not choose to lose more than the number called for. They must be ground units which belong to any defending country which has ground units in contact with the enemy, and may be located anywhere on the Attritioned front. Partisans may be taken as Attrition losses. Units of a defending major power’s active minor allies or of a minor in which the defending major power has intervened may be taken to satisfy the major’s losses and vice versa. Russian units which are required by their scenario card to remain in place until Axis approach may not be taken as Attrition losses until they have been released by such approach. If defending allies cannot agree on which units to lose, they split the losses with the odd unit (if any) coming from the nation with the larger number of ground factors in contact with the enemy on the front. Similarly, if attacking allies cannot agree on which hexes are to be gained, they split the rewards with the one having the most factors in contact for the Attrition getting first choice. Ties are resolved by a die roll. Units still in the U.S. box may not be taken as Western Front Attrition losses.

18.32 The attacker may now select a hex (if entitled by the die roll) for occupation. He may not select a fortress, capital, objective or bridgehead hex nor one which can only be occupied through a hexside containing a crossing arrow. He may select Luxembourg unless a Bridgehead counter is in that hex. The selected hex must contain an enemy ground unit and must be adjacent to one of the attacker’s ground units, eligible to advance. (Replacements and units unsupplied at the start of their turn are not eligible to advance.)

18.33 Defender retreats his unit(s) one hex off the selected hex. Attacker must advance at least one adjacent ground unit into the selected hex. If unable or unwilling to do so, he may not require defender to vacate it. Defender may overstack; if forced to do so he may retreat into enemy ZOC, or into a vacant enemy-controlled hex. He may not retreat into a hex which attacker will vacate to make his advance, nor into a hex occupied by any enemy ground, air, naval or air base counter.

18.34 Once the attacker has designated all the hexes which he wishes to occupy and is entitled to by the Attrition Combat die roll, the defender vacates all such hexes simultaneously followed by the attacker’s simultaneous occupation of those hexes. The vacate/occupy process is not done one hex at a time; all hexes must be vacated before the attacker advances to occupy the first vacated hex, but the defender cannot retreat into a hex which the attacker will select to occupy in his advance. The attacker is not required to select all, or any, hexes for occupation when he rolls “He may elect to remain in his positions.

18.35 If defender overstacks when retreat, he has until the end of his own next Movement Phase to meet stacking limits. If he does not, he must destroy the excess units of his choice. If defending units have no retreat (totally surrounded by enemy units or impassable hexsides) they are destroyed when required to vacate.

**EXAMPLE:** Black has taken an Attrition Option on the Eastern Front with 25 ground factors in contact with Red ground forces and has rolled a “1”. Red must eliminate three corps and give up two hexes. Red eliminates two 1-3’s from another pan of the front but does not wish to give up Volosda so he eliminates his 1st Tank unit, leaving Vologda vacant and denying Black the chance to occupy it. Seeing this, Black decides to occupy hexes X and Y instead. Red’s 7th Guards is forced back into Vologda; its only other retreat into hex Y being blocked by black’s advance into hex Y. Red’s 11th Guards retreats into hex Z.

18.36 Naval or air units which must withdraw due to Attrition may redeploy to the nearest friendly base. If no other friendly naval bases exist on that front, the naval units are eliminated. Air units would be eliminated only if no other friendly air bases exist within eight hexes regardless of front boundaries. In no case may basing capacities (28.1 & 29.11) be exceeded.

19.0 THE PASS OPTION

19.1 The Pass Option contains no Combat phase. Construction and SR phases are identical to the other options. The Movement Phase has major differences from that of the Offensive or Attrition Options.

19.2 Ground units may move only over already controlled hexes, even if the hex in question is already vacant and lies within the moving player’s ZOC. If adjacent to any enemy unit (see 5.34), even if the enemy unit is on another front, they may not move. Their move may not begin in, end in, nor pass through any hex adjacent to any enemy unit (ground, air or naval) including partisans and airbase counters. Units of a power taking a Pass Option may enter hexes captured by an ally during the same Movement phase, provided no other restrictions apply.

19.3 Air units may stage only over already controlled or all-water hexes.

19.4 Naval units may change base only if the enemy has no fleets on the front and has no air units within four hexes of the course taken. This is true even if the enemy fleets/air units are ineligible to intercept.
19.5 A ground or air unit which changes front during movement, or which attacks an enemy unit across a front boundary is not bound by these restrictions if it enters or attacks a non-Pass Option front. The front entered/ attacked governs. Similarly, a naval unit may (during the Combat phase) move through a Pass Option front to bombard or invade another front, or to land a Sea Transport mission in a debarkation port on another front. (However, the Sea Transport mission could not land a unit in a Pass Option front port, even if the unit proceeded to move farther by land and enter or attack a hex of another front. The port of debarkation is the hex that “receives the action” of this naval mission.)

20.0 OPTION DETERMINANTS

20.1 The hex that “receives the action” in all cases determines what Option is required.

EXAMPLE: Naval units in the Mediterranean could invade southern France, or land a Sea Transport mission at Marseilles, even though their nation was taking a Pass or Attrition Option in the Mediterranean. Air units in north Italy could similarly attack southern France. All these actions would of course require an Offensive Option on the Western Front.

EXAMPLE: Naval units in the Mediterranean could not land a Sea Transport mission at Genoa in the example above, even if the transported units proceeded to move by land and attack a Western Front hex.

EXAMPLE: Ground units in Turin and U21 could attack adjacent units in France during a Western Front Offensive Option even if an Attrition or Pass Option was used in the Mediterranean. Similarly the Turin units could be counted as part of a Western Front Attrition, even if an Offensive or Pass Option was used in the Mediterranean. In both of the foregoing, the units in Italy could ignore the restrictions on Pass Option movement in moving to the border.

20.2 In no case could any unit participate in action on two fronts. A unit at the front boundary could not take part in Offensive attacks on both fronts, nor in Attrition on both fronts, nor in Attrition on one front and an offensive attack on the other (see 14.34). It could, however, exploit from one front into an Offensive or Attrition attack situation on another front.

20.3 Combat is not a requirement to take an Attrition Option. The nation may want only to transit uncontrolled territory; thereby controlling it.

20.4 The Pass Option must be selected for a given front when:

A. An allied nation wishes to conduct an Offensive Option on that front and other powers are unwilling or unable to do so themselves. Allied nations can take either an Offensive or Attrition Option on each front. They cannot exercise both even if the Attrition Option is contemplated without Attrition combat. Dissenting nations must take the Pass Option.

B. If a nation finds itself unable to comply with the requirements of an already announced Option, it must take a Pass Option instead with a loss of any BRPs it may have previously paid for an Offensive Option.

21.0 DECLARATIONS OF WAR (DOW)

21.1 Declarations of War (hereafter referred to as DoW) may be made only at the beginning of a player’s turn. They cost 35 BRPs against a major power, 10 against a minor country. No player may attack forces of another country unless he is at war with it, nor may he violate its territory (or fly over it), including its colonies and conquests unless, of course, it is his ally and he has permission to do so (EXCEPTION: Partial and-sea neutral hexes; see 16.5, 28.23). No nation may declare war on Switzerland.

21.2 One DoW places the declaring nation at war with all allies of the nation it declares against, including their colonies, and allied with all nations that are on the opposing side. No additional BRP costs are incurred save the one DoW cost, no matter how many nations are involved. A nation, having war declared against it, does not itself pay out BRPs to reciprocate the declaration.

21.3 If a minor country survives its first turn at war, and if on the attacker’s subsequent player turn a second, already allied, major power joins in attacking that minor, the second attacker is not required to pay DoW costs. It is not allowed to make such an attack without the approval of the original attacking power. Similarly, two already allied powers may both attack the same minor in the same turn, only one paying DoW costs. The other could not join the attack without approval of the paying power. If, because of allied disagreement, rule 51.5 is invoked, each power pays full DoW costs.

21.4 A major power that declares war on a minor must on the turn of declaration, either move forces into that minor or conduct an Offensive or Attrition Option attack against that minor’s forces. If a nation finds itself unable to comply with this rule, its DoW is revoked and the BRPs lost. The minor is at peace with all powers and may not be attacked in the future without a new 10 BRP DoW expenditure.

21.5 EXCEPTION:

21.51 Any nation that declares war on a colony or minor country must, if such action will automatically result in war with a major power, pay 35 BRPs instead of 10 for such declaration.

21.52 Germany and Italy may not attack the same minor country, until Italy is at war with the Western Allies.

21.53 Russia and the western Allies may not declare war on the same minor country until Russia is at war with Germany or Italy.

21.54 Russia may not declare war on Germany or Italy or take any action that would automatically result in war with Germany until the Fall 1941 turn. (EXCEPTION: 43.2-3.). Until Russia is at war with Germany or Italy, she may declare war only on bordering minor countries. She may not declare war on Axis Minor Allies (active or not) if the minor is garrisoned by at least one German ground factor. If Russia has conquered a minor country, she may on a subsequent turn declare war on
other minor countries which border the conquered minor. (Should Germany neglect to garrison Finland, and Russia conquer it; Russia would, off the north edge of the mapboard, border Sweden and Norway; and could declare war on those countries in anticipation of making a seaborne invasion. Off-board land movement and combat is not allowed.) Russia may not attack a Vichy colony until she is at war with Germany or Italy, and then would have to declare war on Vichy France to do so, unless Vichy had been activated or deactivated.

21.6 The Campaign Game/ 1939 scenario begins with Germany already at war with Britain, France and Poland. No DoW BRPs are subtracted.

21.7 The 1942 scenario begins with the U.S. at war and as a result no BRPs are subtracted. However, in the Campaign Game/ 1939 scenario the U.S. must pay 35 BRPs to declare war on Germany at the beginning of the Spring 1942 turn.

21.8 A DoW cannot be made that would result in war between the eventual Axis partners (Germany & Italy), or between the eventual Allied nations (France, Britain, Russia, and the United States).

22.0 MINOR COUNTRY OPERATIONS

22.1 When war is declared on a minor country, the nearest major power opponent or potential opponent of the attacker (as determined by distance in hexes from minor capital to major capital) sets up the minor country’s forces in their home country. Should the minor country survive the initial player turn of invasion, control of the minor’s forces would pass to whatever major power first intervenes. (Germany always controls her Minor Allies in the event they are attacked. Polish forces are set up and controlled by the British player.) Setup is done before front Options are announced. At least one ground unit must be initially placed in the minor country capital; it need not remain there. Attacker’s opponent continues to move and control the minor country’s forces as long as they survive, and selects the Options they employ.

22.2 The Minor Country Forces Chart on the mapboard shows the forces available to each minor. The minor neutral counters provided with the game do not allow placement of all minor neutral forces simultaneously, since it’s extremely unlikely they would all be in play on a given turn. If Yugoslav forces are required in Fall 1939 there may be a shortage of 2-3 infantry counters; Spanish or Turkish counters can be substituted here. Some countries, e.g. Portugal, have no armed forces; therefore an invader will be unopposed but he must still pay DoW costs.

22.3 On the DoW player turn, previously hostile major powers may oppose attacks on a minor only by naval interception (when possible). Such interception does not constitute intervention. No major power air units may interfere with attacks on the minor on this turn.

22.4 At the start of the Campaign Game/ 1939 scenario Poland is allied with Britain and France. Should Poland survive into 1940, France and Britain may split Polish BRPs in any agreed manner at YSS (see 24.7).

22.5 Minor country units, when lost, are lost permanently; they may not be reconstructed. EXCEPTION: Active Minor Allies.

22.6 If isolated from their own capital, minor country units may be supplied by any country presently at war with the invader without constituting Intervention.

22.7 Minor country ground units may not leave their home country (even if allied [see 23.1] with a major power); air and naval units may not base outside their home country. (Spain may have units in the Balearic Islands and Spanish Morocco.) Again, Active Minor Allies are excepted. Ground units may attack adjacent units across their border, but may not advance into the cross-border hex after combat. Air and naval units may operate freely from their in-country bases, the one restriction being that on the Player turn of invasion they may operate only against those forces of the invading power which are attacking their home country.

EXAMPLE: A Sea Transport fleet which will land ground units at a nearby port to attack a minor country could be intercepted by the minor country’s air/ naval units. The same major power’s fleets, operating only against an enemy major power or a different minor country, could not be so intercepted by the minor on the player turn of invasion.

22.8 Minor country units may be supplied from their own capital or from any supply source controlled by a major power already at war with their attacker, even if intervention has not yet occurred. Such major power may supply the minor’s forces by sea (27.23).

23.0 INTERVENTION IN MINOR COUNTRIES

23.1 If a minor country is not conquered on the turn of DoW, any opponent of the attacker may intervene by sending ground, naval or air units to the minor country during his own Movement, Combat or SR phase. Conducting a naval or air mission in a hex of the minor country is, by itself, insufficient to constitute Intervention. These intervening units may stack with the minor country’s units. The intervening power, if not already at war with the attacker, must declare war at the start of its turn in order to so intervene. Such Intervention results in the minor country becoming allied with the intervening power(s) and, if the attacker does not capture the minor capital, will deliver its BRPs to the intervening power(s) in the next YSS.

23.2 After Intervention and alliance occur, the minor country takes its turn in unison with its allies. Otherwise its turn comes immediately after its attacker’s turn. If a minor country survives initial attack, it will always get at least one independent turn before Intervention and alliance can occur. See also 12.16.

23.3 If intervening units moved into the Minor during a game turn in which the Minor has already taken an independent turn, the Minor’s forces, having already had their turn, may not move or participate in Offensive or Attrition attacks. They are unaffected by any combat results incurred by the intervening power, even if intervening units stack with minor units in order to attack.
24.0 CONQUEST OF MINOR COUNTRIES

24.1 Minor countries are conquered when a hostile unit occupies their capital. They do not get one turn to try to recapture it. All remaining minor units are removed from the mapboard, wherever located, at the end of the attacker’s Combat phase. Axis Minor Allies are not excepted. (By recapturing a Minor Ally’s capital immediately, Germany would avert loss of the Minor Ally’s BRPs, but the Minor Ally units would be permanently out of the game.)

24.2 Upon conquest, all hexes of the minor country become controlled by the conqueror at the end of his Combat phase.

EXCEPTIONS.

24.21 The rule applies only to initial conquest. Normal hex control rules govern whenever the country’s capital subsequently changes hands.

24.22 The rule does not apply to Minor Allies if already activated. It does apply to a Minor Ally activated by attack plus intervention.

24.23 If hostile major power ground units are in the conquered country, and can still trace a line of supply at the end of the conqueror’s Combat phase, the hexes they are on and the hexes of their supply line do not pass to the conqueror’s control. The owner of the units in question chooses exactly which hexes will be his supply route (or routes if more than one is needed), but the routes must be as few and as short as possible and must go to the nearest port or controlled friendly border. The conqueror controls a other hexes. He may not cut the supply route(s) by Siting armor adjacent to them until a later turn.

24.24 Greek, Swedish, and Spanish islands, and Spanish Morocco, turn friendly to a conqueror along with their home territory.

24.3 A conquered minor country yields its entire BRP value as printed on the mapboard to the major power which controls its capital during each YSS it is held. If, after such YSS, an opponent gains control of the capital, the ejected owner has one turn in which to drive out the opponent and reestablish control of the capital. If he fails to do so on his next player turn, he loses the BRPs derived from the country immediately (during the Combat phase such failure occurs). If control is lost during the second half of a Winter turn, the losing power does receive the BRPs during YSS; but they must be deducted immediately if it fails to regain control during its Spring turn. The opponent who physically occupied the capital would also receive BRPs for the country during YSS in such a case pending a final decision on who controls it. Even though one side must eventually lose these BRPs, both sides may include them in their YSS BRP totals to determine the various maximum spending limits derived from such totals. Luxembourg is treated as if it had a capital for this purpose.

24.4 Control of, and any BRPs derived from, conquered colonies are treated in the same manner except that:

24.41 A nation must establish control over all cities and ports in a colony in order to receive BRPs for it at YSS. This is true even if the colony has a star symbol for its capital city.

24.42 Once such control has been established, and withstood the enemy’s one turn chance to retake a city, the nation continues to receive BRPs at YSS so long as it controls any one city.

24.43 BRPs are deducted only when the nation loses control of all cities and then fails to reestablish control over any one city in its next Combat phase.

EXAMPLE:. Algeria is Free French. At the start of 1941 the Axis control Constantine (only). The British receive Algeria’s BRPs in 1941 YSS. In the last half of Winter 1941 the Axis capture the last Allied-controlled city, Oran. Both the British and Axis will receive Algerian BRPs in 1942 YSS. The British will have to deduct theirs immediately if they fail to recapture any one Algerian city in their Spring 1942 Combat phase.

24.5 A nation may never derive BRPs from a country or colony controlled by its side at the beginning of a scenario, nor may it lose BRPs from the loss of such territory.

EXCEPTIONS: Minor Allies in the 1942 and 1944 scenarios are added to the beginning total and are lost when the capital is lost. BRPs are always lost when the Axis fail to retake a partisan-occupied capital.

24.6 A nation may not lose BRPs when it loses a country or colony for which it did not receive BRPs during the YSS of the current year. EXCEPTION: Minor Allies when their BRPs were received during a year rather than at YSS.

24.7 COOPERATIVE CONQUEST: Wherever two or more allies have participated in the conquest or reconquest of a country or colony, or in Intervention, any BRPs derived from that action during subsequent YSS may be shared in any agreed manner so long as the proportions do not change from year to year. If the allies are unable to agree, then the BRPs are shared equally, dropping fractions. If one of the participants is conquered, the surviving participant(s) receives all of the BRPs at YSS, provided he controls the area.

24.8 The original conqueror (or original owner) of any BRP-producing territory may not transfer it to any ally, nor may he give control of an objective hex to an ally. Such changes of possession may only be made as a result of Cooperative Conquest (24.7) or reconquest.

EXAMPLE: Italy may allow German units to occupy any or all Albanian hexes, but those hexes (and Albania) remain under Italian control (see 7.1). If the Allies conquer Albania and the Axis reconquer it, either Germany or Italy could control Albania. Neither country could receive BRPs for it (see 24.5).

EXAMPLE: Italy alone attacks Yugoslavia; occupying and therefore controlling Belgrade. Italy later leaves Belgrade and allows a German unit to enter. This doesn’t give Germany any Yugoslav BRPs, nor does it alter the status of Belgrade as an Italian controlled objective hex.

EXAMPLE: The Axis make a Cooperative Conquest of Yugoslavia. Either nation may control Belgrade, whichever one occupied it; and the Yugoslav BRPs may be split in any agreed manner. Regardless of the manner in which Yugoslavia was conquered, if the Allies subsequently occupy Belgrade and hold it for one Axis turn, and one Axis nation alone reconquers Belgrade, that nation receives all of the Yugoslav BRPs and controls Belgrade. However, if the other Axis nation has units
in, or makes an attack on, any Yugoslav hex, the reconquest is Cooperative and the resulting BRP3 may be split in any newly agreed manner. Belgrade still goes to the nation that occupies it. See 14.29.

25.0 AXIS MINOR ALLIES

25.1 In addition to the various provisions in sections 22 and 24, a number of other special rules apply to Axis Minor Allies. Finland, Hungary, Rumania and Bulgaria are German Minor Allies and are normally activated at the start of the Summer 1941 turn. Certain variant counters may activate Turkish or Iraqi rebels as German Minor Allies, or Spain as an Italian Minor Ally. (Where Spain is concerned, “Germany” should be read as “Italy” in all rules pertaining to Minor Allies.) Turkey, Spain and Iraq are not treated as inactive minor allies prior to play of their variant counters. Vichy France may be activated as a German Minor Ally by variant counter or by German success on a Vichy (49.4) Activation die roll. Allied attack plus Axis intervention may also activate Finland, Hungary, Rumania or Bulgaria early. Allied Foreign Aid (33.63) may delay or prevent the activation of an Axis Minor Ally even when Axis variant 5 calls for early activation, but cannot make such a country a part of the Allied coalition.

25.2 If an inactive minor ally is subjected to a DoW, Germany may choose to intervene and must declare war to do so if not already at war with the attacking nation. If Germany does not intervene, no German units may enter the minor ally, the minor units do not become part of the German force pool and may not be replaced if lost, Germany does not receive the Minor Ally BRPs, and the minor may exercise independent turn options in the same manner as any other attacked, unaligned minor neutral. German Intervention, however, activates the Minor Ally for all the foregoing purposes even if Foreign Aid expenditures (33.63) would normally prevent activation. (Italy could intervene instead of Germany, in which case the minor would be activated as an Italian Minor Ally. In a multi-player game, Italy could do so either with German concurrence, or without German concurrence if Germany elected not to intervene or was unable to.)

EXCEPTIONS:

25.21 If the Minor Ally is not actually invaded, with hostile forces on its soil at the end of its attacker’s turn, Germany may send forces into the country without intervening/decirking war. Such action does constitute a garrison (see 25.8) and would prevent Russia (if Russia was the attacker) from further attacks on the minor. Neither could the minor forces attack Russian units across the border, in effect German pressure has forced Russia to back down. Russia has lost the BRPs she spent to declare war; peace is restored. This process, in itself, does not activate the Minor Ally.

25.22 Intervention would automatically activate Spain or Turkey as Minor Allies of the intervening power regardless of the variant counter held and regardless of any Foreign Aid (33.63) expenditures.

25.23 If the Allies declare war on Vichy France at a time when any Axis unit is in any Vichy territory, or on Hungary, Rumania, Bulgaria, or Finland when a German unit is therein, Intervention is automatic and immediate. The Axis could intercept initial invasion moves of any type if able to do so.

25.24 Axis Intervention does not activate Vichy France; only the proper variant counter or success on the Vichy Activation die roll can do that.

25.25 If, at the time a minor ally is due to activate, (a) it has been attacked but not yet conquered by Russia, (b) Russian forces are present in the minor ally, and (c) Russia and Germany are not yet at war, then Germany must intervene (23.1) if she wishes to activate that minor. Since Germany must declare war on Russia in order to intervene, activation would, in this rare instance, not occur at the beginning of the player turn.

25.3 Whenever a Minor Ally is activated, its BRPs are immediately added to the German total and continue to be added during each subsequent YSS as long as it is controlled. Its units become part of the German Force Pool; they may be moved by SR, counting against the German SR limit.

25.31 Addition of BRPs occurs at the beginning of the Axis player turn when Finland, Hungary, Rumania, and Bulgaria are activated (Summer 1941 or thereafter as per 33.63 or by variant counter). Activation of Vichy France by variant counter occurs at the beginning of the game turn however.

25.32 In all scenarios Germany receives the BRPs for her Minor Allies in addition to her BRP Base, and loses BRPs for them when lost to Allied conquests.

25.33 Excepting Spain and Turkey, Minor Allies are automatically at war with Germany’s enemies when activated; no DoW costs are paid.

25.34 Even if activated as a minor ally, Iraq and Vichy France proper yield Germany no BRPs. Vichy colonies may, but rarely; see 49.9.

25.35 If a Minor Ally is activated by Allied attack plus Axis Intervention, any units it loses before Intervention are permanently out of the game, and do not become part of the German Force Pool.

25.4 Upon initial activation, Minor Ally units are placed on any hex of their home country, with at least one ground unit in the capital, whence they can be moved and SRed normally. Rebuilt combat losses must also be placed on a supplied, controlled hex of the home country, not in enemy ZOC. At the start of the 1942 and 1944 scenarios Axis Minor Ally units may be placed on any Axis-controlled hex on the mapboard subject to the following limitations:

25.41 Finnish units may never move farther than six hexes from the Finnish border or coastline. In the 1942 scenario, Finnish ground units may start only in Finland or hexes A47 and B46. In the 1944 scenario they may start only in Finland.

25.42 Bulgarian units may be placed only in Bulgaria, Yugoslavia, Greece, and European Turkey.

25.43 Rumanian units may be placed only in Rumania, Yugoslavia, East Europe, and Russia. Rumanian units may be placed in Bessarabia (the Eastern Front portion of Rumania) if Russia has not occupied East Europe, or if the Axis has already reconquered that portion of it.

25.44 Hungarian units may be placed only in Hungary, Yugoslavia, East Europe, Poland, and Russia.
25.45 Spanish and Turkish units may be placed only on the Mediterranean Front, with two exceptions: Turkish units may enter Russia and Spanish ground and air units may enter East Europe and Russia, and may SR through the Western Front.

25.46 Iraqi rebels may be placed only in Iraq, Persia, Lebanon-Syria, Palestine, Transiordan, and Arabia. Iraqi rebels draw supply from Mosul. If Mosul should be garrisoned by Allied units at the time the Iraq variant is played, the Iraqis have one turn to capture Mosul with an Iraqi ground unit; if they fail they are eliminated. During their turn of initial creation Iraqi units need not trace supply if Mosul is occupied by Allied units, and therefore may advance into Mosul following a successful attack. If Mosul and Munawir are both garrisoned, the Iraqi air unit may be held off the board on the turn of activation and placed on the following turn. Once activated, the Iraqis are eliminated if the Allies capture Mosul.

25.47 In all cases above (25.41-.46), ground units may never enter an area in which they may not be placed. Air and naval units must always be based in accordance with the above restrictions, but may operate freely from their bases. Thus the Spanish navy could base in north Spain and operate in the Atlantic.

25.5 Active Minor Allies must conform to the Option being used by Germany on each front. Germany pays reconstruction costs for eliminated units.

25.6 Prior to activation, Germany may have no more than 20 German factors total (ground and air only) in Finland, Hungary, Rumania and Bulgaria as a group. Of these 20, no more than five may be placed in Finland. Germany treats these four minors (but not Spain, Turkey nor Iraq), while inactive, as controlled territory and may freely move, SR and trace supply through them, and may launch attacks from their territory. Germany has the same privileges in Vichy French territory, but exercising them has adverse effects on the Vichy Activation die roll (EXCEPTION: Germany can trace supply through Vichy without penalty). Allied units may make cross-border attacks on German units at the border of a minor ally, but could not advance after combat, use air support in the attack, or in any other way violate the territory of the minor unless they are at war with it.

25.7 An inactive minor ally whose capital falls to the Allies cannot thereafter be activated, and whether inactive or active it does not get one turn to attempt to retake its capital. If either Germany or Italy declares war on any potential Minor Ally, that minor ally may not later be activated.

25.8 Until Fall 1941, Russia, unless already at war with Germany, is prevented from declaring war on bordering Minor Allies by a garrison of at least one German ground combat factor in that Minor Ally. (A replacement counter will do, an Italian unit will not.) Note that Finland has no ports nor beaches; if Germany fails to garrison Finland on opening setup, she can do so later only by dropping her airborne unit there. Turkey may not be so garrisoned before her variant counter is played. Germany may not place a garrison unit in Bessarabia without declaring war on Russia.

26.0 CONQUEST OF MAJOR POWERS

26.1 The United States cannot be conquered.

26.2 Germany, Italy and Britain may be conquered by controlling their capital. The conquering power(s) must hold control of the capital for one opposition turn. Conquest occurs immediately after the conquered power fails to regain control of the capital during its combat phase.

26.21 Units which move to counterattack their capital must be in supply from some source other than their capital at the start of their turn.

26.22 Immediately upon conquest (the end of the Combat phase of the conquered nation), or surrender (26.7), all units of the conquered country and its active Minor Allies (if any) are removed from the game.

26.3 In each subsequent YSS the major power controlling the conquered capital receives half (rounded down) of the BRPs the conquered nation began the scenario with, as shown on its scenario card. Control of Paris in a 1942 or 1944 scenario YSS yields 42 BRPs for the Allies; control of Rome in a 1944 scenario YSS would yield the Allies 37 BRPs.

26.4 Should a major capital be occupied on the last half of a Winter turn, the conqueror does not receive the half-BRPs during the ensuing YSS because conquest is not effective until the occupied nation has had one chance to retake its capital. A normal YSS calculation is made for the nation with the occupied capital.

26.5 All hexes in the major power become controlled by the conqueror(s) at the end of the Combat phase in which the conquered nation fails to retake its capital. The provisions of 24.21 and 24.23 apply, except that there is no restriction on the conqueror’s SRs. He may freely cut supply lines during his next player turn.

26.6 Non-French colonies, active Minor Allies, and conquests of a conquered power are controlled by no one and belong to the first player to occupy them. Note that such occupation may not be done during a Pass Option, since the hexes are not controlled. All forces of an active Minor Ally cease to exist when its Major power ally is conquered.

26.7 ITALY: A special surrender situation in addition to that listed above can apply to Italy. Italy surrenders if all of the following conditions are met:

A. In spring 1943 or thereafter the Allies have a supplied non-airborne unit in mainland Italy at the end of an Axis Combat phase. An Allied presence on Sicily does not count.

B. There are no Axis forces (other than unactivated Viuchy units) in Africa (Including all of Egyp). 

C. The Allies control every hex of Sicily, or every hex of both Sardiana and Corsica.

D. Atl Allies hold the initiative (i.e they moved first in the current game turn).

26.71 If Italy surrenders as a result of this rule, all Italian controlled hexes pass to German control. Germany receives half of the BRPs which Italy started the scenario with during each subsequent YSS that she controls Rome. All Italian units are
removed from play. The surrender is treated as a conquest for all other purposes.

26.72 At the end of the Combat phase in which Italy surrenders or is conquered, the German player may roll a die and add two to the result. The resulting number is the amount of Italian naval factors (assuming they still exist) that the Germans may seize and use as their own. The German may select any mix of partial counters he chooses to fulfill this number, and may place them in any supplied, German controlled port(s) on the same front. Neither these nor other Italian naval units may be reconstructed for the duration of the game. If engaged in naval combat these naval factors retain their Italian nationality DRM (29.5712).

26.8 FRANCE. Rules 26.22 and 26.6 do not apply to France. The following special rules apply:

26.81 French attacks while Paris is occupied by Axis units are limited to those which could conceivably lead to the recapture of Paris.

26.811 French attacks on hexes other than Paris are allowable only if success could conceivably permit Exploitation movement into, or a 1-2 or better attack on, Paris.

26.812 French attacks on Paris at 1-3 or 1-4 odds may be made only if an “EX” result would remove all Axis ground units from Paris, and other units, Exploiting, from another attack, could conceivably then occupy it.

26.813 Paris may not be attacked by French units unless at least one French attacking ground unit is in supply and thus eligible to advance into Paris after combat. (EXCEPTION: 26.812 above.) Although British ground units on a separate hex could participate in the attack, they are ineligible to advance into Paris. In rare instances, however, it might be possible for a British unit to recapture a vacant, Axis-controlled Paris by moving through it. While Paris is occupied, French units in Europe may trace supply only from London (or the U.S. box, but only if London is occupied or isolated) or a captured capital (27.4).

26.814 If France lacks sufficient BRPs to take an Offensive Option in the west, or the defender is able to demonstrate that he could commit DAS in such a way that Paris could not possibly fall, French attacks may not be made and the units that would have provided the necessary DAS may not undertake other missions in that game turn. Even in this event, however, Paris is not considered conquered until after the Allied Combat Phase.

26.815 While Paris is enemy occupied, France may not use an Attrition Option on any front, may use an Offensive Option only on the Western Front, may not make naval interceptions, and may not make a DoW.

26.816 French air units may fly Counterair missions only against those Axis air units which are in position to oppose legal French ground attacks by flying DAS. Air attacks on enemy fleets may not be made, either in port or at sea during the French player turn.

26.817 If French units do reoccupy Paris, those French units on the western front which have not yet attacked may do so without restriction during the remainder of the same Combat phase. However, no retroactive alteration to France’s Option selections on other fronts is permitted, nor may air/naval units undertake missions they could not have done at the start of the Combat phase. Air units may, of course, fly Ground Support or Interception in connection with a post-reoccupation Exploitation attack.

26.82 France may not move any units from France outside European France while Paris is occupied.

26.83 French units are not all removed upon conquest; the status of French colonies is determined by die rolls. See rule 49 for full details.

26.84 Any British units in France when France falls are subject to 26.5. They may not trace any part of their supply line through Vichy France.

26.9 RUSSIA: Special rules apply to Russia. Russia is not conquered just because her capital is lost to the Axis.

26.91 Axis conquests of Moscow or Leningrad result in immediate Russian loss and Axis gain of 15 BRPs for each city. This is a one-time event; if control of a city seesaws back and forth there is no BRP loss/gain upon second and subsequent Axis captures. But during each YSS that the Axis controls either city, 15 BRPs per city are added to the Axis and subtracted from the Russian totals. Russia does not get one turn to attempt recapture before these adjustments are made.

26.92 Whenever at the end of a Russian player turn the Russians have less than 50 factors of ground and air factors on the mapboard, and combined Axis strength inside Russia’s original boundaries exceeds the Russian total by at least a 3:2 ratio, Russia is considered defeated and must make a onetime offer to surrender. Partisans in Russia count toward the 50 factor limit.

26.921 If the Axis accept the surrender, each objective hex not yet in Axis control has a Russian unit placed on it; these objective hexes count toward Russian/Allied victory conditions at the end of the scenario. The Axis receives half of the Russian BRPs (as shown on the Russian scenario card) during subsequent YSS; they cease to receive YSS BRPs for Moscow and Leningrad. The Axis must maintain a 45 factor garrison within Russia’s original borders, at least 30 factors of which must be ground units, until the end of the scenario. Air and naval units which comprise part of the 45 factors may conduct missions from their Russian bases; the 45 factor limit must be met at the end of each Axis Movement phase and player turn following the Russian surrender. The Axis may not later declare war on Russia again in order to capture more objective hexes.

26.922 If the Axis reject the surrender in order to capture more objective hexes, they may not later change their mind. Russia remains in the game until the instant her last combat factor inside Russia (original borders) is eliminated. The Axis do not receive Russian half-BRPs until said last factor is eliminated; they do continue to receive the BRPs from Moscow and Leningrad in the interim. As above, the Axis must maintain a 45 factor garrison (30 of which must be ground) in Russia until scenario end, even after eliminating the last factor.

26.923 If the German and Italian players disagree on whether to accept a surrender the player with the most combat factors inside Russia’s original borders prevails.
26.924 If the Axis fall short of the required 45 factor garrison, at the end of either their Movement phase or player turn, they must permanently concede one Russian objective hex of their choice previously under their control to the Russian player and pay a 15 BRP penalty. Furthermore, the Axis may not use SR for purposes other than correcting the garrison shortage until the 45 factor garrison has been reinstated. This penalty can be reassessed as many turns as the garrison does not meet its requirements, or until the Axis no longer control a Russian objective hex. It can only be assessed once per turn, however.

27.0 SUPPLY

27.1 SUPPLY SOURCES:

27.11 All capitals of major and minor powers are supply sources for the side that controls them, provided that their country has unit counters represented in the game. Lisbon and Jerusalem, for example, do not qualify. EXCEPTION: Moscow is a supply source for Russia only.

27.12 All ports in Libya are supply sources for Axis only; all ports in Egypt are supply sources for Allies only. These supply sources are contingent on other eventualities (35.1, 35.5, 37.3). Tunis and Beirut are sources of supply for French units, but this supply cannot be shared with other nationalities. After these ports become Free French or Vichy they can supply only Free French or Vichy units respectively. Of course, any port can be used to receive supply from a designated supply fleet (27.23).

27.13 All fortress hexes supply units in the fortress hex, and only those units, units outside a fortress hex may never trace a supply line thereto. EXCEPTIONS: Malta ceases to supply Allied units in Malta if the Allies control neither Gibraltar nor Suez/Alexandria and Sevastopol as per 5.58.

27.14 The entire east edge of the board as far south as Z53 is a supply source for Russia only.

27.15 Mosul functions as an Iraqi supply source if Iraq becomes a German Minor Ally (33.4141).

27.16 The United States is a supply source only if both London and Paris are Axis-occupied or isolated. This is true whether or not the U.S. has declared war. Units in the U.S. box are always automatically in supply.

27.17 Greek units on Greek islands are automatically in supply. Spanish units in Spanish Morocco may be supplied by sea through Tangiers despite the lack of a port there.

27.18 Konigsberg and Durazzo are supply sources for, respectively, Germany only and Italy only at the start of the 1939 scenario/Campaign Game. They lose this status as soon as a normal land supply line is opened to these areas.

27.2 SUPPLY LINES:

27.21 Each supply source may supply an unlimited number of units unless specified otherwise.

27.22 A unit is in supply if it can trace a line of controlled hexes, free of enemy ZOC, between itself and a supply source. Enemy ZOC over the unit and/or the source does not block this supply line as long as all hexes in the supply line between the unit and the source are free of enemy ZOC. Units adjacent to a supply source are always in supply unless both the supply source and the adjacent unit are in the ZOC of the same enemy unit. Supply lines, like ground units, may cross water without naval assistance at a Crossing Arrow. The controlled hexes may be hexes controlled by the power tracing the supply line and/or hexes controlled by allies of the tracing power. Allies may not deny each other the opportunity to trace supply lines over hexes which they respectively control.

27.23 Supply over water is more complex. A fleet must be designated to carry supply. A land route must be traceable from the supply source to the fleet’s base. The fleet may do nothing else, neither Intercept, Sea Escort, nor perform any missions, during the game turn it carries supply.

27.231 The fleet may change base during Movement, and should such base change open a sea supply line to the units which were otherwise unsupplied, such units are considered supplied at the start of their turn. They may move and are not subject to elimination for lack of supply. The converse is equally true: should such a base change place any units out of supply, they are not in supply at the beginning of their turn and may not move. If a fleet is eliminated while changing bases, any units it was intended to supply are isolated barring the availability of another fleet to take its place.

27.232 Each naval factor may supply one ground unit (or airbase); thus a 9 factor fleet could supply nine ground units, partial fleet counters could supply lesser numbers. One fleet counter could provide supply to more than one port/Bridgehead on the far shore.

27.24 The supply line is now traced from the source, by land, to the base of the designated fleet, thence across water to a port or Bridgehead (islands without a port may also be supplied by sea through any one non-alterable coastal hex designated by the occupant), thence by land to the supplied unit(s). Both land portions of the line must be composed of controlled hexes and free of enemy ZOC. Units in a port or Bridgehead can be supplied by sea even though the port/Bridgehead itself is in enemy ZOC. Bridgehead counters may receive sea supply lines in this manner only if they were placed as a result of seaborne invasion.

ILLUSTRATION

EXAMPLE The Black player has just finished his move, leaving all of the Red units isolated and out of supply except for the 10th Infantry, which although in a German ZOC, is not surrounded by them. The shaded hexes are the ZOC of the armored units forming the encirclement. Note that in all cases supply can be traced into a ZOC, but never through it. The Red 10th Infantry then is supplied through both hexes X and Y.

27.25 ZOC ends at the water’s edge. Hostile armor in Calais or Harwich, for example, would not prevent tracing a sea supply line through the English Channel.

27.26 Although Gibraltar itself may not supply units outside Gibraltar, a supply line could be traced from London through Gibraltar to a Mediterranean port or Bridgehead. This would require two designated fleets: one to carry supply from England (or elsewhere) to Gibraltar; one at Gibraltar to carry it onward in
the Mediterranean. Similarly supply could be traced from a Mediterranean source to a port/bridgehead in the Atlantic provided two fleets were used. Supply may be traced similarly through Kiel and Istanbul in either direction. A fleet counter in a two-front port could provide supply to ports/bridgeheads in either or both fronts.

27.27 Units of the western Allies may not trace supply from Russian or Russian-0controlled sources and vice-versa. However, western units could trace supply across hexes controlled by the Russian to their own source of supply and vice-versa.

27.28 French units in Europe may trace supply only from Paris until 1942. If Paris is Axis-occupied, they may trace supply only from London or from a captured capital (or from the U.S., but only if London is also occupied or isolated).

27.29 Axis supply lines may not be traced through partisans.

27.3 EXEMPTIONS:

27.31 Naval, air and partisan units are always in supply (EXCEPTION: 35.1); they are never required to trace supply lines.

27.32 Armor units which Exploit are in supply for one turn after Exploitation.

27.33 Airborne units which paradrop are in supply for one turn after the drop.

27.34 Armor or airborne units which are moved by SR in the same player turn following their Exploitation or drop lose the advantages of 27.32 & .33.

27.4 CONSEQUENCES TO UNSUPPLIED UNITS:

27.41 Unsupplied units retain their full combat factor. They may attack during an Offensive Option; they are counted when in contact with the enemy during an Attrition Option.

27.42 Unsupplied units may not move during their Movement or Combat phase. They may not advance to attack the enemy, may not advance after combat, may not exploit a Breakthrough, and may not advance to occupy an Attrition-gained hex. They may be moved by SR, but only if supply has been restored in the interim and a legal SR path exists.

27.43 Unsupplied units are eliminated if still unsupplied at the end of their player turn. This is so even if they were in supply at some intermediate point of their turn. Elimination occurs at the end of the player turn, units are lost after unit construction; therefore units lost from lack of supply cannot be reconstructed during the turn of their loss.

27.44 Supply status is determined during the Movement phase, after .0 element of naval units but before movement of any other unit. A previously unused fleet could SR to the front and provide supply to a previously unsupplied unit to save it from elimination, but the resupplied unit could not move during that SR phase.

28.0 AIR WARFARE

28.1 AIR BASES:

28.11 Each city (including ports) on the mapboard may base five air factors. A city containing two cities may therefore base ten factors.

28.12 Each major power is also provided three air base counters. Each counter may be initially placed on any controlled, supplied hex, even one in the ZOC of enemy armor, at any point of a player’s turn. Some or all may be placed as part of initial setup. No more than one air base counter may be placed on the same hex. After initial placement, air base counters move only by SR. They count against SR limits and require Sea Escort to cross water.

28.13 An air base counter increases the basing capacity of its hex by five factors. Placed on a non-city hex it may base five factors; on a city hex, 10; on a two-city hex, 15.

28.14 British air units may not be placed on French air base counters and vice versa before 1942. Russian air units may not be placed on air base counters of the western Allies and vice versa. All air base counters may be used only by air and airborne units of their own nationality during the player turn of initial placement on the board. EXCEPTION: lent Italian air forces can use German air base counters.

28.15 If an air base counter is overrun or placed out of supply by enemy action, it is removed and placed on its country’s capital. If out of supply it is not relocated until the end of its own SR phase (and does not count against SR limits), but if overrun it is relocated immediately. Should more than one counter be placed on the capital in this manner, the capital still can base no more than 10 air factors. Should the capital be enemy occupied or controlled at the time of overrun, the counter is destroyed and may not be returned to play. EXCEPTION: If Moscow has fallen, overrun or isolated Russian air base counters are placed east of the Urals by the Russian player. Overrun or isolated American air base counters are returned to the U.S. box, from where they must be deployed to Europe in order to be used again.

28.16 If SR of an airbase counter reduces basing capacity below the number of air factors present, the excess factors must also be SRed (separately) or be eliminated.

28.2 MOVEMENT:

28.21 An air unit may stage (change bases) up to eight hexes during its Movement phase. The new base need not be on the same front as the old base. It must have been controlled by the staging side at the start of its turn. Staging may not be intercepted. See also 19.3.

28.22 An air unit may fly four hexes from its base to perform air missions during the Combat Phase of Offensive options. Note that this is in addition to staging, an air unit may stage eight hexes during Movement Phase, then fly an additional four hexes during Combat. See also 19.5 and 20.1. Defender’s air units may also fly four hexes to perform defensive tasks. Surviving factors always return to the same base they have begun the
28.3 EMPLOYMENT.

28.31 During any full game turn air units may perform one, and only one, mission, offensive or defensive.

28.32 Defending survivors of a Counterair mission may not perform any mission, offensive or defensive, for the remainder of the game turn. Newly constructed air units may not fly any mission, offensive or defensive, during the game turn they are constructed.

EXAMPLE: In Spring, the Axis move first. During the Allied portion (second halt) of the Spring turn, any newly constructed Axis air units may not fly. Any Axis units that flew offensive air missions may not fly. Any Allied survivors of Axis Counterair attacks (Exception: 28.433), and any Axis air that flew during the Axis turn, may not fly. Comes Summer: it is now a new game turn. Whichever side has first turn in Summer: Allied units newly constructed in the Spring turn may fly, Allied units that just new offensive missions in Spring may fly, and Axis units just subjected to Allied Counterair in Spring or that just flew defensive missions during the Allied turn may fly. (“Fly” in the foregoing “ample does not refer to staging nor SR movement-thtw are always permitted provided the attendant criteria are met for the type of movement being employed.)

28.33 Any air unit which performs a mission, or is Counteraired or newly constructed should be inverted until the end of the current game turn.

28.4 OFFENSIVE AIR MISSIONS:

28.41 Offensive air missions (Ground Support, Counterair, Interception, and Attack on Naval Bases) are flown during the Combat phase of an Offensive Option.

28.42 GROUND SUPPORT.

28.421 Air units within four hexes of a hex being attacked by ground units may fly to the attacked hex and add their combat factor to that of the attacking ground units. Any Exploitation attacks may be similarly supported by air units which have not yet flown in the game turn. Once ground support has been placed, that hex must be attacked during regular combat or exploitation at legal odds or the air units are eliminated. They cannot be withdrawn without making a legal attack.

28.422 The total air factors attacking any one hex may not exceed three times the total ground factors attacking that hex.

28.423 Attacking air units are destroyed by an “A” result in ground combat. If the attacker suffers an “Ex” result he may elect to take his losses from either air, ground, or bombarding fleet units in any combination, so long as he eliminates sufficient factors.

28.424 If, in Ground Attack, attacker is using units on one hex to attack enemy units on two or more adjacent hexes in one attack, he may add Ground Support to the attack if this air units are able to reach anyone of the attacked hexes.

28.43 COUNTERAIR:

28.431 Air units within four hexes of enemy air bases may fly to that hex and attack the enemy air. Only uninvetted defending air factors may participate in the ensuing air combat.

28.432 AIR COMBAT. Both sides roll a die to determine combat losses. The die roll is subject to modification as follows:

A. The larger side receives a +1 DRM for each factor in excess of the smaller side.

B. Nationality modifiers are applied as shown in the Air Force Nationality DRM Chart. The lowest modifier is used when a side consists of nationalities with different DRMs.

<table>
<thead>
<tr>
<th>DR</th>
<th>Nationality</th>
</tr>
</thead>
<tbody>
<tr>
<td>M</td>
<td>Germany, U.S., Britain</td>
</tr>
<tr>
<td>-1</td>
<td>Russia, Italy, France</td>
</tr>
<tr>
<td>-2</td>
<td>All others</td>
</tr>
</tbody>
</table>

28.4321 The side with the lower aerial combat die roll (after modification) is the loser and must eliminate air factors equal to the difference between the modified die rolls. If the difference is greater than the loser’s air factors, the loser proceeds to eliminate sufficient inverted air factors that may be present in the hex to equal the difference between the modified die rolls. If, after eliminating all uninvetted and inverted air factors present in the hex, the difference has not been reached, there is no further penalty.

28.4322 The winner then eliminates half as many (fractions rounded down) air factors present in the hex as were actually removed by the loser.

28.4323 Ties are resolved as drawn battles. A third die roll is made; each side loses that number of air factors, but neither side loses more factors than were present in the smaller force.

28.433 Surviving factors of both sides return to base are inverted, and may not be used for the remainder of the game turn. EXCEPTION: If defender (a) had the larger force in combat and (b) was the winner; then surviving defending factors are not inverted and are available for further use during the game turn. All restrictions on counteraired units elsewhere in the rules do not apply to such factors.
28.434 Attacker may counterair a hex containing only inverted enemy air. The defender has zero factors to participate in air combat; die rolls are made and losses extracted accordingly. No nationality modification is made to defender’s die roll.

28.435 An air unit based in Malta may, at its option, decline combat when Counteraired. However, it is inverted if it so declines.

28.44 INTERCEPTION.

28.441 After defender has committed his air units to DAS missions, attacker may use air units which have not yet flown nor been successfully counteraired during the game turn to intercept such support. Interceptions may also be made in connection with Exploitation attacks.

28.442 Interception must take place at the hex where defender has placed his DAS. The intercepting air must, of course, be based within four hexes of the target hex.

28.443 Attacker may intercept with a force of any size, it need not equal defender’s force although a numerically inferior force is less likely to succeed in the resulting aerial combat (28.432).

28.444 If defender has the larger force in combat and wins the aerial combat, his survivors may continue their DAS mission or return to base and invert at his option. Otherwise, his survivors (and always intercepting survivors) must return to base and invert.

28.45 ATTACKS ON NAVAL BASES.

28.451 Air units within four hexes of an enemy naval base may attack naval units therein. Such attack is not resolved until after resolution of all ground combat.

28.452 If enemy air units are present at the attacked hex, and if they have not yet flown during the game turn, they must be attacked by Counterair and must be defeated. If this is not done, the naval units may not be attacked. Defender’s air units near, but not in, the naval base hex may not fly defensively-attacker need concern himself only with air units in the naval base hex itself. EXCEPTION: Air units in Malta have the option to decline Counterair combat (28.435), in which event the attacker’s entire force is free to attack naval units in Malta.

28.453 Air factors not used for Counterair purposes then attack the naval forces. Each attacking air factor rolls one die. A die roll of ‘1’ or ‘2’ eliminates a naval factor; a die roll of ‘3’ or W has no effect; a die roll of ‘5’ or W eliminates the attacking air factor.

28.454 Attacker may also attack defender’s naval units at sea, if defender attempts naval Interception and his course comes within the four hex range of attacker’s uncommitted, eligible air unit regardless of the Option in effect. Combat is identical except that at sea it takes a ‘1’ die roll to eliminate a naval factor, and a W die roll to eliminate an attacking air factor. EXAMPLES: 15 British air factors attack a German 9 factor fleet and 5-4 air unit in Brest. The British commit 6 factors to Counterair. Both players roll a “Y” for aerial combat so the British win the aerial combat (4:3). The German loses one air factor, and the rest are unusable for the remainder of the turn. The British Counterair force takes no losses. The nine remaining British air factors attack the naval forces by rolling 3.5, 1.5, 1. 2.6, 4. Four naval factors are lost along with 3 attacking air factors. Note that the British survivors of theCounterair combat are not eligible to also join in the attack on the naval unit; this would be performing two missions in one turn.

28.455 Should air units move to attack an enemy naval base but the naval factors therein are subsequently displaced by a successful ground attack first, the air units may not attack although their attempt to do so counts as an Offensive air mission.

28.5 DEFENSIVE AIR MISSIONS:

28.51 DEFENSIVE AIR SUPPORT (DAS):

28.511 During the Combat phase of an enemy Offensive Option, after the opponent has allocated his Ground Support air missions, uninvited defending air units within four hex range of any hex under potential ground attack including attack by seaborne invasion or airdrop may fly to that hex. Their factors are added to those of the defending ground units in determining the odds of ground combat. These added air factors remain basic, they are not multiplied by terrain as are defending ground units.

28.512 Defender may similarly commit air units which have not yet flown in the game turn to Defensive Air Support (hereafter referred to as DAS) during exploitation attacks.

28.513 DAS may be given to ground units only and may not exceed three times the basic number of ground factors defending in that hex. Air units committed to DAS are vulnerable to Interception by uncommitted enemy air units.

28.514 If attacker has committed Ground Support and defender has committed DAS to the same ground battle, there is no direct air interaction. Each side simply adds its factors to those of its ground units.

28.515 Defending air units can be destroyed by adverse results in ground combat. (Note that an air unit which is merely based in an attacked hex, and has not been committed to DAS is not destroyed, it is merely displaced (see 28.24) if attacker advances into its hex after combat.) Should an exchange leave defender with any factors surviving, he may elect to take his losses from either air or ground units or both, in any combination, so long as he eliminates sufficient factors.

EXAMPLE: Eight German ground factors attack a French 2-3 Infantry unit (doubled on defense). Odds are 84. The German also attacks with four air factors making it a 124 (3-1) attack. The French player commits three of his own air factors to ny DAS for the battle, making the odds 12-7 (1-1). A “CA” is rolled and the French must counterattack at 5-12 (1-3). They roll an “A” and both the infantry unit and the three French air factors are eliminated. The German units may occupy the vacated hex and the German air units return to base.

28.516 Air units committed to DAS have performed a mission even if the attacker does not attack their hex.

29.52 ATTACK ON NAVAL UNITS AT SEA:

28.521 Defender may attack naval units moving at sea during either Movement or Combat phase of an Offensive Option, and during the Movement phase of an Attrition Option, if their course
brings them within the fourhex range of his air units eligible to fly. The moving naval units may be attacked in their base hex (since they enter the water portion of it as soon as they leave port), in their target hex, or in any intermediate hex.

28.522 The attack is resolved as per 28.454.

28.6 PARTIAL AIR COUNTERS:

28.61 The 5-4 air counters (as well as 3-4 and 2-4) maybe broken down into smaller counters at any time during their owner’s player turn. Smaller counters may be recombined into larger ones at any time. Counters must always be of the same nationality: the Axis could never use a minor ally air counter in this manner.

28.62 A player may never have more air factors in play than are allowed by the Force Pool of his scenario card. Subject to this limitation, a player may construct partial air units. Such partial counters must be placed on, either during Construction or SR, and combined with another partial counter during the turn of construction; a full 5-4 air counter must result. Axis Minor units are not considered partial counters and may be reconstructed, provided that the minor was active at the time of loss.

28.63 EXCEPTION. The British have 19 air factors shown in their 1939/Campaign Game force pools. They may construct their 20th air factor and have four 5-4 air units. They may do this either by gathering four 1-4 air factors on the same hex in Britain, where the fifth factor may be constructed without need of a partial counter to do so; or by combining their 1-4s; substituting a 2-4 or 3-4 counter, then constructing one factor and combining with four factors somewhere on the board. If any factors have been lost in combat Britain can follow the same procedure, constructing factors as necessary. If four factors are lost, Britain may construct her fourth 5-4 without further ado. Although the 1-4s are shown in the British Force Pool, combat losses may not be reconstructed unless a 5-4 counter results; nor may Britain ever have more than 20 air factors in play at one time.

28.64 Breakdown and buildup of air counters are always subject to availability of air counters with which to do so.

28.641 If a player must lose some air factors due to combat and does not have partial factors available to “make the correct change,” he must lose more factors than he otherwise would have.

28.642 Players, particularly during an Offensive Option Combat phase, will have a tendency to allot a factor of air to this mission, a couple more to that, etc., without bothering with the partial counters. This is often convenient. Players should remember, however, that the number and size of partial counters available to them might limit such breakdowns. Should an opponent doubt the ability of the allotting player to allocate his air as advertised, that opponent is entitled to require the allotting player to place his partial counters on the mapboard.

28.65 Partial air counters count as one unit apiece for all purposes, including SR, even if stacked together. (However, a player could combine; say two 1-4s on the same airbase into a 2-4 just before SR.)

28.66 Minor country 2-4 air units have no partial counters and therefore may not be broken down. Spanish, Turk and Iraqi 2-4 units may be reconstructed only if those nations become active Minor Allies. Should Vichy France have partial air counters at the time of activation as a Minor Ally, such partial counters could be reconstructed.

28.67 When an air counter is going to use its factors to perform different missions on the same hex, it need not use partial counters to do so.

EXAMPLE: A 5-4 unit could fly to a hex containing enemy ground and air, use-two factors for Counterair and three for Ground Support, without having to split up into partial counters. It would, of course, have to split up, or lose the entire 5-4, if either mission sustained casualties.

29.0 NAVAL WARFARE

29.1 Basing:

29.11 Each port on the mapboard may base up to 36 naval factors. (EXCEPTION: Malta, 4 1. 1). A hex containing two ports may therefore base up to 72 factors.

29.12 A fleet is considered based on the front, which contains the ocean area on which its port abuts, even though the actual port may be on an adjacent front.

EXAMPLE: A fleet based on the north German (Baltic) coast is based on the Eastern Front, even though its port hex lies on the Western Front.

EXAMPLE: A fleet at Marseilles is based in the Mediterranean, even though its port hex lies on the Western Front.

In neither example above does the fleet’s base necessarily require an Offensive Option on the Western Front in order for the fleet to conduct an Offensive mission. (See 20.1)

29.13 Kiel, which was connected by canal, is a two-front port for all purposes; fleets based there may conduct missions on either the Eastern or Western Front. An eastern based fleet may move to Kiel during Movement, then during Combat perform a mission on the Western Front or vice versa. If the Allies capture Kiel (and whenever Kiel changes hands thereafter), it ceases to be a two-front port. This simulates combat damage to the Kiel Canal. When the canal is inoperative fleets could be based in either the Atlantic or Baltic port, or some in each; it is up to the players to keep them straight. Kiel again becomes a two-front port as soon as either side has controlled it for two consecutive complete game turns.

29.14 Gibraltar is also a two-front port for all purposes capable of sustaining missions on either the Western or Mediterranean Front and has all the other advantages of a two front port. Fleets at Gibraltar may escape to either the Western or the Mediterranean front if overrun by enemy ground units (see also 29.26).
29.15 Istanbul is also a two-front port for all purposes capable of sustaining missions in either the Mediterranean or Black Sea and has all the other advantages of a two-front port except that supply and passage into or from the Mediterranean outside the Turkish Straits is not allowed unless all land hexes composing the strait (Z33, Z34, AA31, BB31) are controlled by friendly forces.

29.16 Only Russian and German fleets may base in any Russian port or in the Baltic States. Russian fleets may only base in Russian controlled ports. Russian fleets based in the Black Sea may SR to the Mediterranean if the gain control of a Mediterranean port and both sides of both crossing arrows in the Turkish straits are under friendly control.

29.17 Fleets based in the U.S. are under special restrictions:

29.171 They may perform Shore Bombardment and Invasions only if a friendly port exists on the Western Front. They may perform Se Transport only if all friendly Western Front ports are ineligible to receive SR because of Axis units being adjacent.

29.172 They may carry supply only if London and Paris are both controlled or isolated by the Axis. For purposes of this rule, isolation is defined as: a supply line traceable from the capital to an Atlantic port and seaward, French or British fleets may change base or SR to the U.S. box and perform this function even before America enters the war (thus, they are able to supply a British counterattack against occupied London).

29.173 They may intercept at any time (but only after America enters the war) and are considered to be at maximum range on the Interception Table

29.18 French fleets must base only in France, French colonies, or capture French-controlled ports until spring 1942 (Exception: 29.172). When France falls they must return to Marseilles (unless Britain holds variant counter 3) and undergo the usual Vichy halving process. French fleet returning to Marseilles due to the fall of France are allowed free passage past Gibraltar. Germany may subsequently base Vichy fleets in Vichy colonies if she wishes, or in Marseilles or Corsica; if Vichy becomes a German Minor Ally the Vichy fleets may be based with no restrictions.

29.19 If French fleets are forced to move because their base is captured and no legal French base is available on their front, they may temporarily move to a British-controlled port on the same front provided no British units are present. They must, at their first Movement or SR opportunity return to a French controlled port or be eliminated. They may perform no other activities while based in this temporary port.

29.2 MOVEMENT.

29.21 Fleets may change base during the Movement phase of Offensive or Attrition Options. They may change base during a Pass Option only if no enemy fleets are based on their front, and if their course to their new base does not pass within four hexes of enemy air units. (This is true even if though fleets/air units in question are ineligible to Intercept.) Base changes are vulnerable to Interception by enemy naval or air units. The new base must be on the same front as the old base and must have been controlled by their side at the start of their player turn. Base changes are made before any movement of air and ground units.

29.22 Fleets have unlimited range on the front on which they are based during both Movement and Combat phase, but they cannot move out of that front except by SR.

29.23 Fleets may move through any water or partly water hexside. Neither enemy controlled land, neutral land, nor presence of enemy unit is any obstacle to such movement. EXCEPTIONS. Fleets may not move through or into the Suez Canal unless their side con trols the adjacent land hexes. They may not move through any strait containing c, crossing arrow unless both land sides of the arrow are under friendly (non-neutral) control. They may move into such a strait to carry out a mission in the strait hex, so long as they “it the same side they entered and do not pass through the strait. Fleets may not cross the front boundary near Gibraltar except during SR, and then only if a hostile force does not control Gibraltar. Fleets may not enter C35 (Oslo) or any river.

29.24 A fleet may not change base nor SR directly from the Black Sea to the Baltic nor vice versa.

29.25 Each U.S. fleet may initially move out of the U.S. box only during SR, as an initially deploying unit (16.7). (EXCEPTION: 29.17) Fleets, which have not yet been initially deployed to Europe, should be so signified by being placed upside down in the U.S. box. With this one exception, U.S. and Allied fleets may freely move to and from the U.S. box during both Movement and SR. Fleets so moving enter/exit the map at any west edge hex EE1-EE8 inclusive.

29.26 Fleets at bases, which are overrun by enemy ground units are not destroyed. They are displaced to the nearest controlled port on the same front that has room for them (but may not go from the Black Sea to the Baltic, nor vice versa). Such movement may be intercepted. Should two such ports be equidistant, the owner of the fleets chooses. Should no such port exist on the same front, the fleets are destroyed (EXCEPTIONS: Fleets in Two Front ports: Gibraltar, Kiel, Istanbul) may escape to either front. The owner may choose the front, even if a base in the non-chosen front is nearer, but must place the fleets in the closest controlled port on the chosen front. See 47.4 for fleets in Suez.

29.27 Naval hexside movement from Suez to LL30 or LL31 is considered a move of two hexes.

29.3 EMPLOYMENT.

29.31 During any full game turn, a fleet may do any one, but no more than one, of the following:

29.311 Carry supply (see 27.23).

29.312 Conduct an Offensive mission (Shore Bombardment, Sea Transport, or Invasion) during an Offensive Option Combat phase. EXCEPTION: unused portions of a fleet engaged in a seaborne invasion may lend Shore Bombardment support to that invasion (29.433).

29.313 Intercept opposing fleets (during own or opponent’s turn).

29.314 Perform Sea Escort (during SR phase).
29.315 Escort a Murmansk Convoy (during SR phase, see rule 42). After performing any of the above functions or being newly constructed, the fleet counter is inverted until the end of the current game turn.

29.32 A fleet may change base during Movement phase and still perform any one of the above functions. A fleet that has performed any one of the above functions except Sea Escort or Murmansk Escort may still be SRed during the SR phase.

29.33 After the Movement phase, a fleet may not again change base until the SR phase. Fleets that leave their base during Combat phase must return to the same base, as must any fleet that intercepts during Movement phase. In the course of any one Combat phase, a given fleet may not return to its base and leave again, NOR enter any other port more than once (except to debark units in case of an aborted mission), NOR enter the sea portion of more than one target hex, (unless an alternate route to its destination is unavailable) even though it takes no action there. Fleets that leave a base during the Movement phase may not return to the same base during that phase.

29.34 Newly constructed fleets may not perform any of the 29.31 functions during the game turn they are placed on the mapboard.

29.35 A fleet counter carrying supply may not leave its base (except to change base during Movement or SR phase). A 9-factor fleet being used to supply only three units could not use its six surplus factors for any other purpose.

29.4 OFFENSIVE MISSIONS:

29.41 SHORE BOMBARDMENT:

29.411 Attacker moves his fleets to the water portion of a coastal hex containing enemy ground units which are to be attacked by his own ground units in a seaborne invasion. For each three naval factors, one factor is added to the strength of attacker’s ground units when determining odds of the ground combat.

29.412 Attacker may combine Shore Bombardment with Ground Support from his air units in the same attack, in support of ground units.

29.413 Attacker may not use Shore Bombardment in support of an Exploitation attack or in any attack against a hex not under attack by seaborne invasion. EXCEPTION: Shore Bombardment may be used in support of non-exploiting, attacking ground units against any coastal fortress or one hex island.

29.414 Bombarding fleets are not affected by an “A” result in the ground combat. If attacker suffers partial losses from an exchange, he may choose to take some or all of his losses in naval units in order to preserve other units. Such losses are taken at the Shore Bombardment rate however: three naval factors must be lost to equal the loss of one ground or air factor.

EXAMPLE: Two seaborne invading 3-4 infantry units and four bombarding fleets attack a tripled 2-5 armor unit on a beach hex at 3-1. ‘EX’ is rolled; defender loses his armor unit. Attacker may choose to lose only his two infantry units. If he wishes to have at- infantry unit survive in order to occupy and control the attacked hex, he could choose to lose one infantry unit and 9 naval factors.

29.42 SEA TRANSPORT.*

29.421 Fleets move from one controlled port to another controlled port on the same front, carrying ground or air units. Each two naval factors may transport one ground or air combat factor.

29.422 Fleets need not be based at the port of embarkation. They may move from their base to the port of embarkation, thence to the port of debarkation, thence back to their original base. There may be more than one port of embarkation for one Sea Transport mission; but there may not be two ports of debarkation. The latter requires two independent missions.

29.423 Ground or air units may move their full ground movement factor during the Combat phase in which they are Sea Transported. It costs them no movement factors to embark, one factor to disembark. Enemy armor adjacent to a port of embarkation reduces land movement accordingly, ground units embarking in a port in enemy ZOC would pay two MF to embark, not zero. This applies even if both the ground unit and the fleet, which is to carry it, begin their turn in the same port hex.

EXAMPLE: A 4-5 armor starts its turn next to a port. It moves to the port hex (1 MF), embarks there (0 MF), and disembarks at a distant port (1 MF); it may then move three additional hexes from the port of debarkation.

29.424 Ground or air units thus transported may engage in combat after debarkation.

29.425 Although Sea Transport takes place during the Combat phase, units being transported may not move twice; rather, they move during the Combat phase only. Air units must have begun the player turn in their port of embarkation; the port of debarkation is then treated as their new air base. They may not perform Counterair missions that player turn, and attacker must announce any intended air missions at the time he announces his other air missions.

29.426 Ground units which were unsupplied at the start of their turn may not be moved by Sea Transport, because of the debarkation cost.

29.427 All Sea Transport must be concluded prior to resolution of any ground combat.

29.428 Both ports of embarkation and debarkation must have been under friendly control at the start of the transporting player’s player turn.

29.429 Sea Transport may not be used to land forces on a Bridgehead counter unless the Bridgehead hex also contains a port.

29.43 SEABORNE INVASIONS:

29.431 Invasions may be directed against any beach hex, Gibraltar (see 5.6), or single hex white island. Only fleets based in Baltic ports can invade Copenhagen and J3. Ground units defending against Invasion are tripled, even if simultaneously attacked from an adjacent land hex or by airborne drop.

29.432 If the target hex contains a 9-factor fleet, at the start of the player turn, Invasion may not be attempted there. EXCEPTIONS: If no ground units were in such hex, an airborne
drop could drive the fleet out and permit Invasion. If such an airborne drop is to be made, attacker’s fleets may enter the invasion hex despite the presence of enemy fleets. If attacker should change his mind and not make the airborne drop, no invasion may be made.

If the target hex contains naval factors, but not a 9-factor fleet, thus allowing a Seaborne Invasion, those factors are displaced to the nearest friendly port on the same front. They may attempt to intercept the invasion from their new port if otherwise eligible to do so.

29.433 For Invasions, three naval factors are needed to carry one ground factor. Air may not be carried. Any number of units may be carried, up to the capacity of the invading fleets, but only two units may attack the target hex (plus any airborne units which drop). The attacking units may receive Shore Bombardment factors from any excess naval factors not engaged in carrying ground units; they may also receive Ground Support from any air units in range.

EXAMPLE: Two 9-factor fleets carry a 4-5 armor unit and a 1-3 infantry unit. Only 15 naval factors are required to carry the ground units; the other three may provide one factor of Shore Bombardment.

29.434 Invading units must start their turn in supply, in a port. Unlike Sea Transport, they may not move to reach their port of embarkation. Said port must be the base of the fleet which carries them, although fleets on the same front could change base to that port during their Movement phase.

29.435 Provided that at least one initially attacking unit is armor, and one initially attacking unit survives to occupy the target hex, and that more armor is in reserve aboard the Invasion fleet, Breakthrough and Exploitation may be achieved. If the attacker also happens to have ground units not participating in the invasion already adjacent to the beach, such units could not participate in any resulting Exploitation unless the invasion hex is also attacked by land in combination with the invasion. The armor unit, which must attack the beach hex to create a Breakthrough, can come from either the seaborne invasion force or the adjacent land units.

29.436 If the Invasion succeeds (at least one initially invading ground unit surviving and landing), a Bridgehead counter may be placed. Ground units aboard the Invasion fleet, which did not participate in the attack, may also be placed on the Bridgehead, up to the five-unit stacking limit. If the target hex contained no enemy ground units, success is automatic and a Bridgehead counter may be placed (but not if the target hex was already controlled by attacker’s side). Invading units may not attack enemy units adjacent to the target hex, except by Exploitation attack. (In such case one armored unit would have to “attack” the undefended beach to establish a Breakthrough hex and would be ineligible to Exploit).

29.437 The attacker may not take Exchange losses from embarked units that did not participate in his initial attack. He may choose to take Exchange losses from naval factors providing Shore Bombardment, but not from those carrying the Invasion force, at the three-for-one Shore Bombardment rate. Fleets are not affected by an “A” result; neither are those ground units that did not participate in the actual attack.

29.438 A Bridgehead hex not containing a port may not be reinforced by SR nor Sea Transport. The attacker could reinforce only by conducting subsequent “Invasions” against that hex until he captures a port.

29.5 INTERCEPTION:

29.51 When attacker moves his fleets during the Movement phase of Offensive or Attrition Options, or during the Combat phase of an Offensive Option, defender may attempt to intercept with any of his fleets based on the same front. Interceptions may not be attempted unless the countries involved are already at war; a player may not declare war during his opponent’s turn in order to Intercept. Fleets carrying supply, performing Sea Escort, or SR may not be Intercepted.

29.52 Whenever defender wishes to intercept, attacker must indicate the exact course(s) of hexes taken by his moving units. Defender then chooses a hex at which he will intercept. He may choose the hex where attacker’s fleets are based (since they enter the water portion of that hex as soon as they leave port), or the destination hex or any intermediate hex.

29.53 Naval Interception may be attempted at only one point along any given fleet’s course, although defender’s air units might also attack that fleet at one or more other points.

EXAMPLE: Italian fleets from Taranto, Tripoli and Tobruk sail independently, rendezvous south of Crete, and proceed thence to a mission. The Allies could attempt three different Interceptions (which would have to originate from three different bases) against the three groups before they combine. If the Italians had instead combined their fleets by sailing the Taranto fleet to Tripoli, thence to Tobruk and onward, the Allies could have attempted to intercept only once, at any point between Taranto and the ultimate destination (inclusive).

29.54 All naval units at a given base must attempt Interception against the same target. If the Axis were moving two interceptable missions in the Mediterranean, four Allied fleets at Gibraltar could not be split up into two groups of Interceptors, but the Gibraltar fleets could attempt to Intercept one mission while fleets from other ports attempted to intercept the other. If fleets from more than one base do attempt to intercept the same enemy mission, they must select a common hex at which Interception will be attempted.

29.55 During Movement the attacker is required to indicate all naval base changes he will make before the defender decides whether and where to attempt Interception. Similarly, during Combat phase, attacker must announce all naval missions he will undertake before defender makes Interception decisions. Attacker must specify what ground units, if any, are aboard his fleets and he must specify destinations.

29.56 The foregoing does not prevent attacker from leaving some of his naval units uncommitted. Such uncommitted units may themselves attempt to intercept defender’s intercepting fleets before defender’s fleets reach their Interception hex. (Theoretically, defender could then counter-counter-intercept attacker’s counter-interceptors and so on, until one player or the
other had no more uncommitted fleets.) Counter-Interceptions of this sort may also be made by attacker’s fleets and by his ally’s fleets, regardless of the Option they have chosen on that front. Defender’s fleets may also be attacked by attacker’s uncommitted air, if in range. After defender has made all Interception rolls (but before interception combat) attacker announces all naval and air counter-interceptions. Combat is resolved in inverse order; the fleets sailing last resolve their interceptions first.

29.57 The defender counts the hexes along his chosen route from his naval base(s) to the Interception hex(es) counting his port hex itself as the first hex traversed and rolls the die once for each base involved. Success or failure is determined from the Interception Table printed on the mapboard. The attacker then announces any Counter-Interceptions he wishes to attempt against defender’s successful interceptors; these are rolled for, and, if successful, resolved. Units which fail to Intercept are not considered to have performed a mission and may be used for other purposes during the remainder of the game turn, but may not try again to Intercept during the current player turn. Fleets based in the U.S. box are considered to be at maximum distance for Interception attempts.

EXAMPLE: An Italian fleet attempts Sea Transport from Taranto to Tripoli. One British fleet from Gibraltar and two from Alexandria attempt to intercept it in the Tripoli hex. The Interception die roll for Gibraltar fails, but the one for Alexandria succeeds. Italy now attempts to Counter-intercept the Alexandria fleet at 1124 with a second Taranto fleet and succeeds. Italy also announces an air attack by a unit from Tobruk on the Alexandria fleet in 1124. France then tries to Counter-Intercept the second Italian fleet, at FF24, with fleets from Marseille and succeeds. Italian fleets from Naples now try to and do Counter-intercept the French at DD18. Two British fleets from Gibraltar try to and do Counter-Intercept the Naples fleets at CC19. Finally, an Italian fleet from Livorno manages to intercept the Gibraltar fleets at CC17.

The combats are resolved in reverse order of the listing above: beginning with the Livorno fleet vs. the Gibraltar fleets, and ending with the surviving factors of the Alexandria fleets vs. the original Sea Transport mission.

The British, although they have one remaining uncommitted fleet in Gibraltar, cannot attempt to intercept the Livorno fleet with it because of rule 29.54. The earlier Interception failure by some of the Gibraltar fleets, however, does not prevent the other British fleets there from making their successful attempt against the Naples fleets.

The air and naval attacks in 1124 can be resolved in either order the Italian player chooses. Had the fleet been attacked by naval and air in separate hexes, the order would depend on which attack the fleet encountered first along its course.

If the Alexandria Interception die roll, or any later one, had failed, Counter-interception opportunities would have ended. A side may not announce an attempt, roll the die, and then announce another against that same target.

29.571 NAVAL COMBAT If interception succeeds, both sides roll a die to resolve naval combat with the side rolling the higher number being the winner (ties are won by the intercepting force). Each side’s naval combat die roll is subject to modification due to nationality and relative size.

29.5711 The larger sized force in any naval combat is always entitled to a favorable die roll modification (hereafter referred to as DRM) if it has at least a third more naval factors than its opponent. The amount of the DRM is determined by the Naval Advantage Chart.

<table>
<thead>
<tr>
<th>DRM</th>
<th>Ratio of naval factors to opponent’s naval factors</th>
</tr>
</thead>
<tbody>
<tr>
<td>+1</td>
<td>1.33:1</td>
</tr>
<tr>
<td>+2</td>
<td>1.67:1</td>
</tr>
<tr>
<td>+3</td>
<td>2:1</td>
</tr>
<tr>
<td>+4</td>
<td>3:1</td>
</tr>
<tr>
<td>+5</td>
<td>4:1</td>
</tr>
</tbody>
</table>

29.5712 Drums must also be applied to naval combat for the nationality of the respective combatants. If a force is comprised of two or more nationalities the lower of the respective Drums applies.

<table>
<thead>
<tr>
<th>DRM</th>
<th>Nation</th>
</tr>
</thead>
<tbody>
<tr>
<td>+2</td>
<td>Germany</td>
</tr>
<tr>
<td>+1</td>
<td>United States, Britain, Sweden</td>
</tr>
<tr>
<td>+0</td>
<td>French (including Vichy &amp; Free French)</td>
</tr>
<tr>
<td>-1</td>
<td>Italy (if battle in or, south of row</td>
</tr>
<tr>
<td>-2</td>
<td>Russia, Turkey, Spain, Italy</td>
</tr>
</tbody>
</table>

29.572 The loser of a naval battle must eliminate naval factors equal to the difference between the two sides’ respective naval combat die rolls (after modification). If the losing side has 18 or more naval factors involved in the battle his losses are multiplied by the number of 9 factor fleets (or their equivalent) which he employed in the battle. The winner of the naval battle then eliminates half (fractions rounded down) as many of his own naval factors as lost by the loser. Naval losses from a force of mixed nationality must be distributed equally among the nationalities involved (with any remnant loss which cannot be divided equally being taken by the nationality having the most factors involved; or if equal factors were involved, the nationality with the lower DRM).

29.573 The loser of a naval battle must immediately return to port; any mission it may have been on and not yet accomplished is cancelled for that turn.

EXAMPLE: A British 9 factor fleet attempts to Sea Transport a 1-3 ground unit from Gibraltar to Malta. Italy decides to intercept with two 9-factor fleets; the Interception die roll succeeds. Both sides roll a “3” for naval combat, but Britain’s die roll becomes a -4 (+1 nationality) and Italy’s becomes a 5 (+3 for 2:1 advantage and -1 for nationality). The Italians win the battle. The British lose one naval factor and return to Gibraltar. Had the Italians rolled a “1” (prior to modification) they would have lost the battle and two naval factors and the British could have continued their mission after losing one naval factor.

29.574 Any intercepting fleet (but never a transport, invasion, or bombardment fleet, or fleet changing bases) may, before
combat is resolved, elect to break off combat. In such cases it automatically loses the battle, but its losses are halved (fractions rounded down) from what they would normally be under rule 29.572, and may in no case exceed half of its factor strength. The winner’s losses are also reduced correspondingly. If the loser should then “win” the modified die roll, neither side loses any factors.

**EXAMPLE**: Four British fleets from Gibraltar and one from Port Said attempt to intercept four Italian fleets. The Gibraltar fleas, but not the Port Said fleet, fail the Interception die roll. The British player chooses to break off combat because of the adverse odds faced by his single fleet. Each side rolls a ‘3’, which modifies to: Britain 4, Italy 7. Britain would have lost three factors and Italy one, but because of Britain’s decision to run for it she loses only one while Italy loses none. Britain could not have lost more than four of her nine factors no matter how adverse the die roll.

29.575 In case France and Britain both wish to intercept the same enemy mission (before 1942) and can’t agree, the player with the most naval factors on the front prevails.

29.58 After Combat resolution intercepting survivors return to their original base. An Intercepted fleet may continue on its original mission (or base change) if it won the battle, or may choose to abort and return to its base(s). Should it choose to abort, any ground/air units being carried must be landed at the port of embarkation.

29.59 If Interception combat losses reduce a Sea Transport or Invasion fleet to the point where it lacks the naval factors required to carry its ground or air units, these units are immediately eliminated as necessary (air units can be broken down to accept losses) to meet the fleet’s reduced carrying capacity. Aborting the mission even if the interception takes place in a port of embarkation or target hex cannot save the units.

29.6 SEA ESCORT.

29.61 During SR, in order for a land unit or BRP grant (or, in some circumstances, an air unit, see 16.5) to cross water, a 9-factor fleet must provide Sea Escort. (EXCEPTIONS: crossing arrows, American Initial Deployment into Britain.)

29.62 Each 9-factor fleet may Sea Escort one unit counter of any size, or 20 BRPs. Lesser fleets may not perform Sea Escort. The unit or BRPs must be able to move to the escorting fleet’s base by controlled land hexes.

**EXAMPLE**: A fleet based in Britain could not pick up a unit from Bergen and SR it. The fleet would itself have to be SRed to Bergen; on the following turn it could then SR the unit out. Alternatively, it could have changed base from Britain to Bergen during the Movement phase, and could then SR a unit out on the same turn.

29.63 Fleets used for Sea Escort may not be used for any other purpose during the same turn, although they could have changed base during the Movement phase.

29.64 Sea Escort fleets end the SR phase on the same base from which they began it. SR may move fleets themselves to a new base, even a new front, but they may not during the same turn provide Sea Escort, not even for a unit going to the same destination.

29.65 Sea Escort fleets may not leave their front; however a chain of Sea Escort is possible. One fleet may escort a unit from an Atlantic Ocean port to Gibraltar where a Gibraltar-based fleet may then escort it onward in the Mediterranean. The reverse route is equally possible. The unit is counted only once against SR limits even though two fleets took part in its SR. Kiel and Istanbul may similarly serve as front-to-front transfer points.

29.66 Hostile units in Cadiz or any other hex adjacent to Gibraltar do not obstruct the SR/Sea Escort of units through, into, or out of Gibraltar. Naval units, whether performing Sea Escort or being themselves moved by SR, may not pass through the Turkish straits unless both sides of both crossing arrows there are under friendly (not neutral) control. In order to SR fleets from the North Sea to the Baltic or vice versa, either Kiel or both 132 and 133 must be under friendly control. Otherwise, hostile adjacent ground units do not bar sea passage except through Crossing Arrows, although they would prohibit the landing of such units in an adjacent hex.

29.67 The Sea Escort portion of any given SR must begin and end in controlled ports. **EXAMPLE**: A fleet based in Britain could not pick up a unit from Gibraltar and SR it. The fleet would itself have to be SRed to Bergen; on the following turn it could then SR the unit out. Alternatively, it could have changed base from Britain to Bergen during the Movement phase, and could then SR a unit out on the same turn.

29.7 PARTIAL NAVAL COUNTERS:

29.71 Unlike air units, naval units may not be voluntarily broken down into smaller units to perform separate tasks. Partial counters only replace naval units when combat losses occur.

29.72 A fleet taking losses must reduce itself to the fewest possible partial counters. **EXAMPLE**: A 6-factor and a 1-factor fleet, if available must replace a 9-factor fleet losing two factors. A split into 4, 2, and 1 factor counters, or any other combination, would not be allowed unless 6-factor and/or 1-factor counters were not available.

29.73 If a player does not have partial naval counters available to “make the correct change” when he suffers naval losses, he must lose more factors than he otherwise would have.

29.74 Partial naval counters may be combined together when at the same base. A player with two 6-factor fleets could replace them with 9-factor, 2-factor, and 1-factor fleet counters.

29.75 Each partial counter is one unit for SR purposes. A player could combine two smaller partial counters into a larger one just before SR, if available partial counters permit.

29.8 CONSTRUCTION:

29.81 Unlike air, partial naval counters may not be constructed. A player may construct only 9 factor fleets at a cost of 27 BRPs.

29.82 A player may construct those 9 factor fleets shown as “Allowable Builds” in his Force Pool normally, but there are restrictions on construction which replaces combat losses: a
nation must have nine factors of naval losses, and a 9 factor counter must have been returned to the Force Pool. Reconstructed combat losses are not placed on the mapboard until one full year after the BRP construction costs have been paid. Whenever reconstructing combat losses a player must name the port at which his rebuilt fleet will reappear one year hence. If that port fails to enemy control at any time during the ensuing year, that fleet and the BRPs spent for its purchase are lost.

**EXAMPLE:** A player pays 27 BRPs to reconstruct a lost fleet in his Spring 1940 Construction phase. The player places that fleet on the mapboard in his Spring 1941 Construction phase. Spring 1941 is the “turn of construction” for purposes of rule 29.34.

29.83 Turkey, Spain, Vichy France, Sweden, and the Free French may never rebuild fleets even if they should become active Minor Allies.

29.9 In any form of combat where naval factors are lost, a player may refuse to allow his opponent’s losses and require opponent’s naval counters to remain on the board. This does not affect the player’s own losses. This unusual tactic is usually employed to prevent Allied attempts to deliberately “lose” the French fleet when the fall of France is imminent, and thus avoid the possibility of the French navy falling into Axis hands.

### 30.0 REPLACEMENT COUNTERS

30.1 Replacement counters represent training organizations feeding new levies into combat units. Their main function is to provide players with cheap units, which they may choose to eliminate when subjected to Attrition combat. Russia, with an abundance of equally cheap 1-3 infantry, has no replacement counters.

30.2 Replacement counters, once placed, cannot move except by SR or when required to retreat by an opponent’s Attrition hex selection.

30.3 Replacement counters have one combat factor and defend accordingly against enemy Offensive Option attacks. They may attack only as part of defender’s counterattack when required during an enemy Offensive Option. They may not attack during their own side’s Offensive Option, not even if adjacent to the enemy. They are not counted for Attrition if in contact with the enemy, and may not advance to occupy an Attrition-gained hex.

### 31.0 AIRBORNE

31.1 To make an airdrop, an airborne unit must begin its turn on an air base able to trace a supply line, and not in enemy ZOC.

(If it may not move to an air base during Movement and then drop later in the turn, nor may it drop during a turn in which it is moved by Sea Transport or Invasion. If attacker at the start of his turn places an unused air base counter “under” an airborne unit, that does not constitute the unit beginning its turn on an air base.) It may drop during the Movement phase or immediately prior to ground combat resolution, or Exploitation combat resolution, during an Offensive Option. It may drop on any hex within six hexes of its air base, but, like air units, may not cross hexes containing any neutral land to do so.

31.2 An airborne unit may drop on a hex containing enemy units. If it does so it must attack them and no other adjacent units, either alone or in conjunction with other attacking units. If not dropped on hostile units it may attack hostile units adjacent to its drop hex.

31.3 An airborne unit may not voluntarily move from the hex on which it drops, except by SR if possible, until the following game turn. If dropped, it may not advance after combat. It is automatically in supply on the game turn following its drop (EXCEPTION: 27.34, 35.3), but may not airdrop unless at the beginning of its turn it is able to trace a normal supply line to a source other than the hex on which it dropped the previous turn and meets the other drop requirements.

31.4 A dropped airborne unit which is eliminated before the end of the following game turn is removed from the game permanently and may not be reconstructed, unless, in that Combat phase it was: able to trace a normal supply line to a source other than the hex on which it was dropped; or adjacent to or stacked with a friendly ground unit (other than another recently dropped airborne unit or partisan). An airborne unit, which met the latter condition, would not be permanently removed even if the friendly ground unit was eliminated in the same Combat phase or was itself unsupplied.

31.5 Airborne units ignore all stacking limits and are never counted in determining the number of units in a stack. They may both attack and defend in situations where another unit would be “overstacked”. This rule applies even if the airborne unit is moved and used like infantry. It does not apply to airborne invasion combat if the airborne unit is embarked on a naval unit; only two embarked ground units may attack and this cannot be increased to three by using the airborne. It may, of course, join the invasion combat by dropping from an air base, if otherwise capable of doing so.

### 32.0 PARTISANS

32.1 Partisans may not be constructed in any country until Russia is at war with Germany or Italy.

32.11 Partisans maybe constructed and placed by any Allied player during his Construction phase. EXCEPTIONS: Only Russia may construct and place partisans in Russia. Partisans may not be placed in the same country two game turns in a row, even if a different major power constructs them.

32.12 Minor neutral 1-3 infantry units are used to represent partisans. The maximum number of partisan units allowed in each country is: Yugoslavia 4, Greece 3, Russia 3, France 2, Britain 3, Italy 1 (after Italian surrender). Partisans may not be
placed in any unconquered country except Russia. Partisans may not be placed in any country other than the six specified above.

32.13 Partisans must be placed on hexes that are vacant (or contain another partisan unit constructed by the same player), that are controlled by the Axis, but that are not in Axis ZOC. If no hexes in the country meet these criteria, partisans may not yet be placed there. Partisans may not be constructed in nor move into Vichy France (including Corsica) until it is activated as a German Minor Ally, is deactivated, or has had war declared on it by the Allies. Partisans may be placed in Ulster, Sicily, Sardinia or the Greek islands if desired.

32.14 Partisans are moved and controlled by the nation that constructed them and must conform to that nation’s Option choices on their front (EXCEPTION: Partisans may always move, without regard to hex control and regardless of the Option in effect). If two Allied players each wish to construct partisans in the same country at the same time and cannot reach agreement, they split the maximum with the odd unit, if any, going to the nation with ground forces closest (as the crow flies) to the capital of the country in question. If equally close, roll a die.

EXAMPLE: Russia and Britain both want to construct partisans in Greece. The nation with ground units closest to Athens may construct two and gets first and third choice of placement within Greece. The other nation may construct one and gets second choice of placement.

32.15 Partisans are eliminated if the major power that constructed them is conquered.

32.16 Partisans in Russia count as Russian combat factors for purposes of Attrition resolution, Russian surrender (26.92), and Axis variant #7 (33.41).

32.2 Partisans cannot be moved by SR, cannot leave their country and cannot attack across its borders (CRT dictated counterattacks across a border are allowed), or move by sea. They would not be counted for Attrition if they were in contact with the enemy only across a national border. Russian partisans cannot be placed in, nor move into, East Europe. Partisans cannot receive Ground Support (unless major power ground units are involved in the same attack and the amount of such Ground Support is dependent on the number of major power ground factors involved) or DAS.

32.3 Partisans attack like normal infantry except that they cannot untriple a defender against a cross-river attack. EXCEPTION: If all units involved in a cross-river attack were partisans, then a partisan on defender’s side of the river would untriple defender.

32.4 Partisans may be counted in Attrition totals, may be taken as Attrition losses, and may advance to occupy an Attrition-gained hex so long as they don’t advance out of their country.

32.5 Partisans are always in supply and never need to trace a supply line.

32.6 A partisan controls only the hex it is on, and that only temporarily; as soon as it moves away the hex automatically reverts to Axis control * A partisan-controlled hex is not controlled by its Allied creator: a partisan controlled port could not receive Sea Transport nor SR; a partisan controlled capital, although it deprives the Axis of BRPs, yields no BRPs to the Allies; and an objective hex controlled by partisans is not counted in the total of either side. A partisan unit can force Axis fleets and air units to change bases (28.15, 29.26), but only if it remains on the base hex at the end of Movement. Passing through a base is not sufficient. Allied naval and air factors cannot base in a partisan controlled hex.

32.7 If partisans control their country’s capital and Axis counterattack fails, the BRPs are deducted from the controlling Axis nation provided it received them in the previous YSS (or in the 1942 and 1944 scenarios controlled the capital at the start of the scenario). (EXCEPTION: partisan control of Moscow never results in an Axis loss of more than 15 BRPs). Note that if an Axis counterattack on a partisans-controlled capital results in an Exchange which leaves no Axis ground unit able to advance after combat, the Axis nevertheless regain control of the capital because of rule 32.6 and do not suffer any BRP loss.

32.8 If partisans control Moscow or Leningrad, the Axis lose 15 BRPs if they received BRPs for the city at YSS. Loss is immediate; recapture cannot prevent it.

33. VARIANT COUNTERS

33.1 Prior to beginning a game the British and German player each draw one of the ten numbered variant counters. Each player may, but need not, disclose the counter he has drawn to his Allies.

33.2 Some counters may be played at any time; others may be played only at a certain point or during a certain time frame. To play his counter, the player discloses it to all other players and the effects described below are followed.

33.3 If the counter drawn is not applicable to the scenario being played, the player does not redraw. He may keep his opponents in doubt for the entire scenario by leaving his counter unplayed. If Britain or Germany is conquered before playing their variant, the controlling player may still play the variant if still applicable at any later point. In a multiplayer game he must pass the unplayed variant to an ally.

33.4 EFFECTS OF VARIANT COUNTERS.

33.41 GERMAN DRAW.

1: Iraq becomes a German Minor Ally due to a successful pro-Axis coup there. The Iraqi rebel forces consist of five 1-3 infantry and one 2-4 air (use minor neutral counters) and draw supply from Mosul or any other controlled supply source. Mosul may not supply any other units. Iraq is conquered when the Allies occupy Mosul. See also 25.46. Play during any Axis player turn prior to 1943. Not applicable to 1944 scenario.

2: Axis aid to Irish resistance forces threatens British political interests. Britain must divert ten factors of ground and/or air units to Ulster and keep them there for one full year. The ten factors or their substitutes must be present at the end of each British Movement and SR phase. Units may be moved to Ulster by Sea Transport, SR/Sea Escort, or (air units) staging or may be
constructed there. Play during any German turn; conditions must be met by end of following British turn or Britain signs a separate peace and withdraws from the game as a neutral. Britain is not considered conquered for purposes of 2.21.

**EXCEPTIONS**: If part or all of Ireland is under Axis control, play of this counter has no effect. See also 33.63.

3: Vichy France becomes a German Minor Ally. Play at the start of any Axis turn, but no earlier than the third game turn after the fall of France. Play at start of any Axis player turn in 1942 scenario. Not applicable to 1944 scenario.

4: Spain becomes an Italian Minor Ally providing France has been conquered, and Italy is still in the game, controls five objective hexes, and is at war with a major power. Italy must pay 35 BRPs for the Spanish DoW. Play only at start of Italian Spring 1941 turn. Not applicable to 1942 and 1944 scenarios.

5: Finland, Rumania, Bulgaria and Hungary become active German Minor Allies provided France has fallen and Germany is at war with Russia. Play at start of any German player turn in which the conditions have already been met. Not applicable to 1942 and 1944 scenarios.

6: Hitler does not cut back on armaments; Germany expands production. Add 50 BRPs to German total during 1942 YSS; play at that time, Play at beginning of 1942 scenario. Not applicable to 1944 scenario.

7: Turkey becomes a German Minor Ally providing Germany is at war with Russia and holds a Combat factor advantage on the Eastern Front. All Axis combat factors are counted in determining whether the factor advantage exists, including Active Minor Allies and Italians (whether lent or not). Germany must pay 35 BRPs for the Turkish DoW. Play at start of any German turn that conditions can be met, prior to 1943. Not applicable to 1944 scenario.

8: Submarine warfare very successful. If submarines in SW box outnumber ASW by 3-2, U.S. Initial Deployment to Britain is reduced to five units per turn for the remainder of the game. Play any time after 1941. When played, Germany must reveal her submarines in the SW box. The Allies, to avoid the effect of the counter, must reveal at least enough ASW to avoid the 3-2 ratio. They need not reveal all, nor any.

9: Mussolini encounters less Royalist opposition to armament program. Italy may add 25 BRPs to their total for current year only. Add two 2-5 armor and two 2-3 infantry units to Italian Force Pool. (These units must be constructed to be used; they are not added to the At Start forces.) Play during any Italian turn prior to 1942 or during opening setup. Not applicable to 1942 and 1944 scenarios.

10: Hitler does not interfere with development of jet fighters and they are mass-produced earlier. Each two interceptors may be exchanged for three SAC factors (fractions resolved in favor of the German player) for the remainder of the game. German air units are also entitled to a +1 nationality DRM in any Air Combat (28.432) situation. Play during 1943 YSS for immediate resolution. In 1944 scenario, play during 1944 YSS. Effects apply during all subsequent YSS. Not applicable to 1939 scenario.

### 33.42 BRITISH DRAW.


2: French economic boom; add 40 BRPs to French total for current year only. Play at any time prior to fall of France. Not applicable to 1942 and 1944 scenarios.

3: If France falls, all French colonies and units outside Europe and Corsica automatically become Free French. The French fleet also becomes Free French and fights under British control, and is not halved like other Vichy units (see the Vichy France rule). If the fleet is in a colony it remains there, otherwise it proceeds to the nearest British-controlled port. Free French naval, air, and armor units may never be rebuilt once lost. Play upon the fall of France, but not before Fall, 1940. If France falls before Fall, 1940 the variant is void. Not applicable to 1942 and 1944 scenarios or if Britain has been conquered.

4: Increased commitments from the Dominions raise the British growth rate to 50%. Play at any time.

5: U.S. Navy makes full commitment to protect shipments to Britain from unrestricted submarine warfare. Allies lose only two BRPs (instead of three) for every surviving submarine factor in Strategic Warfare resolution for the remainder of the game. Play only in 1941 YSS for immediate resolution.

6: America concentrates her Navy in the Atlantic. Fleets shown under “Allowable Builds” are placed in the “At Start” category instead, at no BRP cost. Two surplus 9-factor counters provided with game now become “Allowable Builds”. The U.S. Naval DRM (29.5712) is increased to +2. Play at time of American DoW, or at start of 1944 scenario.

7: Allied strategic bombing concentrates on German crucial industry. Each surviving SAC factor subtracts four BRPs from Germany instead of two for the remainder of the game. Play during 1944 YSS for immediate resolution. Not applicable to 1939 or 1942 scenarios.

8: Higher shipping concentration in the Atlantic raises American Initial Deployment into Britain to seven units per turn. Play any time after 1942. Not applicable to 1939 scenario.

9: Successful Soviet Five Year Plan; add 50 BRPs to Soviet total for current year only. Play at start of any game turn.

10: Severely hard winter. Soviets get a free Offensive Option on Eastern Front. Axis units, except Finns, east of the original Russian border are not doubled (but are still tripled whenever applicable). Germany may not select an Offensive Option on the Eastern Front. Play at start of any Winter game turn. Effects apply for one game turn only.

### 33.5 INTELLIGENCE: During the Construction phase, any one major power per alliance may spend five BRPs to make a major intelligence effort. This expenditure entitles the spending player to roll two dice and consult the Intelligence Table. If two or more allies each wish to roll, both players roll a die and the one rolling the highest gets to make the Intelligence Table die roll (ties are resolved in favor of the player with the most BRPs). A still neutral Russia or Italy may use the Table but only if their
future Allies do not wish to, or cannot; or if Russia or Italy wins the die roll just described. The US player may not use the Table prior to his entry into the game.

### Table 33.5 INTELLIGENCE

<table>
<thead>
<tr>
<th>DR</th>
<th>Results</th>
</tr>
</thead>
<tbody>
<tr>
<td>12+</td>
<td>The opponent’s variant counter is nullified if not yet play</td>
</tr>
<tr>
<td>11+</td>
<td>The opponent’s variant counter must be disclosed</td>
</tr>
<tr>
<td>10</td>
<td>A nation of your choice loses an amount of foreign aid equal to (but not exceeding the amount of aid already given) when the roll of a die in any Minor Counteny of your choice</td>
</tr>
<tr>
<td>9</td>
<td>You may draw one unused variant counter. This variant counter must be returned to the unused variant counter pile of a possible redraw by either side. The counter has no effect beyond its value as a clue regarding the possible identity of the opponent’s variant</td>
</tr>
<tr>
<td>8</td>
<td>Opponent must reveal the contents of his SW box</td>
</tr>
<tr>
<td>7</td>
<td>Opponent must reveal the contents of his Murmansk box</td>
</tr>
<tr>
<td>6.5</td>
<td>No Effect</td>
</tr>
<tr>
<td>4</td>
<td>Your intelligence network has been comprised. Your side may not use the Intelligence Table next turn</td>
</tr>
<tr>
<td>3</td>
<td>Same as dice roll “4” and the next Intelligence effort by your side will cost 10 BRPs</td>
</tr>
<tr>
<td>2</td>
<td>Same as dice roll “4” and the next two Intelligence effort by your side will cost 10 BRPs</td>
</tr>
</tbody>
</table>

33.51 When a nation announces its intention to use this rule, any one major nation (except the US before entry into the game) wishing to oppose it may immediately spend 5 BRPs on Counterintelligence. This expenditure subtracts one from that specific Intelligence dice roll, but must be announced prior to that dice roll. Additional BRP expenditures never lower the Intelligence dice roll by more than one. A nation could not make this expenditure if it had already spent its BRP limit for the current game turn, or is closer than five to the limit. This is the only case in which a nation may spend BRPs during an opponent’s turn.

33.52 Every time a nation makes an Intelligence investment which is not matched by an opponent’s Counterintelligence effort, that nation is entitled to a +1 dice roll modification to the dice roll. This modification is not cumulative and therefore may be used only once per unmatched Intelligence investment.

33.53 The player using the Intelligence Table may elect to use the result of any lower number in lieu of the number he actually rolls.

33.54 All disclosures made as a result of the Intelligence Table are made only to the player actually using the table. He may elect to keep this information to himself or share it with his allies as he desires.

33.55 The player using the Intelligence Table need not specify who his opponent is until after making the dice roll. In a multi-player game it is possible that a player may want to use the Intelligence Table vs. an uncooperative ally or future ally which he doesn’t trust.

33.6 FOREIGN AID: Players may exert political pressure, diplomatic skills, and “gifts” or “foreign aid” to influence certain neutral minor countries to stay neutral or become active participants. This rule is applicable only to the 1939 and Campaign Game scenarios.

33.61 BRP grants to certain minor countries are possible in much the same manner that BRPs are transferred to major powers within the following guidelines:

### Table 33.61 GRANTING MAJOR POWERS

<table>
<thead>
<tr>
<th>Germany</th>
<th>Britain</th>
<th>Russia</th>
<th>Italy</th>
</tr>
</thead>
<tbody>
<tr>
<td>R</td>
<td>Finland</td>
<td>Finland*</td>
<td></td>
</tr>
<tr>
<td>E</td>
<td>Hungary</td>
<td>Hungary</td>
<td></td>
</tr>
<tr>
<td>C</td>
<td>Rumania</td>
<td>Rumania</td>
<td>Rumania+</td>
</tr>
<tr>
<td>I</td>
<td>Bulgaria</td>
<td>Bulgaria</td>
<td>Bulgaria+</td>
</tr>
<tr>
<td>P</td>
<td>Turkey</td>
<td>Turkey</td>
<td></td>
</tr>
<tr>
<td>I</td>
<td>Vichy</td>
<td>Vichy</td>
<td></td>
</tr>
<tr>
<td>E</td>
<td>Ireland*</td>
<td>Ireland</td>
<td></td>
</tr>
<tr>
<td>N</td>
<td>Spain</td>
<td>Spain</td>
<td></td>
</tr>
<tr>
<td>T</td>
<td>Iraq</td>
<td>Iraq</td>
<td>Iraq</td>
</tr>
</tbody>
</table>

33.62 BRPs thus granted actually vanish since the recipient minors have no independent Force Pools or BRP levels of their own. Foreign Aid grants cost Sits in the same manner as major-to-major BRP grants. One SR must be used for each grant to a different country. The total amount granted by one nation in one year cannot exceed 10% of its starting BRP total for that year. Controlled-hex routes and Sea Escort (when necessary) are required, but, for this purpose only, neutral hexes (even those of garrisoned inactive Axis Minor Allies containing a garrison unit) are treated as controlled. *Helsinki and Dublin, although not ports for any other purpose, may receive Sea Escorted BRPs under this rule but the Germans must use an additional SR for any grant to Dublin, and the British must use an additional SR for any grant to Helsinki. In this case, a BRP grant to Finland can be accomplished with just one Britain-based fleet for Sea Escort and two Sits. Otherwise, a Foreign Aid BRP grant to a minor costs only one SR even if it passes through more than one front via Sea Escort.

**EXAMPLE:**. If Axis Minors are inactive, Britain may send BRPs to Hungary via Sea Escort-Greece-Bulgaria-Rumania.

33.63 Whenever a Minor Ally is due to activate, whether by variant counter or any other means, the activating major power player must roll a “1” or higher with one die. This die roll is subject to a modification of -1 for each BRP of Foreign Aid granted to that minor by the other side (including still neutral major powers destined to become an opponent) in excess of that granted to the minor by the activating major power. If neither side had granted BRPs to a given minor, it could be activated normally without a die roll. Germany is similarly prevented from playing variant 2 if Britain has spent at least six more BRPs on Ireland than has Germany. Foreign Aid from a power which has since been conquered or has attacked that minor is negated, but otherwise BRPs spent on foreign aid are cumulative and remain in effect after previously failed activation attempts.

33.64 Players must reveal the total amount of BRPs they spend on such grants during each Construction phase, as well as the specific countries the BRPs have been granted to.

33.65 A player does not forfeit his variant counter or Minor Ally activation capability if he attempts to play it and fails because of adverse BRP grants; he may retain it and continue to attempt to play it on future turns.
A power may not use Foreign Aid to activate a Minor Ally it is not normally entitled to; it can only influence its activation by the normal controlling power. Foreign Aid modification determination die rolls are made whenever a minor is due to activate, whether by variant or other means, and Foreign Aid by itself can never affect this timing.

Activation attempts must occur at the beginning of the player turn, but after Initiative determination for that game turn.

TURKEY: In certain situations Turkey may become a British Minor Ally.

Britain may attempt to activate Turkey as a British Minor Ally at the start of its player turn if all of the following criteria are met:

- Allied ground combat factors in the Mediterranean front exceed Axis ground combat factors in the front.
- Allied naval factors based in Mediterranean ports exceed Axis naval factors so based. Italian ground and naval factors are counted as Axis whether yet actively allied with Germany or not.
- The Allies control at least seven of the 14 Mediterranean front objective hexes.
- Turkey is either neutral or has been attacked, but not yet conquered, by the Axis.
- Britain must pay 35 BRPs on the turn of activation to activate Turkey barring a prior Axis DoW on Turkey (25.22) and immediately receives Turkey’s BRPs
- All applicable Minor Ally (23) rules pertaining to Germany/Turkey apply equally to Britain/Turkey.

ANGLO-FRENCH COOPERATION

There was much friction between the French and British early in the war. Therefore, the following special rules apply:

- British units may not be in the Maginot Line, Paris, Marseilles, nor the city of Vichy. They may pass through these hexes during Movement or SR, but may not pause in them at any point of a turn. If forced to retreat into such a prohibited hex they are eliminated.
- French units may not enter Britain or British colonies (including Gibraltar). EXCEPTIONS: If a British colony has been occupied by the Axis, the French could then participate in reconquest attempts. See also 29.19.
- British and French units may not stack together under any circumstances. Specifically;
- British fleets may not carry nor Sea Escort French units.
- British air units may give offensive Ground Support to French ground units (because the British air would be placed atop the attacked Axis units rather than atop the French) provided the attacked units are not in a hex prohibited by 34.1. They may not give DAS to the French, because they may not be atop the French units.
- British armor may not exploit a French breakthrough. (If British and French units on separate hexes attack the Breakthrough hex, then armor units of whichever nation occupies the Breakthrough hex may Exploit (even if that armor was adjacent only to participating attackers of the other nationality), in this case there would be no Anglo-French combined stack.)
- British air may base on a French air base (i.e. a French city) only if no French units are in the hex. The same applies to British naval units basing in French ports. British air may never base on a French air base counter nor may British fleets or ground units stack with a French airbase counter.
- In 34.31 through 34.34 the reverse is equally true: French fleets may not carry British units, etc.
- British and French air units and fleets may not combine to perform any mission. Note one exception: if ground units on one hex were attacking Axis units on two or more hexes as one attack (14.23), British Ground Support could be flown over one of the attacked hexes and French Ground Support over the other.
- Units may pass over each other freely during Movement, flight, etc.
- French/British fleets may carry supply for each other’s units.
- All of the foregoing restrictions (34.1 through 34.36) are lifted at the beginning of 1942. Commencing with the Allied player turn after the fall of France, 34.1 is ignored. Once a Maginot Line hex is occupied by Axis forces (5.51) British forces may enter it even prior to 1942 or the fall of France.
- There are never any restrictions on combined stacks of, or cooperation between, British/U.S. and Free French units.

AXIS FORCES IN AFRICA

No more than 18 German combat factors of all types may be supplied from any Libyan source, or by sea through any North African port west of the Suez Canal, or in any combination thereof, so long as the Allies control Malta.

Each Allied naval or air factor based at Malta reduces this 18-factor limit by one. Due to the restrictions on Allied basing in Malta, the limit can never fall below four.

German units already in North Africa may not be eliminated by an increase in Allied strength on Malta, but only that amount of factors within the current limit is in supply and allowed to move during the Movement and/or Combat phase. An armor unit that has just exploited or an airborne that has just dropped is not exempted from this limit by its automatically-in-supply status.

The German player determines which units are to be considered unsupplied. Once he makes that decision, however, he may not change it until the start of his next player turn, even if the units designated as supplied are subsequently eliminated or removed from the affected area.

Unsupplied units may be counted in Attrition totals. Units unsupplied due solely to this rule are not eliminated at the end of their turn and can be SRed.

Italian units (whether lent to Germany or not) and Spanish units never count toward the limit. German Minor Ally units, including activated Vichy French, do count towards the limit, even if they are in a Vichy colony when activated and remain there.

A sea supply route through one or more of the following ports: Antioch, Beirut, Haifa, and Port Said, would also be...
limited to a maximum of 18 factors and this limit would include Italian and Spanish units as well. The 18 factor limits do not apply to factors, which can trace an overland supply route to any non-Libyan port source (i.e. through Turkey or Persia to some source of supply). The Allies can decrease this maximum limit in a similar manner to which Malta acts on Libyan supply sources if they have an air unit on Cyprus, Crete or Rhodes or more naval factors stationed in the Mediterranean east of the Suez Canal than the Axis. Should the above situation arise the amount of supply the German could draw through one or more of the above ports is limited to the 18 factor limit minus one factor for each Allied air factor on Cyprus, Crete or Rhodes or within four hexes of the Axis port, and minus one factor for each Allied naval factor stationed east of the Suez Canal. Note that if the Allies stationed two 9-factor fleets in the Mediterranean east of Suez Canal no Axis units could be “supplied” through the port. NOTE: Axis units are never automatically in supply solely because they are within the limits of this rule. Supply must still be provided by Axis fleets to the respective ports.

35.6 All Allied and Axis naval and air factors involved in these supply determinations are simultaneously capable of normal functions.

35.7 German units in excess of their current supply capabilities as detailed in 35.1 and 35.5 may not be moved into Africa or the area east of Suez by any means.

36.0 GERMAN-ITALIAN COOPERATION

36.1 Until Germany and Italy are allied (both at war against the same major power) their units may not enter each other’s controlled territory, and naval units may not embark the other’s units. Once actively allied, German and Italian units may always stack together.

36.2 LENT ITALIAN FORCES:

36.21 As soon as Germany and Italy are allied, Italian units may be lent to Germany during SR phases. The total under German control at any one time may not exceed ten factors. Air base counters may not be lent.

36.22 Each unit so lent counts as one SR (which may be charged against either nation’s SR limit) on the turn in which it is transferred whether it is or is not moved on the mapboard. A unit may be lent (or reclaimed) even if isolated or adjacent to the enemy, but it could not also be SRed. A lent unit must meet the usual criteria for SR (16.2-16.5).

36.23 The German player controls lent units as if they were his own, paying for Offensive Options in which they participate. If lost in combat they return to the Italian Force Pool, the Italian player must pay their BRP cost if reconstructed; they are then again under Italian control until again transferred during a SR phase. Hexes gained by lent units are controlled by Germany, not Italy.

36.24 Italy may reclaim her units during any Axis SR phase, each unit again costing one SR. (Italy could reclaim her units without German concurrence—but might find she gained little since she could not SR or move them over German-controlled hexes without German permission.) If Italy is conquered, lent units are removed from play immediately.

36.25 If Germany is conquered, lent Italian units remain in play and revert to Italian control. There is no SR cost for the reversion, although there is SR cost if and when Italy moves the units by SR. Note that because of 26.5 such reverted units may often be in a difficult situation, unable to move by SR and/or to remain in supply.

37.0 GIBRALTAR

37.1 Loss of Gibraltar costs Britain 25 BRPs immediately. The British do not get one turn to try to recapture it. If the British have previously suffered a 25 BRP loss for Gibraltar, they do not again lose 25 BRPs for losing Gibraltar a second time. Should this result in a BRP deficit, Britain may make no further BRP expenditures during that year and the deficit would be subtracted from the next YSS as per 10.32.

37.2 The side (and only that side) that controls Gibraltar may SR units (by Sea Escort) into, out of, or through Gibraltar, regardless of the presence of enemy units on any adjacent hex. The converse is not true; units may not SR into/out of hex Z8 if hostile units are in Gibraltar. See also 27.26, 29.14 and 29.65.

37.3 If the Allies lose Gibraltar, the supply capacity of the Egyptian ports becomes restricted. They may supply only four ground units. Allied air and naval presence in the Mediterranean is limited to a maximum of four counters. Partial air/naval counters count one each even if stacked together. Free French units do not count against the limit, but all other Allied units do. In rare cases units in excess of the limit might be able to trace supply from a source outside the Mediterranean Front-units in Spain via a Spanish port/sea supply line to Britain, for example. Otherwise, units in excess of the limit must leave the Mediterranean front by the end of their next player turn or be eliminated. SRs from Egypt via the Suez Canal, off the board around South Africa and back on the board in the Atlantic are allowed—but each unit counter thus moved counts as two SRs against SR limits. The reverse route is also allowed at double SR cost even if Gibraltar remains in Allied hands. Two fleets may be needed if the escorted unit is to move on into the Mediterranean by sea from Suez (in this case Suez acts as a sort of two front port); a Suez-based fleet must provide the Mediterranean portion of the Sea Escort. Sea Escort is required for any non-naval unit thus Sited, but is not doubled unless the unit moves to and away from Suez in the same SR.

37.4 Gibraltar, as a two front port, may be invaded by both Mediterranean and Western Front fleets (requiring an Offensive Option only in the Mediterranean, 20.1), but only if a 9-factor fleet is not present in Gibraltar.

38.0 IRAQ

Iraq is a British colony, even though it may become a German Minor Ally by play of the Iraqi revolt variant counter. BRP transfers may not pass through Iraq. See also 25.46 and 33.41-1.
39.0 IRELAND

Northern Ireland (Ulster) is treated as an integral part of Great Britain for all purposes. The remainder of Ireland is a neutral minor country.

40.0 LEND-LEASE

40.1 Lend-Lease is a method of sending BRPs from the West to Russia via Persia in addition to or in place of the Murmansk route.

40.2 In order to activate the route, a Western Allied nation must pay 25 BRPs during its Unit Construction Phase. This represents the cost of opening and improving the transportation facilities through Persia and the exertion of political pressure. Allied units may, but need not, enter Persia; the Allied action places all Persian hexes under Allied control. Russian units may enter Persia only with the concurrence of the nation which paid the BRP charge. The Axis need not pay a DoW cost if they subsequently enter Persia.

40.3 Lend-Lease BRPs require two turns to reach their destination. During SR (beginning in the same turn in which they activate the route) the Allies may SR BRPs to the Lend-Lease box on the mapboard, providing U.S. or British based Sea Escort, as appropriate. On the following turn’s SR Phase, the BRPs may move on to Russia, no Sea Escort is required, but the BRP movement must be charged against the SR limits of whichever nation moved the BRPs to the Lend-Lease box. Should the surrender of Russia or other game developments cause the Allies to change their mind, BRPs in transit can be returned to the lender from the Lend-Lease box, by reversing the process. Once SRRed, BRPs do not exist on any BRP Inventory Track until actually delivered; they are not subject to growth or reduction during a YSS while in the Lend-Lease box. BRPs in the Lend-ease box count as part of the lender’s total BRPs when determining initiative. BRPs may remain in the Lend-ease box indefinitely, but no more than 20 may accumulate there.

40.4 The Axis may cut the Lend-ease route by capturing both Tabriz and Sarah, or Grozny, Astrakhan, and Krasnovodsk. The Allies reopen the route (without any additional BRP expenditure) if they recapture any one city, provided they then control at least one city of each group. Any BRPs in transit at the time of Axis capture may remain where they are (awaiting possible Allied recapture) or may be returned to the west during an Allied SR phase.

40.5 If the Allies control Turkey, or part of it, and can trace a land route from a Mediterranean port to the current Russian supply source thereby, they may use it for Lend-Lease without paying any activation cost. Such route may not pass through Iraq, and BRP transfers require the same two-turn process as the Persian route. Two Sea Escort fleets (one in U.S./Britain, one in Gibraltar) are required for the first turn; none for the second. The Axis may cut such a route either by actually interposing their forces/ZOCs outside Russia, or by capturing Grozny and Astrakhan. The BRPs are considered to have reached the Mediterranean port at the end of the first turn. They are destroyed if the Axis occupies this port before they move onward; they may not move to Russia if the Axis blocks the intended route.

40.6 Lend-Lease activation costs may not be paid prior to a state of war existing between Russia and Germany.

40.7 If the nation which paid the 25 BRPs to activate the Lend-Lease route is subsequently conquered, the route is closed until another Western Allied nation pays another 25 BRPs to open it again.

41.0 MALTA

41.1 Malta may not base more than nine naval and five air factors. Naval and air units in Malta inhibit German forces in Africa; see rule 35.

41.2 Air units in Malta may, at their option, decline Counterair combat. Should they so decline, attacking air units are free to attack any naval units in Malta, ignoring defender’s air; moreover, the declining Malta unit would be barred from flying any air missions for the remainder of the game turn.

41.3 If Britain loses both Suez/Alexandria and Gibraltar, Malta ceases to be even a limited supply source (see 27.13).

42.0 MURMANSK

42.1 The Western Allies may send BRPs to Russia by means of Murmansk convoys. This method is not subject to the two-turn delay of the Lend Lease route, but may be subjected to Axis opposition.

42.2 The granting Allied nation(s) assigns BRPs (no more than 40) to a Murmansk convoy during its Construction phase, then assigns Sea Escort fleets (one for each 20 BRPs) during SR. Additional fleets above the minimum required for Sea Escort may be assigned for convoy protection if desired; each fleet so assigned counts as an additional SR. The actual Sea Escort fleets must be based in the U.S. and/or Britain as appropriate depending on the source of the BRPs; but additional convoy protection fleets could be based anywhere on the Western Front. These additional convoy protection fleets are themselves considered to be performing Sea Escort and may perform no other functions during the game turn. The Allies may also transfer ASW factors from the SW box to the Murmansk box for convoy protection; such transfers are not charged against SR’s, but the counters so moved must remain in the Murmansk box at least until their next Spring turn SR phase.

42.3 If no Axis units are in the Murmansk box, the convoy is unopposed and 100% of the BRPs convoyed are added to the Russian total.

42.4 The Axis may oppose Murmansk convoys only if they already have units in the Murmansk box. They may place air and fleet units in the Murmansk box only if they control Bergen. Control of Bergen is not necessary for the placement of submarine counters in the Murmansk box; however, if Bergen is not controlled by the Germans each submarine factor eliminates one less BRP from the convoy than would normally be the case.

42.41 The Germans may move naval and air units already in Norway to the Murmansk box and vice versa during any German Movement phase. A unit elsewhere could not stage or change
base to Norway then move to the Murmansk box later in its turn. The German may also move submarine counters from the SW box to the Murmansk box on any Movement phase, but subs may move from Murmansk back to the SW box only in a Spring turn Movement phase prior to the 1945 YSS. German movement to and from the Murmansk box cannot be intercepted, and may take place regardless of the Option chosen. Italian and Axis Minor Ally forces are never allowed in the Murmansk box.

**42.42** Axis fleet strength opposing the convoy is compared to Allied fleet strength. (The latter includes the units Sea Escorting the BRPs as well as any extra convoy protection fleets.) If the Axis-to-Allied naval ratio is less than 1-3, nothing happens. For 1-3 and higher ratios a die roll is made; results are as follows:

<table>
<thead>
<tr>
<th>X</th>
<th>X</th>
</tr>
</thead>
<tbody>
<tr>
<td>1-3</td>
<td>On die roll of ‘1’, Axis fleets feint sortie-convoy scatters and loses an extra BRP for each factor of submarine and air attacks.</td>
</tr>
<tr>
<td>1-2</td>
<td>On die rolls ‘1’, or ‘2’ Axis fleets sortie, drawing Allied reaction. Convoy scatters and automatically loses 10% of its BRPs (fractions rounded down) plus an extra BRP for each factor of submarine and air attacks.</td>
</tr>
<tr>
<td>1-1</td>
<td>On die rolls ‘1’, ‘2’ and ‘3’ Axis fleets sortie. Convoy scatters and loses 20% of its BRPs plus an extra BRP for each factor of submarine and air attacks.</td>
</tr>
<tr>
<td>3-2</td>
<td>On die rolls of ‘1’ through W Axis fleets sortie. Convoy scatters and loses 30% of its BRPs plus an extra BRP for each factor of submarine and air attacks.</td>
</tr>
</tbody>
</table>

Any ratio greater than 3-2 is treated as 3-2. These losses from surface naval opposition are determined first before any further BRP deductions are made for successful air or submarine opposition. If the Axis fleets sortie, both sides roll a die to determine if a naval battle will occur. The player rolling the higher number may decide whether to join battle or not (Axis player wins ties). If battle is joined, naval losses are extracted in the normal manner (29.571). Regardless of naval losses suffered (if any), the percentage convoy BRP loss is not affected.

**42.43** For each air factor in the Murmansk box a die is rolled with the resulting number indicating the BRPs lost from the convoy. (There is a +1 die roll modifier if the convoy scatters and a -1 die roll modifier for every excess 9-factor fleet beyond those needed to transport the BRPs if the convoy does not scatter. After each air factor attacks another die is rolled to see if the air factor survives. The air factor survives on any die roll less than “6”. There is a +1 die roll modifier for every accompanying 9-factor fleet providing protection (i.e. not needed for transport of BRPs) if the convoy does not scatter.

**42.44** For each submarine factor in excess of escorting ASW factors, 3 BRPs are lost from the convoy (4 BRPs if convoy scatters). Submarine and ASW counters are mutually eliminated as in SW resolution in whatever ratio was in force during the YSS of the current year (10.21).

**42.45** BRPs surviving German opposition are added to the Russian total.

**42.46** After resolution, all German surface and air units remain in the Murmansk box until moved out during the Movement phase of a subsequent Axis turn. Allied surface units return to their bases immediately. Surviving Allied ASW or German submarines remain in the Murmansk box; they may not move back to the SW box before the next Spring turn.

**42.47** German units withdrawn from the Murmansk box must reappear at Bergen (air/naval), Oslo or an air base counter in Norway (air only), or the SW box (submarines only). **EXCEPTION:** If Allied conquest of Norway traps German air or naval units in the Murmansk box, they must be moved to Germany itself during the next Axis Movement phase, and may not oppose Allied convoys in the interim. If Bergen, but not Oslo, is Allied controlled, surface fleets must be withdrawn but air units need not be and may continue to oppose convoys. Submarines remain in Murmansk until the next Axis Spring turn, or may continue to oppose Murmansk convoys, albeit at reduced effectiveness (42.4).

**42.48** German forces in the Murmansk box should be kept inverted until used. The German may leave units physically in Norway and/or the SW box while keeping a secret record of which of these units are actually in the Murmansk box; the Allies may do the same with ASW counters. If, while using this method, the Allies wish to invade Bergen, they must take an Offensive Option and send an invasion fleet to find out what’s there, only then do they learn if a 9-factor fleet is present in Bergen to prohibit the invasion. Whichever method is used, the Germans need not reveal all their Murmansk force in response to an Allied convoy, but only as much as they desire to commit to action against the convoy. The Allies need not reveal their ASW strength until after the German player has committed his submarines.

**42.49** The Murmansk convoy route is closed if the Axis have both Leningrad and Vologda controlled or isolated. The two cities are not isolated if they can trace a supply line free of enemy ZOC to the east edge of the map or to Moscow. Supply traced from any other source, such as a Russian controlled Helsinki, does not break this isolation, for purposes of this rule only.

**43.0 POLAND/EAST EUROPE**

**43.1** The Campaign Game/ 1939 scenario begins with Germany at war with France, Britain, and Poland; none of the major powers pay DoW costs unless they declare war on additional countries. Germany must begin with an Offensive Option on the Eastern Front (this Option is free, Germany does not pay 15 BRPs for it) and must make at least one ground attack on Polish ground units. Germany must continue to attack Polish forces on subsequent turns, with either Offensive or Attrition Option combats, until Poland is conquered.

**43.2** Germany must, on opening setup, place at least 20 ground and/or air combat factors on the Eastern Front. She must continue to maintain 20 factors there until Russia and Germany are at war. For opening setup only, units on the Western Front but adjacent to the Polish border may be counted as part of the 20 factors. Thereafter, at the end of each German Movement phase and German player turn, Germany must have 20 factors physically located on Eastern Front hexes. Losses to this force incurred during an opponent’s turn do not cause Germany to default this requirement, provided at least 20 factors are in this area after the next German Movement Phase. Failure to comply with this requirement releases the Russian player from the ban on a DoW (21.54) vs Germany or any of her garrisoned Minor
Allies prior to Fall, 1941. Italian and Minor Allied units do not count nor do units in Rumania or Turkey. Air units comprising part of the 20 factors may conduct missions from their Eastern Front bases. It is permissible for Germany to move units into the Eastern Front thereby releasing other units to leave the East during the same Movement (or SR) phase.

43.3 The dotted red line running north-south in Poland is the partition line agreed to in the Nazi-Soviet pact of August 1939. German units may cross this line in their attack on Poland, but may not remain there at the end of their turn without jeopardizing their non-aggression pact with Russia. If a German unit remains east of the partition line at the end of its player turn, the Russian player may make a DoW on Germany prior to Fall, 1941 (21.54). If the German player is unable to move units back across the partition line by advance after combat or SR he may choose to eliminate the unit rather than violate the non-aggression pact.

43.4 On the Russian Fall 1939 turn or thereafter, Russia may declare war on and occupy East Europe. East Europe is comprised of the Baltic States, Poland east of the partition line and Bessarabia (Rumania east of the Eastern Front boundary). Russia must pay 10 BRPs to declare war on all of East Europe. Unlike the Germans, Russian units may not move across the Polish partition line unless at war with Germany. Russia need only occupy the three Eastern Polish cities to satisfy the Polish portion of her East Europe conquest requirements, even if Poland remains unconquered. If not at war but both powers are operating against Poland, German and Russian units may ignore each other's ZOCs but may not move over each other. They may not enter a vacant hex controlled by the other, and may trace supply only through hexes under their own control. Once Germany has withdrawn across the partition line, hex control is automatically determined by the partition line. The Eastern Front boundary becomes the new Rumanian border after Russian occupation of East Europe.

43.41 Should Germany declare war on Russia before Russia declares war on East Europe, the following special considerations apply.

43.411 Russia may enter any part of Poland without declaring war on East Europe.

43.412 Neither Russia nor Germany may enter the Baltic States until one or the other spends 10 BRPs to declare war on that area.

43.413 Bessarabia remains part of Rumania. Since the Russo-German pact is broken, Russia may not enter this area without a separate DoW on Rumania. Otherwise, 25.6 governs Russian actions.

43.5 In order to control East Europe, Russia must control every city in the area. Should Russia fail to enter East Europe at all by the end of Winter 1939, Germany may then declare war on and occupy East Europe at the same costs and benefits. (Germany would not need to occupy Bessarabia, which would remain in Rumanian hands.) Should neither side have declared war on East Europe by the end of Spring 1940, eastern Poland is not divided along the Nazi-Soviet Partition line and belongs to whoever controls Warsaw, and the Baltic States become a separate area worth 25 BRPs and must have war declared on it separately if at all. Bessarabia remains a permanent part of Rumania. Neither Bessarabia nor Eastern Poland have any separate BRP value. East Europe, for purposes of 43.6, consists solely of the Baltic States.

43.6 East Europe’s BRP value is 25. Once conquered, Russia continues to receive 25 BRPs for East Europe during YSS as long as she retains control of at least one city therein. Control of East Europe and determination of which side gets the BRPs is handled in the same manner as colonies (see 24.4).

43.7 The Russian DoW on East Europe does not activate Rumania, unless the Russians also proceed beyond the Eastern Front boundary there. This would cost Russia another DoW on Rumania, and in any event could not be done unless Germany had left Rumania ungarrisoned. Should Russia have the opportunity to declare war on an ungarrisoned Rumania, she need not first declare war on East Europe. The four Rumanian hexes of East Europe would be treated solely as part of Rumania and would be excluded from East Europe conquest requirements.

43.8 East Europe after occupation does not become part of Russia for purposes of unit construction, partisan construction or movement. The occupation of East Europe does not lower the BRP value of Poland or Rumania.

43.9 If Poland survives Germany’s first turn attack, her Movement phase is executed before Russia’s. Poland, although allied to France and Britain, may take an independent Offensive or Attrition Option in the east at no cost to Britain (an exception to 23.2). Although Russian forces may have entered Eastern Poland, Poland’s Attritions or Offensives may be directed only against the Axis and only those Polish forces adjacent to Axis units are counted for Attrition.

44.0. THE RUSSIAN WINTER

44.1 On the first Winter game turn following DoW between Russia and Germany, all Axis forces (except Finns) east of the original Russian border are not doubled on defense. Units behind rivers, on swamps or mountains, etc., are still tripled. The Axis may not use an Offensive Option on the Eastern Front.

44.2 Russia may, at her option, elect to postpone the effect of this rule until the second Winter provided there are currently less non-Finnish Axis ground units east of the original Russian border than the total rolled by four dice. Such choice must be announced at the beginning of the first Winter game turn after the four dice roll.

44.3 If Russia declares war on the Axis and does so on a Winter turn, that turn is the first Winter (even if the Axis have already conducted their own Winter player turn) and Russia may not elect to postpone first Winter effects.

44.4 Allied variant counter 10 may be played the same Winter this rule is effective (in which case the only extra benefit to Russia is a free Offensive Option), or it may be held for use on a subsequent Winter turn. If Russia postpones the regular first Winter effects, she may use this variant counter for the first Winter.

44.5 In the 1942 and 1944 scenarios the first Winter is assumed to have already occurred and this rule is inapplicable.
45.0 RUSSO-ALLIED COOPERATION

45.1 All stacking restrictions contained in 34.3 through 34.37 apply equally to stacking of Russian and Western Allied units throughout the game. The following restrictions are additional.

45.2 Russia may not give air or naval support to any western Allied ground combat or naval or air mission, and vice versa.

45.3 Russian and western Allied ground units may not combine to attack the same hex. Should they both wish to attack the same hex, whichever group is able to bring the largest number of combat factors to bear (not necessarily the best odds attack) against the hex gets to attack first. If they fail to eliminate the defender, the other may then try. Any Axis DAS which survives the first attack must also be used against the second and cannot be added to or withdrawn prior to the second attack.

45.4 Where Russia and the western Allies have both constructed partisans in the same country (see 32.14), the “Russian” partisans may not stack with the “Allied” partisans nor may the two combine to attack the same hex or hexes in a single attack.

45.5 Russian controlled sources/fleets may not provide supply/sea supply lines for the Western Allies and vice versa. Russian air/naval units may not base at Western Allied bases and vice versa. Russian air units may not SR over water via Western Allied bases and vice versa.

45.6 No more than ten western Allied factors may ever be placed in Russia.

46.0 SPAIN & SPANISH COLONIES

46.1 Spanish Morocco and the Balearic Islands are integral parts of Spain. They pass to the control of the first major power to conquer Spain. Spain may not construct units in Spanish Morocco or the Balearic Islands although it may place them there when initially invaded.

46.2 Spain (only) may supply Spanish (only) ground units in Spanish Morocco by sea despite the lack of port therein.

46.3 Should the Axis declare war on Spain their prestige suffers from striking at a fellow fascist government. As a result Axis variants 1, 3, 5, and 7 are cancelled if not already played and the Axis player must roll a “6” or higher with one die (33.63) to activate a minor ally.

47.0 THE SUEZ CANAL

47.1 Hexsides LL30/LL31, MM30/MM31, and MM30/MM31 are the Suez Canal; they are treated as a river for all purposes (Movement, Combat, etc.), the only exception being that naval units may enter them. Naval movement may occur only if the hexes adjacent to the canal are under friendly control. The two remaining hexsides to the south are full ocean (Gulf of Suez) and are treated accordingly.

47.2 If the Axis control both Suez city and Alexandria, Britain immediately loses 25 BRPs. Britain does not get one turn to try to recapture. If the British previously suffered a 25 BRP loss for this area they do not again lose 25 BRPs, but they could suffer a 25 BRP loss for this area in addition to a 25 BRP loss for the loss of Gibraltar (37.1).

47.3 If the Axis gain control of any hex adjacent to the Suez Canal, and the Allies fail to immediately recapture it, the canal becomes unusable by both sides. Being made unusable does not activate the 25 BRP penalty for the British (47.2). It does not again become usable until one side has controlled all canal-side hexes for two complete game turns. Thereafter, the side that controls the canal may move through it and may SR/Sea Escort as provided in 37.3. EXCEPTION: The Western Allies may prevent Axis SR/Sea Escort through Suez by removing any one 9-factor fleet from play. This fleet is placed, for convenience, in the Lend Lease box, moving it there (or thereafter returning it to play in any port in Britain (or France if French) and thereby lifting the blockade of the Gulf of Suez) costs one SR. The blockading fleet may perform no other function while in blockade position. The two-turns-to-repair rule is effective whenever the canal subsequently changes hands.

47.4 If Axis ground units control Suez city, any fleets there must be relocated to the closest friendly Mediterranean port if all other Suez Canal hexsides and Gibraltar are still under Allied control. Otherwise, such fleets are out of play until the next Allied player turn, when they reappear at any western front port during the SR phase. This costs one SR each; the owner may delay their reappearance if he wishes to use his SRs for other purposes.

48.0 SWITZERLAND

No nation may declare war on Switzerland. Switzerland hexes may not be entered by ground units or overflown by air units.

49.0 VICHY FRANCE

49.1 The following actions occur immediately when France is conquered (i.e: following the Allied Combat phase when counterattack on Paris fails):

49.11 Half (rounded up) of each type of French unit, including air base counters, surviving in Europe remain in play as Vichy French units. Existing naval and air factors are each totaled and halved to gain the surviving half. All units in France remaining in play immediately move within the borders of Vichy France at no SR cost, and are positioned therein by the German player. They may be placed on any vacant hex in the Vichy zone, regardless of adjacency or ZOC of either Axis or Allied units.

EXAMPLE: Seven infantry and three armor units survive; four infantry and two armor remain as Vichy; three infantry and one armor are removed.

49.12 The die is rolled once for Lebanon-Syria and once for Tunisia-Algeria-Morocco. If the die roll is even, the colonies become Vichy French; odd, they become Free French. This die roll would not change the status of any colony already controlled by the Axis as a conquest.

49.13 Units in French colonies become Vichy or Free French according to the die roll above. They are not halved. Units
outside both France and her colonies move to the nearest non-Axis controlled French soil-if to France they are counted during the halving process, if to a colony they follow the colony die roll. French fleets, wherever located, return to Marseilles (unless the Allies hold variant counter 3 in which case the British player may move them to the nearest British controlled port on their current front) and undergo the halving process. If any other unit is equidistant between France and a colony, or between two colonies, the German player chooses where it goes. He must choose before the colony die rolls are made.

49.14 Corsica becomes Vichy without a die roll. Any French conquests and any other French-controlled hexes become Axis. Any French units in Corsica would remain there but would be counted in the halving process. EXCEPTION: Any controlled hexes which can trace supply to a Free French colony remain in Free French control unless they are closer to European France or a Vichy French colony.

49.2 Vichy France’s status is now that of an inactive German Minor Ally, with three differences: Allied DoW on Vichy plus German Intervention is insufficient to activate Vichy; only the appropriate variant counter or the Vichy activation die roll described below can do this. An active Vichy yields no BRPs to Germany, only units for the German force pool. Vichy units remain on the board from the fall of France instead of being off-board awaiting activation. Vichy city functions as the capital of Vichy France between the fall of France and the conquest or deactivation of Vichy France. It is treated as an ordinary city at all other times.

49.3 Germany controls the movement and placement of Vichy forces. She may freely move units back and forth between Vichy and her colonies. German units may freely move and SR through, or remain in, Vichy territory (although doing so reduces the chance of Vichy activation) and may stack with Vichy units. Italian units may do the same with German permission if Italy is actively allied with Germany, Any SRs by Vichy units count against German SR limits. Vichy units may be supplied by any Axis-controlled supply source. While Vichy is neutral, Vichy fleets may perform no functions except to supply and Sea Escort Vichy units.

49.4 During any German Construction phase beginning the player turn after the fall of France, Germany may spend five BRPs to make a Vichy activation die roll. If, after additions and subtractions as shown in 49.42, the roll is W or more, Vichy is activated as a German Minor Ally.

49.41 During any British Construction phase beginning two game turns after the fall of France, Britain may spend five BRPs to make a Vichy deactivation die roll. If, after additions and subtractions as shown in 49.42, the roll is ‘1’ or less, Vichy ceases to exist as a political entity (becoming again merely a part of France); each Vichy colony is controlled by no one and may be acquired by the first power able to occupy all ports/cities therein. The hexes of European Vichy France and Corsica pass to German control, unless Allied units have already made them friendly to the Allies. All Vichy forces are removed from the board at the end of the British Construction Phase.

49.42 In addition to possible restraints to Vichy activation due to Foreign Aid (33.6), the following modifications are applied to the Vichy die roll when applicable.

<table>
<thead>
<tr>
<th>Drm</th>
<th>Condition</th>
</tr>
</thead>
<tbody>
<tr>
<td>+1</td>
<td>If Britain does not control Malta</td>
</tr>
<tr>
<td>+2</td>
<td>If the Allies declare war on Vichy France</td>
</tr>
<tr>
<td>+2</td>
<td>If Britain does not control Suez and/or Alexandria</td>
</tr>
<tr>
<td>+2</td>
<td>If Britain does not control Gibraltar</td>
</tr>
<tr>
<td>-1</td>
<td>If all French colonies are Free French and/or under Allied control</td>
</tr>
<tr>
<td>-1</td>
<td>If no Axis units are in Africa (including the east bank of Egypt)</td>
</tr>
<tr>
<td>-1</td>
<td>If Axis forces have crossed Vichy territory, except on the first Axis player turn after the fall of Frances. This penalty does not apply if Axis forces intervened in Vichy territory after Allied attack on Vichy.  Axis may trace supply through Vichy territory at any time without penalty.</td>
</tr>
<tr>
<td>-1</td>
<td>If U.S./British non-airborne forces are in a Bridgehead or control a port on the European continent. (Gibraltar and Norway don’t count. Neither does Sicily, nor any other island.)</td>
</tr>
<tr>
<td>-1</td>
<td>If the U.S. had declared war on the Axis.</td>
</tr>
<tr>
<td>-2</td>
<td>If Axis declares war on Spain.</td>
</tr>
</tbody>
</table>

49.43 Britain and Germany may each make only one activation/deactivation roll per player turn. Once either nation succeeds, including activation by variant counter 3, no further rolls on the table may be made.

49.5 Whether active or inactive, all Vichy units are removed from the game at the end of the Combat phase in which the city of Vichy is solely occupied or controlled by Allied forces other than partisans. Control of any hexes in Vichy France not yet occupied by the Allies reverts to Germany; any remaining Vichy colonies are controlled by no one. Marseilles and Lyons count as Axis-held objectives while under Vichy control. All Vichy units are also removed from the game at the end of the Axis Combat phase in which they fail to retook an Allied controlled Paris. A partisan controlled Vichy or Paris does not result in the fall of Vichy France or elimination of Vichy units.

49.6 Any British units trapped in Vichy territory by the fall of France must leave during the SR phase of the Allied player turn in which France is conquered. SR over the uncontrolled Vichy hexes is permitted on a one-time basis in this instance, but must obey all other SR rules, this exception does not extend to British units which find themselves in the non-Vichy portion of France (See 26.5), nor does it allow any British SR into Vichy territory. Adjacency to Vichy units does not prevent British SR in this instance, but adjacency to any Axis unit does. If Britain is unable to remove all units she must, at the start of the next Allied player turn, either declare war on Vichy France or else destroy those units beginning their turn in Vichy territory. If Britain declares war on Vichy France, SR over controlled Vichy hexes is still allowed during that player turn.

49.7 Any Vichy units destroyed in combat before Vichy France becomes an active Minor Ally are removed from play permanently and may not be reconstructed. Any units destroyed after activation may be reconstructed by Germany in the same manner as any other active Minor Ally, but must be constructed in a continental Europe Vichy hex.

49.8 Britain receives BRPs for Free French colonies in each YSS that they remain out of Axis control. Free French units
function as British in all respects: Britain pays for their Offensives; if eliminated they are returned to the British Force Pool and may be reconstructed in Britain. If Britain is conquered, any Free French units remain in play. If destroyed before America enters the war, they are permanently out of the game. After entry, they become part of the American Force Pool and the colonial BRPs go to America in the next YSS. Such units could take Offensive Options prior to American entry at no BRP cost. Objective hexes controlled by Free French units count as British (or U.S.) controlled.

49.9 The Axis never receive BRPs for Vichy colonies, unless they are conquered before the fall of France, or they are conquered by the Allies and later reconquered by the Axis.

50.0 SPECIAL SCENARIO RULES

50.1 THE 1939 SCENARIO: (Twelve Same turns: Fall 1939-Summer 1942). No Allied invasions are allowed during the Summer 1942 turn. This is to prevent Allied invasions made to grab objective hexes on the last turn-invasions which would have been highly unrealistic in the context of a longer war.

50.11 The Axis always move first in Fall, 1939 even if the Allies play a variant counter giving them the BRP advantage at game start.

50.12 The United States must spend 35 BRPs for a DoW when it enters the game and is not eligible for any growth in the 1942 YSS.

50.13 Within the time span of this scenario, the Americans may make no Allowable Builds and can deploy only “At Start” forces and BRP grants.

50.2 THE 1942 SCENARIO: (Twelve game turns; Spring 1942-Winter 1944.)

50.21 The Axis always move first in the Spring 1942 turn. Normal BRP level determination governs thereafter. ERRATA: The German force pool should show the airborne unit as an Allowable Build; not Available At Start-and there should be only three German fleets, not four.

50.22 The U.S. begins the scenario already at war and does not pay DoW cost to enter. All American At Start forces start in the U.S. box.

50.23 There is no 1942 YSS except for SW Builds for Germany, U.S., and Britain which may be added to their Surplus SW figures (3.39).

50.24 Vichy France is inactive. Vichy units are: in European France or Corsica, five 2-3 infantry and a 9-factor fleet; in Tunisia-Algeria-Morocco, one 2-3 infantry. Axis units may not be placed in Tunisia-Algeria-Morocco on opening setup; rule 49.3 governs thereafter. Activation/deactivation attempts (49.4) may begin in Spring, 1942.

50.25 The Free French have two 2-3 infantry in Lebanon-Syria.

50.26 Germany adds 45 BRPs for her Minor Allies to her beginning Base.

50.27 Britain has control of Tobruk and those Libyan hexes either partially or wholly south and/or east of Tobruk, however, these hexes need not be occupied.

50.3 THE 1944 SCENARIO: (Up to nine game turns; Spring 1944 to Spring 1946.)

50.31 The Allies move first in the Spring, 1944 turn. Normal BRP level determination governs thereafter.

50.32 There is no 1944 YSS except for SW Builds for Germany, U.S., and Britain which may be added to their surplus SW figures (3.39).

50.33 Germany adds 45 BRPs for her Minor Allies to her beginning BRP Base.

50.34 There is no Vichy France. There are two Free French 2-3 infantry which must start in the Mediterranean.

50.35 Germany gets the use of six Italian naval factors in any German controlled Mediterranean port(s). Rule 26.72 applies to these factors.

50.36 Neither side may invade or violate the territory of any minor country which starts the scenario neutral.

51.0 THE MULTI-PLAYER GAME

51.1 Two, three or four players may play any scenario or the Campaign Game. Five players may play any version except the 1944 scenario, while six players may play either the Campaign Game or the 1939 scenario. Recommended allotment of major powers to varying numbers of players:

<table>
<thead>
<tr>
<th>Players</th>
<th>1939 &amp; Campaign</th>
<th>1942</th>
<th>1944</th>
</tr>
</thead>
<tbody>
<tr>
<td>3</td>
<td>US/UK, Ger, Ita</td>
<td>US/UK, Ger, Ita, USSR/Fra</td>
<td>US/UK, Ger, USSR</td>
</tr>
<tr>
<td>4</td>
<td>US/UK, Ger, Ita</td>
<td>US/UK, Ger, USSR/Ita, USSR</td>
<td>US, Ger, USSR</td>
</tr>
<tr>
<td>5</td>
<td>US/UK, Ger, Ita</td>
<td>US, Ger, USSR, UK, USSR</td>
<td>USSR</td>
</tr>
</tbody>
</table>

51.2 If a player withdraws from a multiplayer game, play continues with control of the withdrawing player’s power(s) assigned to one of his allies. If, from withdrawals, only two players remain, the victory conditions for the two-player game apply. If three or more players play to completion, the multiplayer victory conditions are used. Under the multi-player victory conditions even though one side loses the game, a member of that side could come out the biggest individual winner. Thus keeping one’s allies busy against the enemy while picking up objectives oneself becomes quite critical. The Allies may find a strange reluctance on the part of the Russian player to get involved in the fray unless Germany threatens to win it all, and the Italians will be equally reluctant to do Germany’s bidding without getting something out of it themselves.

51.3 DIPLOMATIC AGREEMENTS:

51.31 Players may make any agreements they wish, with allies, enemies, future enemies or future allies, so long as their agreements are not contrary to the rules of the game. Agreements may include, but are not limited to: cooperative intervention, neutrality, truce, BRP grants, spheres of influence,
command arrangements, basing privileges, air and naval support, and limitations on SW or on other arms construction.

51.32 Agreements need not be kept. Players are free to break them at any time (just as many nations freely broke treaty commitments during, and before and since, the war years). The only penalty for breaking an agreement is to ensure the offended player’s distrust for the remainder of that, and possibly future, games.

51.33 Players may wish to agree before a game to limit diplomatic discussions to the beginning of each turn and/or to put a time limit on them.

51.4 No player may move ground units to or over hexes controlled by an ally, during Movement or SR, without that ally’s consent. Nor may he base air or naval units at a base controlled by his ally without consent. A player who controls a supply source may never refuse to allow an ally to trace supply from it. See, however, 45.5.

51.5 Whenever on the same turn two allies wish to attack the same minor country or colony, or to intervene in the same minor country, and cannot reach agreement on how to proceed, a coin is flipped. Winner of the flip may move one unit into, or adjacent to the forces of, the territory in question. The loser then moves one unit, and they continue to alternate until one or the other does not desire to move any more units in that vicinity. This procedure may be used either during Movement, Combat, Exploitation, or SR, and may be adapted for other instances where allies cannot reach agreement on how to proceed. Since such disagreements indicate a strain on the alliance, units of the allies concerned may not stack together on that front for the remainder of that player turn, though units already stacked together could remain so if they did not move.

51.6 On subsequent turns, no nation may enter a country which has been attacked by its ally without that ally’s permission. Such permission, once given, may not later be revoked. When two or more allies participate in a conquest which yields BRPs, they may divide those BRPs in any manner they desire. If they are unable to reach agreement the BRPs are divided equally, dropping fractions.

51.7 A player may agree to place some of his units under the control of one of his allies. But, except as specifically provided for in the German-Italian cooperation rule (36.2) such change of control cannot be used to enable one ally to evade the BRP cost of an Offensive Option; nor can it be used to “transfer” unused SRs from one ally to another.

52.0 A SAMPLE TURN

The game begins with a selection of one of the three scenarios or the Campaign Game. The units are then issued to each player according to individual Force Pool requirements of the scenario being played. All replacements and new units will be drawn from the players’ respective Force Pools during the course of the game. The players then place their Basic Resource Point markers (hereafter referred to as BRPs) on the BRP Inventory Charts of their respective scenario cards. Players then set their available At Start forces on the board in the Order of Deployment specified by the Scenario and subject to stacking and the Deployment Limitations of the scenario being played. Play then begins.

In play, the party moving first decides which Options he wishes to take on each of the three Fronts; Western, Mediterranean, or Eastern; where he will conduct operations. The player(s) deduct BRPs for any Offensive Options chosen by moving the BRP markers down to the appropriate level on each player’s BRP Inventory Chart. The player(s) for the moving side then move their pieces on all fronts, taking care not to execute a maneuver not allowed on a Front by the particular Option chosen for that Front. Any combat is then resolved using the appropriate combat results table.

Players need not choose the Offensive Option. They may instead select Pass or Attrition Options, which do not require an expenditure of BRPs. Each player must decide which Option is the best course of action for him on each Front on which he has units that turn and then follow the procedures allowed by the Option chosen on each particular Front. A player may elect to use the same Option on each Front, a different one on each Front or one Option on two Fronts and another on the third so long as the Option chosen is the same (or a Pass Option) as that taken by his allies on the same front.

After conducting Movement and Combat according to the directions of the Option he has chosen for each Front, a player can create new units by “paying” for them with BRPs that he subtracts from his BRP level according to the dictates of the BRP Costs Chart, adjusting the BRP markers on his BRP Inventory Tracks downwards to reflect the lower level of remaining BRPs. He may also give BRPs to major powers that are allied with him, again reducing his own BRP Inventory markers in preparation for the BRP transfer which takes place in the SR phase.

Finally, the moving player may move a number of each major power’s units under his command anywhere on the board subject to SR limits.

Play then moves to the other major Alliance or player who may repeat the steps of the turn outlined above. At the conclusion of their move the Time markers are moved on the TIME TRACK printed on the board and a new turn begins with the new adjusted BRP totals of each side checked to see who moves first in the new turn. If the new turn is also the start of a new year, a YSS is resolved first and each power receives new BRPs for the year. These new BRP totals are checked to determine who moves in the coming turn. The winner is that nation or individual player who has achieved the highest level of victory as determined by control of objective hexes and scenario victory requirements.
53.0 QUESTIONS

Avalon Hill will answer questions on play of the game THIRD REICH provided they are accompanied by a self-addressed, return envelope bearing first class postage. Those living outside the United States and unable to procure U.S. postage stamps, must include sufficient International Reply Coupons or currency to pay for return postage. Questions must be phrased in such a manner that they can be answered with a simple yes or no. Questions should not refer to grid coordinates. A diagram of the situation to facilitate an easy response must accompany such questions. Questions regarding strategy of play, history, or design of the game will not be answered. Such information is available only in the pages of our magazine: THE GENERAL.

2.3 In any scenario when there are two separate British & US players, how are the Victory Conditions applied to each player?
   A. They always play as partners, i.e. they win or lose jointly.

2.5 Does this rule also apply when a player begins a multi-player scenario controlling two powers?
   A. Yes

3.35 What if Russia is able to attack a nongarrisoned Finland while still not at war with Germany, and wishes to attack out of Leningrad. Could the required garrison unit in Leningrad attack out of the city?
   A. Yes, but it could not advance or move out of the city, and if eliminated, it must be replaced in Leningrad in the next Unit Construction Phase.

6.4 Can Minor Active Allies and the major power their are allied with stack together?
   A. Yes.

9.11/29.436 Assuming the Germans intervene in Norway following a British invasion by a seaborne invasion of their own on D35 can they place a bridgehead counter on the beach hex they invaded?
   A. Yes, the beach does not become friendly to them until they actually intervene in the form of the seaborne invasion.

9.12 & 14.4 Can armor attack a vacant hex across a river and create a Bridgehead counter?
   A. No; if there is no defender in the hex the defense is not tripled and therefore a Bridgehead is not eligible to be placed.

10.342/24.3 If these “temporary” BRPs are indeed lost in the next turn after the YSS, would there be any effect on SW counters already built? Would the per turn BRP spending limit The immediately reduced?
   A. No

10.5 Since the Allies start the scenario with an excess of SAC units, must the Germans convert a 5-4 air unit into five factors of interceptors immediately?
   A. No; although such action may be necessary after the Spring, 1945 turn or 1945 YSS turn as per 10.52.

12.11 If Poland survives the first turn may Poland’s BRPs be added to those of Britain & France for determination of initiative?
   A. No, although if she survives the second turn Britain would receive her BRPs during 1940 YSS.

14.23 May “attacker’s units in one hex attack units in two or more adjacent hexes” if such defending units are on different fronts (even assuming Offensive Options on both) or is the attacker precluded by 20.2 from attacking them jointly?
   A. Yes he may, but only if attacker is conducting Offensive Options on both fronts.

14.23 Could Gibraltar be attacked from two fronts at once, with both invasion fleets carrying the maximum two ground units for an amphibious assault making a total of four ground units available for the actual amphibious assault? A. Gibraltar could be attacked simultaneously from two fronts, but the maximum number of actual ground units in the amphibious assault would still be two. Note that the two invasions would have to be combined into one simultaneous attack. One attack could not follow another on the same hex in the same turn except in the rare case of a Russian amphibious invasion as per 45.3.

14.4 Can an armor unit attack and occupy a vacant hex even if there will be no subsequent exploitation out of that hex?
   A. Yes; but if there is to be no exploitation from the Breakthrough hex the attacker may not overstack therein.

14.24 & 14.37 Can a player attack from a breakthrough hex with more than two armored units?
   A. Yes

14.29 Can the original attacker advance his forces following a CA by the original defender which resulted in the original defender’s elimination?
   A. Yes; the ability to advance after combat is limited solely to the original attacker, regardless of who was actually attacking when the elimination occurred.

15.4/32.6 Can the Russian construct non-Partisan units in a Partisan-controlled hex?
A. Yes; but remember that 15.4 requires the hex to be supplied as well as controlled, an~ that partisans do not control a hex after they leave it.

16.1 When a player sea escorts an ally’s unit in the SR Phase, which unit is charged with the actual SR?
A. The unit being SRed, not the transporting unit.

16.71 Are eliminated and rebuilt US units forced to redeploy to Britain again under the limitations of Initial Deployment or can they be built in England?
A. The former.

18.33 When retreating after Attrition combat, may the defender retreat to an enemy controlled hex or into a hex creating an overstack if there are other alternate retreat routes available?
A. NO; Add the words “if forced to do so” after “Overstack” in the fourth sentence so as to agree with 6.13.

21.4 Can Germany and Italy while still unallied both declare war on the same minor, but with only one of them actually attacking after the minor has set up his defense against the other?
A. No; if a country declares war it must attempt an invasion.

21.4 & 25.21 Don’t these rules contradict one another?
A. No; 25.21 covers the rare case of an attack at the border which does not cross onto the “minor’s soil” or is repulsed sufficiently to leave no attacking unit in the minor country.

25.22 Does this apply to an Allied power intervening in response to an Axis invasion?
A. Yes

25.45 Should Spain become an Allied Minor Ally per 25.22, could her units enter France?
A. Yes, in this case her geographical limitations would be expanded to include both the Western and Mediterranean Front.

25.8 If the Germans start the game in an Axis Minor but then move out, can the Russian declare war on the minor?
A. Yes; the prohibition against a Russian DoW depends on the current existence of a physical garrison.

27.26 Could supply be traced through the port of Gibraltar via a fleet from say a British or Egyptian port?
A. Yes

28.14 Can Italian air bases base Italian air units that have been tent to Germany?
A. Yes

28.14 Can German air units use Italian air base counters?
A. Yes, once actively allied, but only after the player turn of the base’s initial placement.

28.21 May a player, advancing during movement, create an unused airbase on a forward hex gained during that Movement Phase and then stage an air unit to it on the same Movement Phase?
A. No

28.24 Are air units in a base hex occupied by both a friendly ground unit and an enemy airborne unit forced to move before the resolution of combat?
A. No.

28.421 If an air unit is placed to give ground support for a seaborne invasion but the invasion is aborted by an intercepting naval force, is the air unit eliminated because a legal odds attack can not be made?
A. No; the air unit couldn’t make an attack of any kind without ground forces and therefore is not forced to attack, but 28.455 would apply to the extent that the air unit’s attempt to attack counts as an Offensive air mission.

28.4322 Does the winner remove half of the total defending factors lost including any inverted factors which were lost?
A. Yes

28.4322/28.641 The die says the loser has to eliminate one air factor. He happens to have some of his partials in use, and it develops that he has to lose two factors because of this, per 28.641. Does the winner now have to eliminate a factor per 28.4322?
A. No

28.4323 Does the “smaller force” include inverted factors? For example if 3 factors attack a hex with 2 active factors and 3 inverted factors and a drawn battle results what is the greatest number of factors each side can lose; 2 or 3?
A. Yes; 3.

28.435-454 Suppose five factors of air attack a single naval factor and the latter is eliminated on the first roll. Must the remaining four air factors still attack and chance their own elimination?
A. Yes.
28.452 Does “defeated” in this rule mean complete elimination or only that the defending air factors take the greater loss in air combat?
A. The latter

28.516 Does DAS placed at the beginning of a combat phase and not intercepted or attacked remain there for possible Exploitation combat?
A. No

29.413 Are Leningrad & Sevastopol considered fortresses such that shore bombardment may be conducted against them in connection with a ground attack?
A. Yes

29.423 The reference to ground MFs for air units is confusing. Does an air unit pay one MF to disembark and therefore can only fly a total of three hexes to perform a mission?
A. Yes—but it would not have to pay a two MF cost for embarking in enemy ZOC.

29.432 Would nine naval factors (for example 8 Spanish and 1 Italian) prevent the invasion of a port beach hex, or is a 9 factor fleet counter necessary?
A. The latter.

29.432/29.5 Could naval factors displaced to a friendly port on the same front by a seaborne invasion of its port beach hex elect to automatically intercept the invasion force before displacement?
A. Yes. They aren’t displaced until an enemy ground unit controls their hex, therefore the invasion hex is still their base at the time they sail to intercept.

29.52 Could Italian fleets based in the Med intercept British fleets based at Gibraltar performing missions in the Atlantic by intercepting them in the base hex?
A. No; and this would apply equally to similar situations in Kiel and Istanbul. Fleets based in a two-front port may be intercepted in their base hex only by enemy fleets based on the front through which they will move to perform their mission.

29.572 How many naval factors are lost in a naval battle where the modified die roll is a tic?
A. None; although the interceptor wins the battle and forces cancellation of the mission there are no naval losses.

29.66 Does a neutral Denmark qualify as being under “friendly control” for SR purposes?
A. No

31.1 May airborne units drop during the Exploitation Movement Phase even if there is no subsequent exploitation combat; even if no breakthrough has occurred and therefore there is no exploitation?
A. Yes; Yes

32. Do partisans stay in play after their country has been recaptured by the Allies?
A. Yes, but the provisions of 32.2 continue to apply.

33.55 If a ‘12’ or higher is rolled on the Intelligence table can the player ask what the variant counter is, and once revealed can he elect not to have it nullified as a form of black mail against an uncooperative ally?
A. Yes, but once he has so elected, he can’t change his mind.

33.6 After the US declares war is it allowed to give Foreign Aid to non-activated Minor Allies?
A. No

33.6/49.4 Exactly what is the interrelationship between Foreign Aid and the Vichy Activation/Deactivation Table?
A. Germany and Britain may roll on the 49.42 table until Britain rolls a modified I or less, or Germany rolls a modified W or more. If Germany rolls a W, play moves to the Foreign Aid die roll of 33.63. If that first roll fails, Germany may roll on subsequent turns at no cost (except for possible Foreign Aid) and does not have to roll on the 49.42 table again because Vichy France is already “activated” and is now awaiting only clearance of the Foreign Aid die roll restriction before becoming a full fledged German minor ally. Similarly, Britain may not roll on the 49.42 table as Vichy France is already due to activate. If Britain were to roll a modified ‘I’ prior to Germany rolling a modified W on the 49.42 table, Vichy France is immediately deactivated at the end of the British construction phase without any Foreign Aid die rolls. An earlier discussion of this rule in Volume 18, Number 2 of THE GENERAL was incorrect.

33.62 Suppose Britain captures Norway and then Sweden thus acquiring a Baltic port; may foreign aid then be given to Finland at the normal SR rate?
A. Yes

33.64 Does one reveal the exact amount each recipient receives?
A. Yes

34.36 If British fleets fail an interception die roll, can French fleets then try to make the interception (or vice versa)?
A. Not against that same enemy mission. All attempts must be announced before die rolls are made—if French and British both succeeded it would be illegal; therefore they can’t both attempt. See also 29.57, last paragraph of the example.

35.5 Isn’t it possible to trace supply to a Libyan source from east of the Suez?
A. Yes; but such supply capacity is limited by 35.1 and 35.2.
35.5 Are Axis naval factors stationed at the four (east of Suez) ports counted against the 18-factor limit on Axis combat factors supplied through those ports?
A. Yes—although naval and air units do not require supply in the conventional sense, the 18 factor limits of rule 35 apply to combat factors of all types (see 35.1).

35.5 Would this supply limitation apply to bridgeheads also?
A. Yes, the Axis can supply a maximum of 18 factors by sea in this part of the Med. 35.1 also applies to any Axis bridgehead counters in Libya, Tunisia, or Algeria. 35.5 applies to any Axis bridgehead counters in Egypt, Palestine, or Syria.

36.23 Do lent Italian units count against the 20-factor garrison limit of 25.6?
A. Yes; lent units could not be placed in an area above & beyond the 20-factor garrison limit.

40.2 Does it still cost the Western Allies 25 BRPs to open the Lend-Lease route if either Russia or a Western Allied nation has conquered Persia?
A. Yes

40.3 How many BRPs may be given to Russia via Lend Lease in one turn?
A. 20

43.2 May a German unit attack or attrition across a neutral border as in the case of a German garrison unit in Rumania attacking Russia while Rumania is still inactive?
A. Yes, but such action would be limited to German garrison units which, in turn, are limited to 20 factors on the Eastern Front. See also the last sentence of 25.6.

43.2 Must the 20 “factors” maintained on the Eastern Front be composed entirely of ground and/or air units?
A. Yes

43.5 May Germany attack East Europe in Fall, 1939?
A. Only by declaring war on Russia. See 43.41 for the consequences. Note that 43.3 allows the Axis temporary transit to East Poland.

44.2 If the German DoW comes in a Winter turn after the time for the Russian Winter Dice Roll has passed is that turn automatically subject to the severe winter rules?
A. No; the Russian winter dice roll could not occur until the next winter turn.

47.3 Could the British SR a unit into Suez city from England if Gibraltar is lost and the canal has been damaged?
A. Yes

47.3 Could either side carry supply to the Suez above and beyond the limits of 47.3 in this manner?
A. No; furthermore, the Axis could not even supply the four units allowed the Allies by 47.3.

49.42 If Britain controls Suez but not Alexandria or vice versa, does the +2 modification apply?
A. Yes; the slash is read as “and/or”.

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### 54.0 SPECIAL EDITION

Owners of the fourth edition THIRD REICH should be sure to obtain a copy of Vol. 18, No. 5 of the Avalon Hill GENERAL (February, 1982 issue) for special in-depth, feature coverage of the game. The issue will contain, among other things, a THIRD REICH contest, articles on strategy, the latest questions and answers, and additional variant situations. No true THIRD REICH enthusiast should be without it. If you do not subscribe to THE GENERAL, you may order that particular issue as a back issue by sending a stamped, self addressed envelope to the Avalon Hill Game Co. requesting the current price plus postage charges for that particular back issue.

### 55.0 FOURTH EDITION

These rules are the 1981 edition of THIRD REICH and must be played using the second edition mapboard and the third edition scenario cards. If you lack the current edition components for play of this game, send a self-addressed, return envelope bearing first class postage to The Avalon Hill Game Company, 4517 Harford Rd.; Baltimore, MD 21214 and request a current parts price list. The 1981 edition mapboard is recognizable by the gray border around its edges and the words “Second Edition” printed in red next to the 1981 third edition scenario cards are listed as such on the 194 of the Italian scenario card. Players should check to be sure that game participants are familiar with the 1981 fourth edition rules, prior to commencing play.

### 55.0 SEQUENCE OF PLAY

I. **Year Start Sequence (YSS):** Not a part of any turn; it occurs between each Winter and Spring game turn.

- A. Play of Axis variants 6 & 10; Allied variants 5 & 7
- B. Strategic Warfare (SW) Resolution (10.2)
- C. BRP Level Calculation (10.3)
- D. SW Construction (10.4)
- E. Determination of BRP Spending Limits (11)

II. **Game Turn**

   - A. Play of Allied Variant 9 & 10
   - B. Russian Winter dice roll (winter turns only, 44.2)
   - C. Determination of Player Turn Order (12.1)
   - D. First Player Turn
     1. Play of Axis Variants 3, 4, 5, 7
     2. Declarations of War (DoW) (12.21, 21)
     3. Placement of forces of newly attacked Minor Countries; (22); Placement of Forces & Addition of BRPs Derived; from newly activated Minor
Allies (25.3, 25.4). Activation of Minor Allies (33.63; 33.7)

4. Option selections (12.22-12-26)
5. Movement & Combat phases of any Minors which have been attacked, but not yet conquered, by opponent. (12.16, 12.262)
6. Voluntary Destruction of units (12.5)
7. Movement phase (13, 19, 42)
   a. Movement of Fleets (27.231, 29.21)
   b. Interception Attempts (28.52, 29.5)
   c. Movement of Air & Ground Units (28.2)
   d. Designation of Supply Fleets (13.8, 27.2)
   e. Eliminate any units still overstacked from retreat during enemy Attrition Option (6.13)
8. Combat phase (14, 18)
   a. Attrition Combat (18) may be performed before or after Offensive Option combat at attacker’s Option.
   b. Attacker announces all naval and air missions (14.11, 28.4, 29.4)
   c. Resolve all Counterair missions (14.11, 28.432)
   d. Defender announces DAS missions and any attacks on attacker’s naval missions (14.12, 28.5, 29.5)
   e. Attacker announces DAS Interceptions and any attacks on defender’s naval missions (14.13, 28.44, 28.454, 29.5)
   f. Resolve (e) above (14.13)
   g. Resolve (d) above (14.13)
   h. Conclude Sea Transport missions (14.14, 29.42)
   i. Airborne drops (14.15, 31)
   j. Ground Combat Resolution (14.16, 14.2, 29.41, 29.43)
      i. Post-Combat Advance (14.29)
      ii. Place Bridgehead counters (9.2)
      iii. Conclude Seaborne Invasion mission (29.43)
   k. Exploiting units move to Breakthrough hexes (14.16, 14.32)
   l. Resolve air attacks on naval units in port (14.17, 28.45)
   m. Exploitation movement (14.8, 14.33, 14.34)
   n. Announce Ground Support missions (14.18)
   o. Defender announces DAS (14.18)
   p. Attacker announces & resolves DAS Interceptions (14.18)
   q. Airborne drops (14.18)
   r. Exploitation Combat (14.2)
      i. Post-Combat Advance (14.29)
      ii. Place Bridgehead counters (9.2)
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   u. Hostile major power units in newly-conquered countries choose supply lines (23.23, 26.5)
   v. Deduct BRPs for failure to recapture a previously controlled capital (24.3, 24.43, 26.4)
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10. Strategic Redeployment (SR) phase (16, 29.6)
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   b. Movement of Lend-Lease box BRPs (40.3)
   c. Murmansk Convoys (42)
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   e. Relocate unsupplied airbase counters (28.15)
11. Removal of Unsupplied Units (17)
12. Removal of Certain Bridgehead Counters (9.4)
13. Possible Russian Surrender (26.92)
14. Possible Repair of Kiel Canal (29.13), Suez Canal (47.3) E. Second Player Turn. F. Turn up all Inverted air and naval counters.

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56.0 CHRONOLOGICAL SEQUENCE:

Events that occur at a specific time point in the game are summarized below.

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<td>Allied variant 1 may be played.</td>
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<td>1940</td>
<td>YSS</td>
<td>No BRP Base growth.</td>
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<td>Spring</td>
<td>Germany may declare war on East Europe as per 43.5.</td>
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<td>1941</td>
<td>Spring</td>
<td>Axis variant 4 effective; Allied variant 5 may be played</td>
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<td>Summer</td>
<td>German Minor Allies activated (25. 1).</td>
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<tr>
<td></td>
<td>Fall</td>
<td>Restrictions on Russian DoW ended (21.54).</td>
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<tr>
<td>1942</td>
<td>YSS</td>
<td>Restrictions on Anglo-French cooperation and on French BRP grants, and basing of fleets lifted</td>
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<tr>
<td></td>
<td>Spring</td>
<td>1942 Scenario begins. Axis variant 8 and Allied variant 6 may be played. U.S. must declare war (Campaign Game/1939 scenario only). New units appear in Campaign Game/1939 Russian and Italian force pools</td>
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58.0 YET MORE POSSIBILITIES:
ADDITIONAL VARIANT COUNTERS FOR THIRD REICH

By Larry Bucher

When Larry and I redesigned THIRD REICH we discussed at length the wisdom of making the variant counters a required part of play and doing away with their old optional rule status. The big factor in favor of the change was simply that the variants added so much interest to the play of the game and got it out of the stereotyped rut of the historical sequence of events that repeated play often generated. The negative aspect of making the variants part and parcel of the basic game was that it would force an ahistorical, albeit possible, event to occur and thus destroy the chance of playing a purely historical game. The answer to this problem was found in the development of the Intelligence Table in which players could conceivably void their opponent’s variant counter thus allowing the possibility of a purely historical game while retaining the chance for a surprising twist that could wildly fluctuate the prevailing strategies. Yet another argument against enforced employment of the variant counter was the extreme power some of the possible variant combinations embraced. The Spanish and Turkish Minor Ally draws were widely viewed to be extremely powerful tools for the Axis and a threat to play balance. My solution for this was not to do away with the variants, but rather to increase their number so that the chances of drawing a particularly strong variant are diluted. Many of the following variant proposals are worthy of placement within the original ten, but we felt that the new proposals could not be playtested sufficiently prior to publication to warrant breaking up the original, time-tested set. Therefore, it was decided to offer a new set of ten variant situations to augment the original ten strictly as an optional rule. I think you’ll find that by blending the two sets of variants into one combined range of possibilities that the game will be even more exciting and less luck dependent.

The extra variant counters introduced here for use with THIRD REICH should be used with skepticism and caution; a couple of cautions at least. They have not been playtested, not at all. And they have not been exhaustively examined for possible conflicts with the new rules, with the existing variants, or even with each other. Examined, yes, but not exhaustively, and unforeseen rule complications are virtually guaranteed to creep in somewhere. However, players who have grappled with the old THIRD REICH are certainly not strangers to rule conflicts; they have not been exhaustively examined for possible conflicts with the new rules, with the existing variants, or even with each other. Examined, yes, but not exhaustively, and unforeseen rule complications are virtually guaranteed to creep in somewhere. However, players who have grappled with the old THIRD REICH are certainly not strangers to rule conflicts; no group of gainers should be better qualified to cope!

Players who dislike fooling with home-made counters can easily crank in the additional variants by adding a hidden draw from a deck of cards at the time they draw variant counters. If the draw is red, the counter drawn is an original 1-10 variant; if black, it’s one of the new 11-20 variants below.

58.1 AXIS VARIANTS

#11 Unrest in French North Africa. Play during any Axis player turn provided Axis control at least three hexes of European France.

- If played while North Africa is Vichy, each colony becomes a minor neutral with forces of: Tunisia, one 1-
Britain deals heavier damage to British industry. Play only on
unit or another Wafdist counter is present in Egypt. Counters may be reconstructed only if an Axis armor or infantry
supplied Axis armor or infantry unit is in Egypt. Lost Wafdist
during any Axis construction phase provided at least one
counter (note that this could necessitate the destruction of some
units present in North Africa are removed from the
game permanently.
• If played while North Africa is Free French and/or
under Allied control, the Axis may construct partisan
units in each colony, in the same numbers as above.
• If played before the fall of France, France must
maintain at least three 2-3 infantry and one 5-4 air in
North Africa. Conditions must be met by the end of the
French player turn after the counter is played. If unable
to do so, France loses 15 BRPs each turn conditions are
not met, and may not use SIs for any other purpose.
When France falls a normal colony die roll is made and
the appropriate one of the two above procedures is
followed.

#12 Poland backs down, Hitler obtains corridor without war. Hexes J35/K34/L34 become part of Germany. The Fall 1939
turn opens with no one at war; Britain, France, and Poland are
not yet actively allied. Germany does not get her free offensive
option in the East; her 20-factor requirement in the East is still in
effect. Russia may occupy east Europe (Baltic States and
Bessarabia) as usual, but may not enter the eastern half of Poland
until Germany does attack Poland. Either Britain or France may
declare war on Germany at no BRP cost, whichever one does so
last. Play prior to opening setups. Not applicable to 1942/44
scenarios.

#13 Stalin is more obdurate than usual and Axis anti-communist propaganda more potent. Anti-communist attitudes
harden in west. U.S. may not grant BRPs to Russia; Britain may grant no more than 20 per turn. Play when Russia
enters war, or at start of 1942/44 scenarios.

#14 Bavarian redoubt: Berchtesgaden becomes both an
unlimited supply source and a fortress. It, in addition to Berlin,
must be captured and held for one opposition combat phase in
order to conquer Germany. Play immediately (may not be
delayed) when Allies advance into any hex of Germany, but not
before 1943. Not applicable to 1939 scenario.

#15 Improved German planning and preparation for winter
operations. The Russian Winter rule is negated. (But Allied
variant #10 still has full effect if held.) Play whenever Russian
player seeks to invoke Russian Winter rule. Not applicable to
1942/44 scenarios.

#16 Wafdist rising in Egypt. Axis may construct two partisan
counters in Egypt. They are not able to close the Suez Canal nor
to cost Britain 25 BRPs by occupying Suez and Alexandria. Play
during any Axis construction phase provided at least one
supplied Axis armor or infantry unit is in Egypt. Lost Wafdist
counters may be reconstructed only if an Axis armor or infantry
unit or another Wafdist counter is present in Egypt.

#17 Germany expands airborne capability. The 2 Fsjr may be
treated as an airborne unit. Play when 2 Fsjr constructed, but not
before 1942. Counter may not be played if 2 Fsjr has already
been constructed as ordinary infantry, not if 1 Fsjr has been
taken as a casualty at any time.

#18 Goering puts more emphasis on bombers; Battle of
Britain deals heavier damage to British industry. Play only on
first Axis player turn following fall of France, for immediate
effect. At end of German combat phase, count German air
factors within four hexes of London, subtract number of British
air factors within same radius, and subtract that number of BRPs
from Britain. Italian air doesn’t count, even if lent. Not
applicable to 1942/44 scenarios.

#19 No anti-Nazi coup in Belgrade. Yugoslavia becomes an
Axis minor ally at the same time as Hungary. Only two partisans
are allowed in Yugoslavia and only Russia may construct them.
Allied attack plus Axis intervention (25.2) could also activate
Yugoslavia. Play when Hungary activates, or when intervening
in Yugoslavia, or at beginning of 1942/44 scenarios. Yugoslav
forces are limited to Yugoslavia, Albania, Greece, Rumania,
Hungary, East Europe, and Russia.

#20 No Pearl Harbor. Play just prior to Allied winter 1941
construction phase, or at beginning of 1942 scenario. Not
applicable to 1944 scenario. Roll one die:
  • 1: Japan does nothing. U.S. enters in Summer 42 on roll of 6, Fall 42 on 5-6, etc., Summer 43 and
thereafter on 2-6. U.S. naval combat modifier becomes +2.
  • 2: Japan attacks Russia. U.S. enters in Spring 42 on roll of 6, Summer 42 on 5-6, etc., Spring 43 and
thereafter on 2-6. Free Russian builds (15.6) are not allowed; Russian force pool is permanently reduced by
five 3-3s. U.S. naval combat modifier becomes +2.
  • 3-6: Japan attacks only British/Dutch possessions. U.S. enters in Summer 42 on 4-6, Fall 42 on 3-6, Winter
42 and thereafter on 2-6. Common to all rolls: U.S. may
begin to build SW in a given YSS if she is already in the
war or succeeds in entering in the Spring turn immediately following that YSS. U.S. may always
begin to construct force pool units and to make BRP
grants in Spring 42; but limits until entry are 27
BRPs/turn on construction, and 20/turn, 60/year on grants.

58.2 ALLIED VARIANTS

#11 Belgium and Luxembourg agree to defensive cooperation
with Allies. Allied units may enter in Fall 1939 (but may not set
up there) and Allied air units may fly DAS against any Fall 1939
Axis attacks. Axis must still declare war in order to enter or to
attack any units in these countries. Allied units may not move
across nor attack across the German frontier from these
countries, and Allied air units may not cross their air space to
reach Germany, until they are attacked. Belgium becomes a
French minor ally upon Axis DoW. Play prior to Axis Fall 1939
movement phase. Not applicable to 1942/44 scenarios.

#12 Allies may buy off Italy for one year only (provided Italy
is not at war with a major power) by demilitarizing (completely
evacuating) Malta, Tunisia, and Corsica and paying 25 BRPs to
Italy. Allies must evacuate the areas on the turn they play the
counter (note that this could necessitate the destruction of some
units on Malta). Italy may not declare war on any major power
until the game turn one year from the time the counter is played;

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thereafter she may declare war on either the Allies or Germany at her option. The Allies may not reoccupy the demilitarized areas either during or after the one-year period unless at war with Italy. Italy’s multiplayer victory conditions are raised by two objective hexes in the 1939 scenario and become 3-4-5-6 in the campaign game. If Italy later declares war on Germany, German multi-player victory conditions are reduced by four objective hexes. Play during any Allied player turn; normal SR procedures must be used to get the BRPs to Rome. Not applicable to 1942/44 scenarios.

#13 “Purge him before he purges you.” Tukhachevsky paraphrases a traditional barracks axiom and removes Stalin. The Red Army is not weakened by purges; Russian infantry availability is as follows:

#14 Full Anglo-French cooperation. All restrictions of rule 34 are ignored. Play at beginning of any Allied player turn. Not applicable to 1942/44 scenarios.

#15 Hitler assassinated. Germany must pass on all fronts. Air and naval units are frozen in place. No DoWs may be made. 100 BRPs of the German per turn spending limit are frozen—they are not lost, Germany simply may not spend them for any purpose during her turn. Ground units moved by SR may end their SR only in Germany. All restrictions apply for one entire Axis player turn only. Play at start of any Axis player turn in 1942. Or later, provided Allies have already taken their own player turn (Axis are moving second).

#16 France builds armor instead of Maginot. The Maginot fortresses are plain terrain; all three French armor units are available at start. France may choose to add to her allowable builds either (a) three more 3-5 armor, or (b) one more 3-5 armor and one more 5-4 AF. (Counters must be provided.) Play during French opening setup. Not applicable to 1942/44 scenarios.

#17 France extends Maginot Line to channel. All French hexes bordering Belgium are fortresses. Play during French opening setup. Not applicable to 1942/44 scenarios.

**#4** Spanish civil war won by Loyalists. Spain sympathetic to western democracies and will activate as minor ally if France is still in game at 1941 YSS, or if Rome and all of Africa are under Allied control. Spain becomes a French minor ally if France is still in game, otherwise British; the major power must pay 35 BRPs to activate Spain. As an exception to usual minor ally rules, Spain does not disappear if France is conquered after this counter is played; rather, she switches her allegiance to Britain and Britain inherits her BRPs at next YSS. Allies may build up to four partisans in Spain behind Axis lines if Axis enter.

- **SPECIAL:** The Allies must roll one die when they first attempt to activate Spain (in addition to the roll required by 33.63). If this special roll is V, the Loyalist government is communist-dominated and Spain can activate only as a Russian minor ally, and only if Russia is at war with the Axis. The other conditions do not apply.
- If Spain becomes either a French or British minor ally, Portugal simultaneously becomes a British minor ally. Play at start of any Allied player turn. If Axis have entered Spain, Allies may play counter solely to be able to build partisans.

#19 No Winter War. Not having suffered Russian attack and landgrab, Finland has no bones to pick eastward and will not activate as a minor ally. If attacked, she will become a minor ally of any intervening power; otherwise she remains a minor neutral. Play during 1940 YSS or prior to opening setup of 1942/44 scenarios. Any Axis units in Finland must be relocated to Germany (at no SR cost) when the counter is played in 1940, and Finland may not then be attacked by Russia until Russia is at war with Germany. Counter may not be played if anyone has declared war on Finland.

#20 Roosevelt outfoxes isolationists; U.S. may enter early. Beginning Winter 1940 U.S. rolls one die at start of turn; may enter on: Winter 40, 6; Spring 41, 5-6; Summer 41, 4-6; Fall 41, 3-6; Winter 41 and thereafter, 2-6. Subtract one from the die roll if France is still in the game; add one if Axis control a port or bridgehead in Britain. The U.S. base if she enters in 1940 is 145; in 1941 it is 185. U.S. At-Start forces are:

- Winter 40: four Inf, two Fleets Spring 41: five Inf, three Fleets Summer 41: six Inf, three Fleets, one AF Fall 41: seven Inf, four Fleets, one AF, one Armor Winter 41: nine Inf, four Fleets, one AF, one Armor
- The U.S. force level is fixed, and she begins to pay BRPs for additional construction, whenever the die roll permits her to enter, whether she chooses to declare war on that turn or not. Her usual allowable builds are not available until 1942. U.S. may build SW in 1941 YSS should she succeed in entering in 1940 or in Spring 1941. Play at start of any game turn Winter 1940 or later. Not applicable to 1942/44 scenarios.
alternatives: they can agree to treat #12 as a result of “No Effect”, or they can replace the #12s with other variants of their own design.